

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval  
For  
Other Than Full and Open Competition

1. **Contracting Activity:**

Department of Veterans Affairs, Dayton VA Medical Center  
Engineering Service (138)

2. **Nature and/or Description of the Action Being Processed:**

Requirement of contractor to use "Honeywell" Physical Access Control System (PACS) referenced in 28 13 00, for Project No.: 552-14-101, Patient Environmental Enhancement (Bldg. 320 – Pod D) with a J&A estimated construction cost of \$15,000.00.

3. **Description of Supplies/Services Required to Meet the Agency's Needs:**

As part of a project to renovate Building 320, Unit D, for dementia patient at the Dayton VAMC, the existing PACS will be expanded to provide more efficient monitoring of the patients. PACS devices consist of controls/communications panels, electronic security management System, door control modules, card reader/keypad combination, portal control devices, door status indicators, and entry control devices.

4. **Statutory Authority Permitting Other than Full and Open Competition:**

*41 USC §253(c)(1), as implemented by FAR 6.302-1. The specific paragraph must be cited. Most likely, only the -1 or -2 authorities will be cited. Please be aware that failure to adequately plan for future requirements does not constitute appropriate use of the unusual and compelling urgency statutory authority.*

- (X) (1) Only One Responsible Source and No Other Supplies or Services will Satisfy Agency Requirements per FAR 6.302-1;  
( ) (2) Unusual and Compelling Urgency per FAR 6.302-2;  
( ) (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;  
( ) (4) International Agreement per FAR 6.302-4  
( ) (5) Authorized or Required by Statute FAR 6.302-5;  
( ) (6) National Security per FAR 6.302-6;  
( ) (7) Public Interest per FAR 6.302-7;

**5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):**

The PACS devices that are to be installed as part of this project represent an extension of the existing Honeywell PACS at our facility. As such, each new device must tie into and communicate with the existing Facility PACS, which is manufactured by Honeywell. Each device in a PACS, whether it's a card reader or control panel, constantly communicates with the front end of the PACS. This allows the system to monitor each and every device, so that it cannot only receive alarms, but also can detect failures of the device as well – which is a critical element in any PACS. Software conflicts would make it difficult to impossible for devices by another manufacturer to communicate with the existing Honeywell System, and could result in circumventing the Physical Security of the Medical Center.

**6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:**

Research has shown that in the industry, it is standard for each PACS to have their own proprietary software which prohibits communication between different manufacturers. There is just too much at risk from an operations standpoint to attempt to intermingle manufacturers on a PACS; this facility has a Honeywell PACS, and we should only add devices to it that are manufactured by Honeywell. This solicitation will be publicized via FedBizOpps.

**7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:**

There have been previous purchases for the Honeywell PACS. The Contracting Officer will be able to determine a fair and reasonable pricing based on previous procurement history and commercial pricing. A fair and reasonable price determination will be made by the Contracting Officer based on competition.

**8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:**

Market research has been previously conducted for prior projects, concerning this subject. This product is open for the public to purchase, this allows any contractor who has been properly trained on the product to install. The certification classes are also open to the public. There are at least three (3) contractors in the tri-state area who currently can install these products.



**9. Any Other Facts Supporting the Use of Other than Full and Open Competition:**

Maintenance and system familiarity, while secondary to the issues of warranty or UL Listing, are other important factors to consider. Engineering is charged with maintaining this system, Police Service is responsible for administering the system, and the rest of the facility is charged with responding appropriately. Attempting to introduce a PACS of a different manufacture with different software would no doubt compromise the ability of Police Service to maintain the physical security of the facility efficiently, let alone the other issues of how it would be able to communicate with the existing PACS.

**10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition: NA**

**11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:**

No action can be taken in the circumstance due to the equipment being under warranty and the need to maintain this warranty.

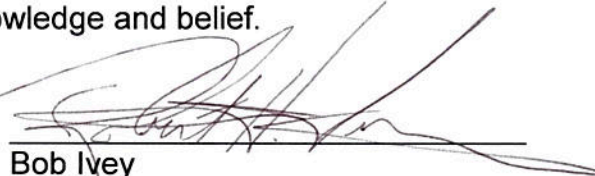
**12. Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

  
Name: Mark Permelia  
Title: Chief, Projects and Environmental Section  
Facility: Dayton VA Medical Center (552)

1/27/14  
Date

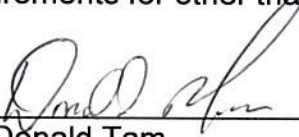
**13. Approvals in accordance with FAR 6.304**

- a. **Contracting Officer's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

  
Bob Ivey  
Contracting Officer  
NCO 10/Dayton

1/23/14  
Date

- b. **NCM/PCM (Required \$3K and above):** I certify the justification meets requirements for other than full and open competition.

  
\_\_\_\_\_  
Donald Tam

1/24/2014  
Date

Supervisory Contract Specialist - Construction  
NCO 10