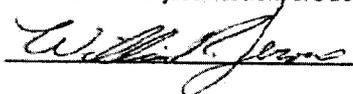


**DEPARTMENT OF VETERANS AFFAIRS**  
**Justification and Approval**  
**For**  
**Other Than Full and Open Competition**

1. **Contracting Activity:** Department of Veterans Affairs, Network 11 Contracting Office, 8888 Keystone Crossing, Indianapolis, Indiana in conjunction with the VISN 11 Engineering Officer, Richard L. Roudebush, VA Medical Center, Indianapolis, Indiana. Project Number 583-330.
2. **Nature and/or Description of the Action Being Processed:** Brand name only request for Best door locks and hardware. Action is contained within the specifications and/or drawings of a project that will be awarded as a new contract or task order action of the firm-fixed price variety.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** Best door locks and locksets, total estimated value is \$54,903.33, delivery commensurate with the construction project performance period which is 300 calendar days.
4. **Statutory Authority Permitting Other than Full and Open Competition:**
  - (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1 (41 U.S.C. 3304(a)(1))
  - (2) Unusual and Compelling Urgency per FAR 6.302-2 (41 U.S.C. 3304(a)(2))
  - (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3 (41 U.S.C. 3304(a)(3))
  - (4) International Agreement per FAR 6.302-4 (41 U.S.C. 3304(a)(4))
  - (5) Authorized or Required by Statute FAR 6.302-5 (41 U.S.C. 3304(a)(5))
  - (6) National Security per FAR 6.302-6 (41 U.S.C. 3304(a)(6))
  - (7) Public Interest per FAR 6.302-7 (41 U.S.C. 3304(a)(7))
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** Best locks and locksets are the only locks and locksets used throughout the entire Richard L. Roudebush VA Medical Center. This includes hundreds of doors. Best Locks are proprietary as are all locksets which preclude the use of another manufacturer in place of Best. Using another manufacturer could create security problems for patients and staff as well as creating operational problems for the staff; VA security staff utilize a master key for the campus. Given this, it is essential to the facility's operation that consideration not be given to any other lock/lockset manufacturers.
6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** Research was performed during the design of the project to confirm that locks and locksets created by different manufacturers are not compatible with the existing Best Lock system. Previous attempts to utilize other manufacturers at the campus have failed.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** The price for this work will be unknown since it will be included as a part of the successful bidder's bid under sealed bidding procedures. However, the contracting officer will ensure, based on a determination that adequate price competition for the IFB exists and through the use of price analysis techniques, such as comparison against the Independent Government Estimate and other price analysis techniques that may need to be used, that the price will be fair and

reasonable.

8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** Market research into multiple lockset manufacturers who provide similar hardware was performed during the project. It was determined through this research that other manufacturers would not be compatible with the existing system. No other lockset brand fulfills the needs for the facility as Best does. Given this information as well as extensive previous experience it has been established that no other lockset manufacturer should be used as previously stated.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** None.
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** See Section VI above.
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** Door hardware systems are proprietary in nature and are thus incompatible with competing systems. No future action is anticipated that could remove barriers to competition between these systems.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.



William R. Jerome  
Acting Chief Engineer  
VAMC Indy

12/19/2014

Date

13. **Approvals in accordance with FAR 6.304**

- a. **Contracting Officer's Certification: (required)** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Aaron S. Lacy  
319250

Digitally signed by Aaron S. Lacy 319250  
DN: cn=aaron, o=va, ou=contracting, ou=people,  
ou=2142, 1.2.840.11353.0.100.1.1=aaron.lacy@va.gov,  
ou=va, ou=Aaron S. Lacy 319250  
Date: 2015.01.06 12:40:28 -0500

1-06-2015

Aaron Lacy  
Contract Officer  
NCO11, Indianapolis

Date

- b. **DOC (Required \$3K and above):** I certify the justification meets requirements for other than full and open competition.



Al Leonard  
Supervisory Contract Specialist  
NCO

4/15/2015  
Date

- c. **SAO (If over \$650K):** I certify the justification meets requirements for other than full and open competition.

\_\_\_\_\_  
Ricky L. Lemmon  
SAO Director  
Central Region

\_\_\_\_\_  
Date

- d. **VHA HCA Review and Approval:** I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and recommend approval (if over \$12.5 million) or approve (\$650K to \$12.5 million) for other than full and open competition.

\_\_\_\_\_  
NORBERT S. DOYLE  
Chief of Procurement and Logistics Officer  
VHA, Head of Contracting Activity

\_\_\_\_\_  
Date

- e. **VA Deputy Senior Procurement Executive Approval (over \$12.5 million but not exceeding \$50 million):** I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and approve for other than full and open competition.

\_\_\_\_\_  
C. FORD HEARD  
Deputy Senior Procurement Executive (DSPE)  
Office of Acquisition and Logistics  
Department of Veterans Affairs

\_\_\_\_\_  
Date

- f. **VHA Senior Procurement Executive Approval (over \$50 million):** I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and approve for other than full and open competition.

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JAN R. FRYE

Date

Deputy Assistant Secretary for Acquisition and Logistics  
Senior Procurement Executive (SPE)  
Department of Veterans Affairs