

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

For

Other Than Full and Open Competition

1. **Contracting Activity:** The Department of Veteran Affairs, VISN 4, Pittsburgh, Pennsylvania. The activity for this requirement is the Department of Veteran Affairs Medical Center (VAMC), Network Contracting Office 4 (NCO4), located in Wilkes Barre (WB), Pennsylvania. This is a Justification and Approval for Other Than Full and Open Competition - Brand Name Only for HID® Smart cards technology, which is a small portion of the construction materials requested on Purchase Request 693-15-1-594-0003.
2. **Nature and/or Description of the Action Being Processed:** The Department of Veterans Affairs Medical Center (VAMC), located in Wilkes Barre, PA, is renovating the Boiler Plant as part of Construction Project #693-11-128 Construct New Boiler Plant. The renovation includes installation of new doors and new electronic access control hardware. The new electronic access control hardware provided must be manufactured by HID®. The entire project will be solicited under VA244-15-R-0124, and the new award will be a Firm-Fixed Price construction contract to include HID® electronic access control hardware compatible with "smart card" software technology. Hardware typically consists of power source, card reader, CPU interface, and magnetic lock.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** The Contractor shall provide new hardware for all doors specified in the drawings to meet the requirements of Project #693-11-128 Construct New Boiler Plant. All locks must be manufactured by HID® to remain consistent with the facility's Electronic Access Key system. There are 8 [qty] card readers and locking mechanism identified on this project with an estimated cost of the HID® portion of the project is [REDACTED] and the magnitude of the entire project is between \$5M and \$10M.
4. **Statutory Authority Permitting Other than Full and Open Competition:**
 - (x) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
 - () (2) Unusual and Compelling Urgency per FAR 6.302-2;
 - () (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
 - () (4) International Agreement per FAR 6.302-4
 - () (5) Authorized or Required by Statute FAR 6.302-5;
 - () (6) National Security per FAR 6.302-6;
 - () (7) Public Interest per FAR 6.302-7;
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The facility utilizes an Electronic Access Key System to control key access to all doors within the facility. All existing Electronic Access controls are compatible with HID® locks. Installing locks of a different manufacturer would require needing multiple sets of badges and a secondary software application. This would impair the ability of maintenance, police, and

fire personnel to quickly respond to emergencies, and would add increased costs for Electronic Access Key System. Accordingly HID ® is the only firm capable of providing the supplies and services described in Section 3 above without the Veteran's Health Administration experiencing substantial duplication of cost that could not be expected to be recovered through competition and unacceptable delays in fulfilling its requirements.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** A Notice of Intent to Sole Source HID® locks will be posted on FedBizOpps with the solicitation. Bidders will be able to obtain Yale® locks from various distributors and sources available in the open market.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** This procurement is an RFP, resulting in a firm-fixed price contract award. The contracting officer, IAW FAR 13.106-3(a)(1), anticipates the offered price to be fair and reasonable based on adequate price competition. Certified Cost or pricing data and audits are not required.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** The existing Electronic Access Key System throughout the entire Wilkes Barre VAMC facility is HID®. The Electronic Access Key System requires the same manufacturer on all controlled doors. Although, there are other Electronic Access Control manufacturers in the marketplace, no additional market research was conducted.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** All the specifications and drawings and engineering descriptions associated with Project #693-11-128 have been developed identifying the HID® lock system as the standard system throughout the WB VAMC.
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** See Section 6 above.
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** In the future if there is a requirement to re-key the entire facility with an Electronic Access Control, that requirement would be competed.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

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Andrew Cullipher
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Date