

Chapter VI: Other Than Full and Open Competition (OFOC) SOP  
Attachment 2: Request for Limited Sources Justification Format >\$150K

**LIMITED SOURCES JUSTIFICATION**

**ORDER >\$150,000**

**FAR PART 8.405-6**

**2237 Transaction # or Vista Equipment Transaction #: 526-16-1-644-0008**

This acquisition is conducted under the authority of the Multiple Award Schedule Program. The material or service listed in par. 3 below is sole source, therefore, consideration of the number of contractors required by FAR Subpart 8.4 – Federal Supply Schedules, is precluded for the reasons indicated below.

**Restricted to the following source:**

Quality Services International, LLC  
Valerie Valdez, 210.212.8784, valerie.valdez@qsillc.com  
314 E Commerce STE 500, San Antonio, TX 78205

☒ The requested material or service represents the minimum requirements of the Government.

**(1) AGENCY AND CONTRACTING ACTIVITY:** Department of Veterans Affairs  
James J. Peters VA Medical Center  
130 W. Kingsbridge Road,  
Bronx, NY 10468-3904

**VISN: 03**

**(2) NATURE AND/OR DESCRIPTION OF ACTION BEING APPROVED:** Network Contracting Office (NCO) 3 intends to accomplish a sole-source action to extend the term of performance for contract VA243-15-F-0934, issued in support of the James J. Peters (JJP) Veterans Affairs Medical Center (VAMC), Bronx, New York. The original period of performance for contract VA243-15-F-0934 is for the period January 1, 2015 through September 30, 2015 and shall be extended for a total performance period of October 1, 2015 through December 30, 2015. The extension shall result in an increase of \$372,101.01 to the original award amount of \$1,124,227.00 for a revised total of \$1,496,328.01.

**(3) (a) A DESCRIPTION OF THE SUPPLIES OR SERVICES REQUIRED TO MEET THE AGENCY'S NEED:** The contractor shall provide all personnel, equipment, tools, vehicles, materials, supervision, and other items and services necessary to perform all operation, maintenance and repair tasks and functions for JJP VAMC as defined in statements of work.

**(b) ESTIMATED DOLLAR VALUE:** Original total - \$1,124,227.00;  
Extension Total - \$372,101.01;  
New Contract Total - \$1,496,328.01

**(c) REQUIRED DELIVERY DATE:** October 1, 2015 through December 31, 2015

**(4) IDENTIFICATION OF THE JUSTIFICATION RATIONALE (SEE FAR 8.405-6), AND IF APPLICABLE, A DEMONSTRATION OF THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS TO PROVIDE THE REQUIRED SUPPLY OR SERVICE:**

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☒ Specific characteristics of the material or service that limit the availability to a sole source (unique features, function of the item, etc.).

The required services are a logical follow-on to the existing services that are presently being provided by Quality Services International, LLC (hereinafter referred to as QSI) under Federal Supply Schedule (FSS) contract GS-21F-0067V. NCO 3 accomplished an interim award for a period of nine (9) months for the period January 1, 2015 through September 30, 2015 to facilitate the revision of the Acquisition Plan and completion of the solicitation package that included a base period of 12 months and included four (4) one (1) year option periods. The interim award was awarded as a sole-source under the FSS. It is anticipated that the solicitation for the long term effort shall be released on/or about October 1, 2015. The sensitive nature of the services required demand that the service provider provide personnel that have accomplished the necessary background investigation and obtained security clearance prior to performing services at the facility. The modification of the interim task order award is essential to insure the critical services continue without interruption while NCO 3 continues the formal process of preparing the long-term solicitation and award. Additionally the demobilization and mobilization efforts that would be required to transition to another provider would create a chaotic environment. Any other source required to accomplish transitioning efforts would require several weeks of transition to include familiarization, training, and security screening background checks. Accomplishing this transition without sufficient planning and organization significantly places the operational readiness of the medical center at increased risk and ultimately would likely result in unacceptable harm to the Veterans which the organization services. QSI is a responsible source specializing in facility maintenance and is qualified to meet or exceed the minimum requirements of this acquisition.

**(5) DESCRIBE WHY YOU BELIEVE THE ORDER REPRESENTS THE BEST VALUE CONSISTENT WITH FAR 8.4 TO AID THE CONTRACTING OFFICER IN MAKING THIS BEST VALUE DETERMINATION:** The demobilization and mobilization efforts that would be required to transition to another provider would create a chaotic environment. Any other source required to accomplish transitioning efforts would require several weeks of transition to include familiarization, training, and security screening background checks. Accomplishing this transition without sufficient planning and organization significantly places the operational readiness of the medical center at increased risk and ultimately would likely result in unacceptable harm to the Veterans which the organization services. The IGCE is based on previous service rates with prescribed durations, as well as the market research and IGCE analysis used for the long-term award. The provider shall not be required to submit certified cost or pricing data as the services have been determined to be commercial services. The Government shall perform price analysis in accordance with FAR 15.404 in addition to accomplishment of technical evaluations and evaluation of the level of effort and cost associated with each line item within the Statement of Work (SOW) and price proposal.

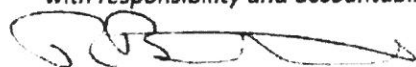
**(6) DESCRIBE THE MARKET RESEARCH CONDUCTED AMONG SCHEDULE HOLDERS AND THE RESULTS OR A STATEMENT OF THE REASON MARKET RESEARCH WAS NOT CONDUCTED:** Market Research was previously conducted over the last 18 months for facilities maintenance services. Current market research was conducted on a limited basis by utilizing the market research accomplished in preparation of the Acquisition Plan for the long-term award. Based on all of the information gathered through market research, the contracting officer determined that the interim services required by the government were commercial; that there are available small businesses to include SDVOSB that can perform the services if given a reasonable time period for shadowing the current provider, hiring of new personnel and mobilization of necessary equipment to perform required services.

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**(7) ANY OTHER FACTS SUPPORTING THE JUSTIFICATION:** NCO 3 has performed all the necessary actions to issue the solicitation for the long term effort which will promote sufficient opportunity for competition. However, given the nature of the services and actions required to accomplish the evaluation and obtain necessary approvals for the estimated \$10 million award effort could possibly extend completion of the action by more than 45 days. The proposed extension would provide a sufficient amount of time that would not only allow for the awarding and completion of the longer term effort but would provide the organization a sufficient period of time to plan and organize mobilization and demobilization efforts.

**(8) A STATEMENT OF THE ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE RESTRICTED CONSIDERATION BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES IS MADE:** NCO 3 encountered delays in the submittal, revision and completion of the Acquisition Plan which significantly impacted the projected milestones for the solicitation and award for the services. NCO 3 implemented a strategy whereby we identified and dedicated five (5) members of the staff to draft, revise and coordinate all necessary actions to reduce the milestones and insure timely completion of the solicitation. The organization is accomplishing five (5) separate procurement actions, for similar services, for all locations within our area of responsibility. This approach has allowed us to achieve sufficient head-way and thereby will facilitate a competitive environment for those FSS vendors capable of providing the required service.

**(9) REQUIREMENTS CERTIFICATION:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge. I understand that processing of this limited sources justification restricts consideration of Federal Supply Schedule contractors to fewer than the number required by FAR Subpart 8.4. *(This signature is the requestor's supervisor, fund control point official, chief of service or someone with responsibility and accountability.)*



SIGNATURE

Richard Beutel

NAME

James J. Peters VA Medical Center

FACILITY

Chief

TITLE

DATE

9/24/15

Engineering

SERVICE LINE/SECTION

**(10) APPROVALS IN ACCORDANCE WITH THE VHAPM, Volume 6, Chapter VI: OFOC SOP:**

**a. CONTRACTING OFFICER'S CERTIFICATION (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

HOPE L. FREEMAN

126108

CONTRACTING OFFICER'S SIGNATURE

Hope Freeman, Contracting Officer

NAME AND TITLE

Digitally signed by HOPE L. FREEMAN 126108  
DN: dc=gov, dc=va, o=internal, ou=people,  
0.9.2342.1.9200300.100.1.1=hope.freeman2@va.gov,  
cn=HOPE L. FREEMAN 126108  
Date: 2015.09.25.11:25:26 -0400

9/25/15

DATE

NCO 3

FACILITY

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**b. Director of Contracting/DESIGNEE:** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

**Cherie Widger-Kresge 336226**

Digitally signed by Cherie Widger-Kresge 336226  
DN: dc=gov, dc=va, o=internal, ou=people, 0.9.2342.19200300.100.1.1=cherie.widger-kresge@va.gov,  
cn=Cherie Widger-Kresge 336226  
Date: 2015.09.25 11:53:27 -0400

SIGNATURE

DATE

Cherie Widger-Kresge

NCO 3 Director of Contracting

**HIGHER LEVEL APPROVAL (Required For orders over \$650,000):**

**c. SAO:** I certify the justification meets requirements for restricting consideration of Federal Supply Schedule contractors to fewer than the number required by FAR Subpart 8.4.

SIGNATURE

DATE

Terry Spitzmiller  
Director, SAO East

9/25/2015

**d. VHA HCA REVIEW AND APPROVAL (over \$650,000 to \$12.5 million):** I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and approve for restricting consideration of the Federal Supply Schedule contractors to fewer than the number required by FAR Subpart 8.4

Norbert S. Doyle Jr.  
VHA Head of Contracting Activity (HCA)

DATE

9/28/15

**No other signatures are required.**