

JUSTIFICATION AND APPROVAL
FOR OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity: Department of Veterans Affairs
Office of Acquisition Operations
Technology Acquisition Center
260 Industrial Way West
Eatontown, New Jersey 07724

2. Description of Action: The proposed action is for a firm-fixed-price indefinite-delivery, indefinite-quantity (IDIQ) contract with Tridec Technologies, LLC (Tridec), with an estimated ordering ceiling of \$2,560,226.00. This IDIQ will permit the execution of new requirements associated with the Virtual Office of Acquisition (VOA) integration effort that were not contemplated at the time the predecessor contract was awarded, to include integration of the VOA with the Office of Information Technology (OIT) Budget Tracking Tool (BTT), enhancements to the existing Acquisition Task Order Management System (ATOMS), and other necessary enhancements to VOA.

3. Description of Supplies or Services: VOA is currently in the process of integrating with various VA acquisition systems to streamline the process of capturing and tracking acquisition data, reducing data entry duplication in multiple systems, and ensuring data is accurate and consistent among systems. These requirements are due to the evolving requirements of the contracting offices that reside within the Office of Acquisition Operations (OAO) organization. The services described herein are new requirements identified during performance of the VOA contract, and were not planned for or accounted for in the original contract estimates, as the requirements were unknown at that point in time. As these requirements were not known at time of award, the current VOA contract is approaching its ordering ceiling and this effort will provide the ability to meet the critical requirements of both OIT and the Enterprise Program Management Office (ePMO), which have rigid project milestones in the immediate future.

VOA is currently in the planning and requirement generation stages of the integration between VOA and BTT. This interface will allow customers to push data directly from their internal acquisition system to VOA. Once again, this integration not only reduces the number of systems into which the same data elements need to be entered, but also ensures data is consistent between the two systems thereby, reducing current data validation and reporting efforts. This effort is currently in process, is approximately 10% complete with complete integration anticipated by January 31st, 2014.

OAO has a requirement to develop enhancements to the VOA Acquisition Task Order Management System (ATOMS). The purpose of this requirement is to allow granting Contracting Officer Representatives (CORs) access to the system, capturing past performance, data and providing additional functionality enhancements to ATOMS. Specific details will be provided in the individual Task Orders. The functionality is required immediately to support requirements and milestones of the Commodity Enterprise Contract (CEC) which will be using ATOMS.

Other enhancements to be supported by this action include updates to VOA to ensure it is structured similar to the aforementioned systems to ensure cohesive integration. This includes a mechanism to capture, track, and report on Integrated Product Team (IPT) efforts, Request for Information (RFI) efforts, linking modifications to the base contract actions and other minor miscellaneous enhancements to ensure system compatibility. Additionally, VOA may be utilized by non-VA customers in the near future, and VOA needs to be able to expand to allow these customers to have the same level of visibility and control over their acquisition requirement packages (ARPs) as do internal VA customers.

The total estimated value of these efforts is \$2,560,226.00, over a 12 month ordering period.

4. Statutory Authority: The statutory authority permitting other than full and open competition for this acquisition is 38 U.S.C. 8127(c), known as the Veterans First Contracting Program, provides the authority to directly contract with a Service-Disabled Veteran-Owned Small Business (SDVOSB). Contracts awarded using this authority shall be supported by written justifications as required by Federal Acquisition Regulation (FAR) 6.302-5, "Authorized or required by statute".

5. Rationale Supporting Use of Authority Cited Above: The proposed source for this action is Tridec, 4764 Fishburg Road Suite C, Dayton, Ohio 45424. Tridec currently provides all of the design, development, testing, and implementation of the VOA system and its ancillary contracting system components. Tridec's intimate knowledge of the OAO acquisition process, VA networks, VA requirements, VOA system code, framework, database structures, OIT software applications and processes, and interactions between modules gives it the background and experience necessary to provide the necessary integration and enhancement support, while minimizing impact to users. Tridec has currently begun the aforementioned BTT Integration and enhancements to VOA. Any other source would have to duplicate efforts Tridec has already done in order to meet VA's needs. It is this disruption that would be unacceptable and would lead to development and delivery delays and potentially duplication of cost.

Deviation from the current VOA contractor at this juncture would severely impact the deadlines stated above due to the time required for a new vendor to:

- Learn the code, logic, and inner workings of the VOA to be able to continue development of current efforts
- Be trained on the VA acquisition systems to include VOA and BTT.
- Complete the VA onboarding process (e.g. security, network access, etc)
- Learn the VA network and infrastructure, to include the Austin Information Technology Center (AITC), process for code testing, installation, and deployment

6. Efforts to Obtain Competition: Market research was conducted and the details are contained in the market research section below. Additionally, consistent with the guidelines of the Veterans First Contracting Program, the proposed action described herein will be synopsisized on the Federal Business Opportunities Page in accordance with FAR Part 5.

7. Actions to Increase Competition: Once the integration efforts and enhancements listed above are completed, future acquisitions are anticipated to be competed.

8. Market Research: Based on the market research conducted on March 12, 2013 through www.vetbiz.gov, it was determined that nineteen SDVOSB contractors, other than Tridec, perform similar work. These nineteen contractors were identified as being able to perform work within the definition of North American Industry Classification System Code (NAICS) 541511, utilizing the key word discriminators: custom; software; development; data; processing; and having had similar size contracts with VA in the past. Based on extensive reviews of these SDVOSB contractors, the Government's technical experts determined that none of these sources can provide the software development required to complete the aforementioned enhancements, which is critical to this effort.

Additional market research was conducted by searching the VetBiz.gov database on May 16, 2013 to determine if Tridec is a SDVOSB. This search concluded that Tridec is registered and certified as a SDVOSB and qualifies as a SDVOSB in accordance with federal small business size standards for the applicable NAICS 541511. Additionally, a search in the System for Award Management (SAM) performed on May 16, 2013 showed that Tridec is registered in SAM as a SDVOSB. Based on this market research, the Government's technical experts have determined that Tridec is a SDVOSB and can meet all of the Government's current requirements

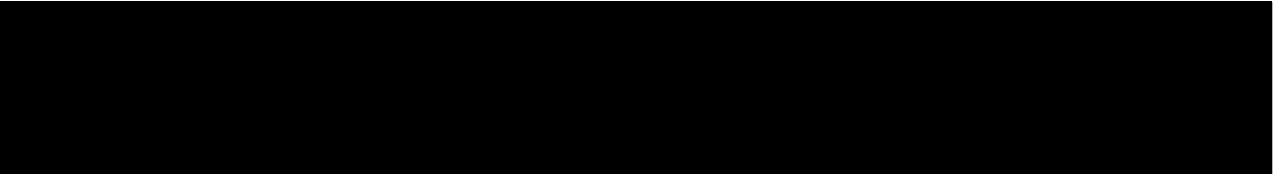
9. Other Facts:

a. Procurement History:

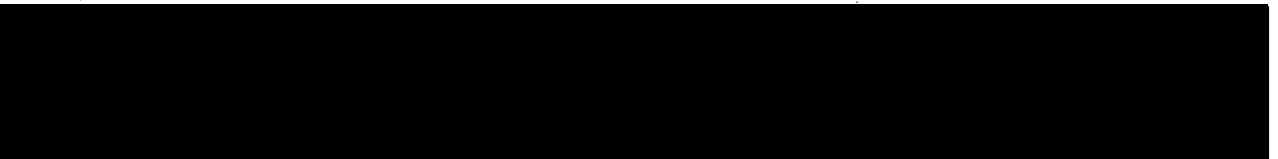
Contract Number	Award Date	Contractor	Extent Competed/Authority
VA118-10-P-0022	20 October 2009	Tridec	FAR 6.302-5
VA118-10-P-0022	03 December 2010	Tridec	FAR 6.302-5
VA118-12-D-0024	10 April 2012	Tridec	FAR 6.302-5

- b. The Procuring Contracting Officer has determined that this proposed action meets all the requirements of 38 U.S.C. 8127(c). This acquisition is below the \$5,000,000.00 threshold; Tridec has been determined to be a responsible SDVOSB; and a fair and reasonable price is expected, which will offer a best value to the Government.

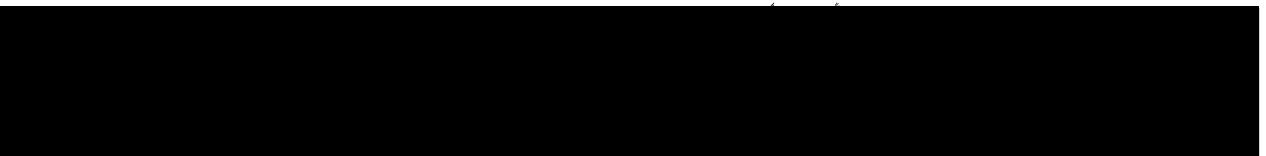
10. Technical and Requirements Certification: I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.



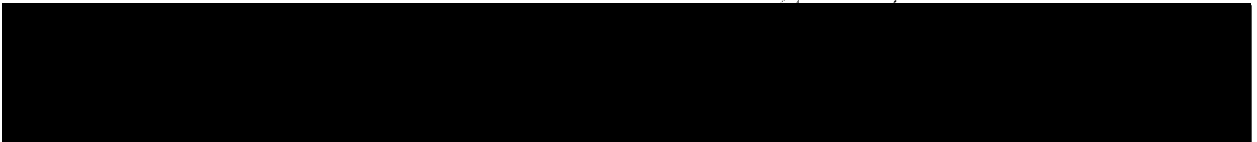
11. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price to the Government for this contract action will be fair and reasonable based on the Independent Government Cost Estimate and price analysis.



12. Procuring Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.



13. Legal Sufficiency Certification: I have reviewed this justification and find it adequate to support other than full and open competition and deem it legally sufficient.



Approval

As the Contracting Activity Competition Advocate and based on the foregoing justification, I hereby approve a 12-month, firm-fixed-price, indefinite-delivery, indefinite-quantity contract with an ordering ceiling of \$2,560,226.00 on an other than full and open competition basis pursuant to the authority of 38 U.S.C. 8127(c), subject to availability of funds, and provided that the services herein described have otherwise been authorized for acquisition.

