

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

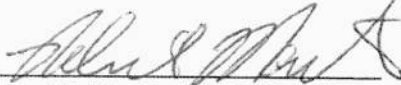
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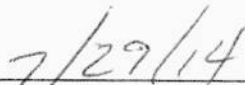
Other Than Full and Open Competition

1. **Contracting Activity:** VISN 7 Network Contracting Office, VA Medical Center, Tuscaloosa, AL. Justification for Other Than Full and Open Competition. PO# 679-14-3-4184-0212.
2. **Nature and/or Description of the Action Being Processed:** Brand-specific door hardware from Corbin-Russwin shall be procured and installed on the specified doors at the Tuscaloosa VA Medical Center campus. Currently, the facility is keyed to the Corbin-Russwin great grand master (GGM) keying system. This is a proprietary keying system that is unique to the Tuscaloosa VA Medical Center. Any deviation from this keying system will result in incompatibility of systems and compromise the facility's security. Per VA specifications, door hardware to be replaced shall be of the same manufacturer as hardware that is currently installed. To maintain compatibility with existing hardware, the 7-pin keying system must be the Corbin-Russwin system.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** To enhance facility security at the Tuscaloosa VA Medical Center, the door hardware to exterior exit doors in several buildings and connecting corridors throughout the medical center campus shall be expanded to include the new Corbin-Russwin 7-pin system. The new door hardware will allow exit but no reentry without the proper key to the building. It will prevent unauthorized access to the facility while at the same time allowing occupants to exit the building through these exit doors. In the event of a facility-wide emergency, the installed door hardware will help facilitate a campus-wide lockdown and ensure WHEN-hour entry control to the facility. The specified Corbin-Russwin door hardware meets the NFPA Life Safety Code and VA Physical Security Site manual and is the only door hardware manufacturer whose locks, keyways, and key system is compatible with the hardware currently installed at the facility. Any deviation from the existing keying hardware manufacturer will result in incompatibility with the current hardware and compromise site security. Contractor shall replace all identified doors with the specified door panic hardware, locks, and associated locking mechanisms as required and specified in the door schedule. The contract cost is estimated to be \$67,513.00.
4. **Statutory Authority Permitting Other than Full and Open Competition:**
 - (X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
 - () (2) Unusual and Compelling Urgency per FAR 6.302-2;
 - () (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
 - () (4) International Agreement per FAR 6.302-4
 - () (5) Authorized or Required by Statute FAR 6.302-5;
 - () (6) National Security per FAR 6.302-6;
 - () (7) Public Interest per FAR 6.302-7;
5. **Demonstration that the Contractor's or Manufacturer's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** Currently, the facility is keyed with the Corbin-Russwin keying system and any deviation in manufacturer will require changing the existing keying system and result in two different manufacturers' keying hardware at the facility. It will be incompatible with what is already installed and add undue burden

to the maintenance staff to maintain two different keysets from different manufacturers. To meet the VA's Physical Site Security manual requirements, Life Safety Code requirements, and VA specifications for door hardware requirements, the type of keying system and hardware to be installed must be Corbin-Russwin. Corbin-Russwin's door hardware, as previously stated, is installed on all current doors at the facility and is the only door hardware manufacturer with hardware capable of meeting these requirements as described in Section III without compromising facility security.

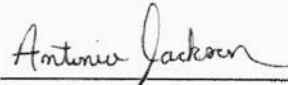
6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** Due to the specific requirements of this door hardware and the existing door hardware already in place at the Tuscaloosa VA Medical Center, specification of other door hardware manufacturers was not deemed practical. This procurement will be competed amongst the small businesses community on FBO.gov.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** VISN 7 Network Contracting Office agrees that the vendor price is fair and reasonable. The IGE conducted ensures that the cost for this work is comparable to the vendor's price. The final contract price is fair and reasonable. The IGE for this action is \$67,600 as derived from RS Means and Cost Works estimating program. This cost is in line with the published GSA FSS pricing for the vendor.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** Due to the nature of this requirement and the fact that no other door hardware is compatible with the existing facility keying system, no other door hardware manufacturers were considered for any market research to be conducted.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** As specified in FAR 6.302-1(b)(1), this manufacturer shall be used due to them being the only one able to satisfy the Tuscaloosa VAMC's unique needs for this facility's security enhancement requirement. Corbin-Russwin's door hardware is compatible with the existing keying system and any upgrade to the new 7-pin keying system shall use Corbin-Russwin's door hardware.
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** See Section VI above.
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** No actions are planned due to the specific nature of this requirement.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.


Robert H. Martin, FAC-P/PM, CEM
Acting Chief, Engineering Service (138)
Tuscaloosa VA Medical Center (679)


Date

13. **Approvals in accordance with FAR 6.304**

- a. **Contracting Officer's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.




Antonio M. Jackson
Contracting Officer
Tuscaloosa VAMC

07/29/2014

Date

- b. **NCM/PCM (Required \$3K and above):** I certify the justification meets requirements for other than full and open competition.

MY 

Prudence Y. Howard
Director of Contracting
NCO7

7/30/14

Date