

**DEPARTMENT OF VETERANS AFFAIRS**  
**Justification and Approval**  
**For**  
**Other Than Full and Open Competition**

**1. Contracting Activity:** Department of Veterans Affairs, VISN 16 Network Contracting Officer (NCO), 520 VA Gulf Coast Health Care System Medical Center, Justification for other than full and open competition, Engineering department requests sole source for construction services from P&M Construction a VetBiz verified SDVOSB company. Requisition number (2237) is 520-15-1-5301-0012 to Install Cellular Distributed Antenna System in Buildings 3 & 30.

**2. Nature and/or Description of the Action Being Processed:** The following Work is for a Multi-vendor Cellular Distributed Antenna System (DAS) solution to be deployed throughout the campus to eliminate Cellular “dead spot”. Contractor is to provide a multi-vendor DAS solution that can support AT&T, Verizon, T-Mobile and Sprint carries throughout the campus. This will ensure that the physicians, staff, have cellular service throughout the facility and can be reached during emergency situations. This is a new firm-fixed-price contract that will provide the labor and materials necessary to provide this specialized Distributed Antenna System.

Contractor will conduct a thorough site survey to determine all areas in buildings 3 and 30 that are deemed to have dead spots. Contractor will provide a design layout for areas that are deemed dead spots for signal strength. Contractor will provide the design documents within 15 business days of award and in addition to provide a critical path timeline to the VA for review and final approval prior to any actual installation work being performed.

Once all work has been approved; contractor will provide and install all necessary wireless hardware, amplifiers, extenders, and antennas that will improve signal strength for cellular and data commutations. The contractor will perform final tests of system functionality to ensure the system provides complete coverage amplification of all desired areas. Contractor shall provide VA Gulf Coast with a matrix of all hardware equipment, serial numbers, and locations of each hardware device upon completion of installation. The contractor shall procure all equipment necessary for the complete installation of this project. The contractor shall install, and test each floor to meet the technical requirements. The contractor shall perform all installation and configuration necessary to complete the work at each floor. All installation activities shall be executed in accordance with the detailed project plan and schedule.

**3. Description of Supplies/Services Required to Meet the Agency’s Needs:**

The contractor’s proposal is to include all labor, tools, material, equipment and supervision necessary to perform all work to determine all areas of the listed facilities that are currently void of cellular reception aka cell phone coverage “dead spots.” In addition to finding these “dead spot” areas in the facility, the contractor shall be responsible for providing a solution that will provide 100% coverage for the these facilities. Current situation is hindering surgical procedures from being performed at the VA Gulf Coast Health Care System.

Approximate total cost: \$492,300 (IGE attached)

Period of performance: 30 calendar days for building 30 and an additional 60 days for the remaining facility.

**4. Statutory Authority Permitting Other than Full and Open Competition:**

- ( ) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
- ( ) (2) Unusual and Compelling Urgency per FAR 6.302-2;
- ( ) (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
- ( ) (4) International Agreement per FAR 6.302-4
- (X) (5) Authorized or Required by Statute FAR 6.302-5;
- ( ) (6) National Security per FAR 6.302-6;
- ( ) (7) Public Interest per FAR 6.302-7;

**5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):**

In accordance with FAR 6.302 Circumstances Permitting Other Than Full and Open Competition the following statutory authority is cited as justification to award a sole source contract valued at less than \$5,000,000.00 to a VetBiz verified SDVOSB:

Far 6-302-5 "Authorized or Required by Statute"

(a) Authority.

(1) Citations: 10 U.S.C 2034(c)(5)

(2) Full and Open Competition need not be provided for when -

(i) A statute expressly authorizes

Statute: P.L 109-461 Sec. 502 as codified in 38 U.S.C. § 8127(c) Sole Source Contracts for Contracts Above Simplified Acquisition Threshold- For purposes of meeting the goals under subsection (a), and in accordance with this section, a contracting officer of the Department may award a contract to a small business concern owned and controlled by veterans using procedures other than competitive procedures if-

(1) such concern is determined to be a responsible source with respect to performance of such contract opportunity;

(2) the anticipated award price of the contract (including options) will exceed the simplified acquisition threshold (as defined in section 4 of the Office of Federal Procurement Policy Act (41 U.S.C. 403)) but will not exceed \$5,000,000; and

(3) in the estimation of the contracting officer, the contract award can be made at a fair and reasonable price that offers best value to the United States.

The contracting officer has validated that the contractor is registered and verified as a SDVOSB in the VA VetBiz.gov data base and qualifies as "small" in accordance with federal small business size standards for the applicable North American Industry Classification System (NAICS) code assigned to the procurement.

**6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** N/A. A sole-source SDVOSB set-aside is requested.

**7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** The Contracting Officer will review the proposed cost and will only award if the proposed cost is determined to be fair and reasonable. Contractor's proposal will be compared to the IGE, to previous prices for similar work and to RS Means pricing to confirm that the proposed cost for the is effort is in line with previous prices for similar services and is fair and reasonable. Certified cost or pricing data will not be required. This cost of this procurement is expected to be less than the \$700,000.00 threshold for certified cost or pricing data found in FAR 15.403-4(a)(1).

**8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** N/A. A sole-source SDVOSB set-aside is requested.

**9. Any Other Facts Supporting the Use of Other than Full and Open Competition:** Currently the VA Gulf Coast Health Care System is not allowed to perform surgical procedures due to a recent inspection from the VA National Surgical Office in Washington DC. Findings from this inspection revealed multiple discrepancies to include the inability of medical staff to be reached during emergency situations. The new facilities which were constructed under the CARES effort required all new facilities to meet Anti-Terrorist Force Protection standards. Part of the exterior construction for these new facilities consists of a metal skin to shield which is blast resistant. This medal skin not only shields from blasts, it also shields any cell phone signal from entering or exiting the wall cavity. This project will eliminate the existing cellular dead zones within these facilities and allow the VA Gulf Coast VHCS to resume surgical operations.

**10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** None.

**11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** The barrier to competition is the lack of contractors with the specialized knowledge and experience to perform a similar or compatible construction service without the government incurring additional unnecessary cost. No action will be taken. .

**12. Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

---

Jay Tripp  
Chief Engineer  
520 VA Gulf Coast Veterans Health Care System

---

Date

**13. Approvals in accordance with FAR 6.304**

**a. Contracting Officer's Certification: (required)** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_  
Mark Wesson  
Contracting Officer  
Network Contracting Office 16 - Biloxi

\_\_\_\_\_  
Date

**b. CHIEF P&C:** I certify the justification meets requirements for restricting consideration of Federal Supply Schedule contractors to fewer than the number required by FAR Subpart 8.4.

\_\_\_\_\_  
Albertine L. Honore'  
Chief, NCO 16 DIV II Construction Team  
Network Contracting Office 16 - Biloxi

\_\_\_\_\_  
Date

**c. NCM/PCM (Required \$3K and above):** I certify the justification meets requirements for other than full and open competition.

\_\_\_\_\_  
Aaron Villalpando  
Director of Contracting  
Network Contracting Office 16

\_\_\_\_\_  
Date