

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

For

Other Than Full and Open Competition

1. **Contracting Activity:** Department of Veterans Affairs, Network Contracting Office 10, Justification for Other Than Full and Open Competition. The 2237 Number for "Correct Security Compliance Deficiencies – Facility Condition Assessment (FCA) (Project Number: 757-15-203)" is 757-15-1-743-0004.
2. **Nature and/or Description of the Action Being Processed:** The Correct Security Compliance Deficiencies - FCA project is designed to address various security deficiencies in and around building 1A at the Chalmers P. Wylie VA Ambulatory Care Center (VAACC) as required by drawings and specifications. The goals of this project are to: Physically and electronically secure the pharmacy from theft and intrusion, and physically secure the campus electrical infrastructure and clinic building from vehicle damage. This project will include general construction, and electrical work, and certain other items as shown and described in the specifications and drawings.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** When the VAACC was built, Best door hardware (and the Best 7 pin lockset cores), were used throughout the building as the master key system to provide physical access to control the movement of people and secure equipment and supplies. As part of the project to correct VA security compliance deficiencies, various rooms will be receiving new door cores and locksets. The Best 7 pin master key system (including lock cores) has been established at the Columbus VAACC. New cores must be able to accommodate the existing master key system. By utilizing another brand core, the efficiency of the VAACC's police and maintenance departments would be negatively impacted because the logic of the building's key schedule would become unnecessarily complex. This in turn could negatively affect key accountability and emergency response time. The value of the Best core equipment is estimated at \$2,835.00 with a project construction estimate of \$.
4. **Statutory Authority Permitting Other than Full and Open Competition:**
(X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
() (2) Unusual and Compelling Urgency per FAR 6.302-2;
() (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
() (4) International Agreement per FAR 6.302-4
() (5) Authorized or Required by Statute FAR 6.302-5;
() (6) National Security per FAR 6.302-6;
() (7) Public Interest per FAR 6.302-7;

5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The Best 7 pin cores are used exclusively throughout the facility and grounds to achieve access control and physical security integration across all the campus buildings. Competing manufacturers in this industry use proprietary keys and cores. Utilizing the Best 7 pin cores allows the security upgrades to seamlessly occur without reducing efficiency or increasing the complexity of the key accountability system currently in place. Engineering would avoid the additional administrative burden of purchasing keys and cores from two manufacturers. Also, as stated above, VA Police and Engineering would not lose time in an emergency, trying to find the correct key to access secure areas of the clinic.
6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** Architectural and Engineering (A/E) Contractor, Contech Design's plans specifically mention the continued use of the Best 7 pin cores. Efforts were not made to solicit from other lockset core manufacturers, because it is Contech's expert opinion that utilizing other manufacturer's lockset cores would decrease the consistency and efficiency of the facility's operations. This in turn would cause unnecessary delays in resolving VA Engineering and Police emergencies. Although this proprietary system limits competition, the full project will be competitively bid through the Service Disabled Veteran Owned Small Business (SDVOSB) contractor set aside utilizing the general construction NAICS code. Contech Design was determined to be a responsible design firm during the Indefinite Delivery Indefinite Quantity (IDIQ) process.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** To counteract the lack of competition in the acquisition and installation of the Best equipment, the entire project will be solicited as an Invitation for Bids (IFB). As stated above, the search of the VET Biz Registry website provided one hundred sixteen (116) SDVOSBs within the eastern region of the United States with a NAICS code of 236220. Based upon the information outlined above, the Contracting Officer believes that the anticipated cost to the government for the entire project will be fair and reasonable.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** The Correct Security Compliance Deficiencies - FCA is projected to be a SDVOSB set aside. The market research for this J&A is for Best, 7 pin lock cores. Pricing for the cores is by the A&E based upon past experience with sole sourcing. The master key system has been established here at the Columbus VAACC and the system for hundreds of doors needs to maintain this standardization in order to maintain efficiency and maintainability. Many different locksets are compatible with the 7 pin Best core. In accordance with FAR 6.302-1, it is in the best interest of the Government to purchase the same brand of lock cores.

9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:**

We have ensured that most of the project that can be completed by using competitive means. This includes installing the cores. Lock core installation will be conducted by the successful SDVOSB contractor and/or sub-contractor.

10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** As described in Section VI above, market research, in accordance with FAR Part 10, was conducted by synopsis of the proposed acquisition and reviewing interested vendors listed on the FBO website. The interested vendors that were confirmed as SDVOSBs by cross checking the Vet Biz database are as follows: HAL-PE Associates, Veterans Construction Services Inc., Opcon Inc., Armcorp Construction Inc, and JJW Contracting, LLC. The pre-solicitation notice was for the entire project.

11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** No action can be taken in this circumstance due to the equipment being under warranty and the need to maintain this warranty.

12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Randi N.
wheaton 200372

Digitally signed by Randi N. wheaton 200372
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Date: 2014.11.21 08:58:21 -0500

11/21/14

Randi Wheaton
General Engineer
Chalmers P. Wylie VAACC

Date

13. **Approvals in accordance with FAR 6.304**

- a. **Contracting Officer's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

ROBERT H.
IVEY 225363

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11/21/2014

Bob Ivey
Contracting Officer
NCO 10

Date

- b. **NCM/PCM (Required \$3K and above):** I certify the justification meets requirements for other than full and open competition.

JOSEPH L.
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Joseph Boggs
Construction A/E Team Manager
Network Contracting Office (NCO) 10

Date