

## PATIENT RIGHTS AND ORGANIZATIONAL ETHICS

VA PUGET SOUND  
HEALTH CARE SYSTEM

MEMORANDUM RI-06  
SEPTEMBER 2013

### SUBJECT: INFORMED CONSENT FOR CLINICAL TREATMENTS AND PROCEDURES

1. **EXECUTIVE SUMMARY:** In Veterans Healthcare Administration (VHA), patients have the right to accept or refuse any medical treatment or procedure recommended to them. Except as otherwise provided in this memorandum, all treatments and procedures require the prior, voluntary, informed, consent of the patient, or if the patient lacks decision-making capacity, the patient's authorized surrogate. This memorandum updates the policy and procedures for documentation of informed consent pertaining to performance of procedures or treatments. Specifically, this revision includes:
  - a. An updated reference to Do Not Resuscitate (VA Puget Sound Memorandum RI-05),
  - b. Requirement for immediate reporting of occupational exposure, and
  - c. Updated references.
2. **POLICY:** Informed consent may be communicated either orally or in writing. For many treatments or procedures, oral consent is sufficient. However, for certain treatments or procedures, the patient's signature consent is required.
  - a. VHA does not recognize "general" or "blanket" consent for medical treatment, but requires the patient's separate consent for each treatment, procedure, therapeutic course of treatment for a particular problem or condition (e.g., inpatient or outpatient treatment for diabetes), or series of treatments (e.g., cycles of chemotherapy). When the proposed treatment plan involves multiple or recurrent treatments and procedures, it is generally not necessary to repeat the informed consent discussion for each new treatment or procedure, provided that the original consent encompassed the treatments or procedures to be performed. However, two circumstances exist where the informed consent discussion must be repeated and a new consent must be obtained, they are:
    - 1) If there is a significant deviation from the treatment plan to which the patient originally consented, or
    - 2) If there is a change in the patient's condition or diagnosis that would reasonably be expected to alter the original informed consent. Specific consent for any aspect of the recommended treatment or procedure that involves research sponsored by VA, as well as any human subjects research

conducted on VA premises, must meet requirements of 38 CFR Part 16 and must be obtained in accordance with VHA Handbook 1200.05, VHA Handbook 1058.03, or superseding regulation and policy.

**NOTE:** *This policy does not address requirements pertaining to consent to participate in research. For VHA policy on informed consent to participate in research see VHA Handbooks 1058.03, "Assurance for Protection of Human Subjects in Research" and 1200.05, "Requirements for the Protection of Human Subjects Research."*

### 3. DEFINITIONS:

- a. **Best Interests:** Best Interests are the standards to be used by surrogate decision makers to guide health care decisions when the patient's specific values and wishes are unknown. The surrogate, together with the health care team, uses this standard to determine the optimal outcomes for the patient and the interventions most likely to produce them. In making that determination, the surrogate must take into account the patient's cultural, ethnic, and religious perspectives, if known.
- b. **Close Friend:** A "close friend" is considered, any person 18 years or older who has shown care and concern for the patient's welfare and is familiar with the patient's activities, health, and religious beliefs and values. The close friend must present a signed, written statement (to be placed in the patient's electronic health record) describing (with specific examples) that person's relationship to, and familiarity with, the patient. Social Work Service, or other staff, must verify, in a signed and dated progress note, that this requirement has been met.
- c. **Coercion:** Coercion is defined as influencing, or attempting to influence, the patient's (or surrogate's) choice of treatment by use of threat(s), inducement(s), or misleading information.
- d. **Competency:** In relation to decision-making capacity (see paragraph 4.A.), competency is a legal determination, made by a court of law, that a patient has the requisite capacities to make a medical decision. This is in contrast to the term "decision-making capacity" which is a clinical determination made by the practitioner.
- e. **Decision-Making Capacity:** Decision-making capacity, a clinical determination, made by a practitioner, that a patient has the requisite capacities to make a medical decision. **NOTE:** *This is in contrast to the term "competency," which is a legal determination made by a court of law.* There are four major components to decision-making capacity: understanding, appreciating, formulating, and communicating. The first two components represent the patient's ability to understand and appreciate the nature and expected consequences of each health care decision. This includes understanding the known benefits and risks of

the recommended treatment options, as well as any reasonable alternative options including no treatment. The latter two components represent the ability to formulate a judgment and communicate a clear decision concerning health care.

- f. **Health Care Agent:** The individual named in a Durable Power of Attorney for Health Care (DPAHC) document executed by the patient prior to losing decision-making capacity. This individual acts on the patient's behalf to make health care decisions, including the use of life-sustaining treatment, when the patient is unable to make such decisions (see VHA Handbook 1004.2 VHA Informed Consent for Clinical Treatments and Procedures, and Department of Veterans Affairs (VA) Form 10-0137, VA Advance Directive: Living Will and Durable Power of Attorney for Health Care (DPAHC)).
- g. **iMed Consent™ (Electronic Support for Patient Decisions):** The iMedConsent™ is a commercially available software package that has been customized for use within Department of Veterans Affairs (VA). The software supports electronic access, completion, signing, and storage of such documents as informed consent and advance directives forms. VA has purchased an enterprise license for iMedConsent™ and mandated that practitioners document informed consent via computers with electronic signature pads. The name of the software package is sometimes informally abbreviated as "iMed." *NOTE: This system does not replace the policies and procedures contained within this policy, nor does it necessarily support all treatments or procedures requiring written informed consent. See Attachment B below for guidance on which treatments or procedures require written informed consent. See Attachment D for guidance in implementation of iMed Consent™.*
- h. **Legal Guardian or Special Guardian:** A person appointed by a court of appropriate jurisdiction to make health care decisions for an individual who has been judicially determined to be incompetent. The appointment may be of limited duration. Under VHA policy, legal guardians and special guardians have the same authority to make health care decisions as any surrogate authorized under this policy.  
  
*NOTE: Financial or other types of limited guardianship do not always include the authority to make health care decisions.*
- i. **Next-of-Kin:** Next-of-kin refers to a relative (18 years of age or older) of the patient who may act as surrogate in the following order of priority, as specified in Title 38 Code of Federal Regulations (CFR) §17.32: spouse, child, parent, sibling, grandparent, grandchild.
- j. **Practitioner:** A practitioner is defined as any physician, dentist, or health care professional granted specific clinical privileges to perform the treatment or procedure. For the purpose of this policy, the term practitioner also includes:

- 1) Medical and dental residents, regardless of whether they have been granted specific clinical privileges, and
  - 2) Other health care professionals whose scope of practice agreement or other formal delineation of job responsibility specifically permits them to obtain informed consent, and who are appropriately trained and authorized to perform the procedure or to provide the treatment for which consent is being obtained (Attachment C).
- k. **Risks:** In relation to this policy, risk is defined as the possible undesirable outcomes of a treatment or procedure, including known side effects, complications, serious social or psychological harms, or other adverse outcomes.
- l. **Signature Consent:** Signature consent refers to the patient's (or surrogate's) signature on a VA-authorized consent form.
- m. **Substituted Judgment:** Substituted judgment is the standard used by surrogate decision makers who have specific knowledge of the patient's values and wishes pertaining to health care choices. This standard requires that the surrogate decide based on what the patient would have wanted if the patient were capable of expressing those preferences. That decision may not necessarily coincide with what the surrogate and health care team otherwise would consider optimal for the patient.
- n. **Surrogate Decision Maker (surrogate):** Any individual, committee, or decision-making process authorized under VA Puget Sound policy to make health care decisions on behalf of a patient who lacks decision-making capacity.
- o. **VA Authorized Consent Form:** For the purposes of documenting informed consent for clinical treatments and procedures that require signature consent, the VA-authorized consent form refers to the use of the iMedConsent™ software program to conduct the informed consent discussion, capture electronic signatures, and file the completed document electronically in the patient's record. Printed VA Form 10-431a, Consent for Clinical Treatment or Procedure and VA Form 10-431b, Consent for Transfusion of Blood Products are authorized for use if:
- 1) The patient declines to use the electronic signature pad,
  - 2) There is a temporary system failure that prohibits proper use of the iMedConsent™ software program,
  - 3) The patient is giving consent by telephone or fax, or
  - 4) The use of the equipment that supports the iMedConsent™ software program would introduce infection control issues (e.g., inability to adequately disinfect

the signature pad used for a patient who is in isolation precautions). See attachment E.

**NOTE:** *General Services Administration (GSA) Optional Form (OF) 522, Authorization for Administration of Anesthesia and Performance of Operations, can no longer be used to document informed consent.*

#### 4. PROCEDURES:

##### a. Decision-making Capacity

- 1) In order to obtain informed consent, the practitioner must first determine whether the patient has decision-making capacity. Patients are presumed to have decision-making capacity unless an appropriate clinical evaluation determines that the patient lacks decision-making capacity, the patient is a minor, or the patient has been ruled incompetent by a court of law. For patients who have decision-making capacity, the practitioner must undertake the informed consent process with the patient.
- 2) The practitioner must perform (or obtain) and document a clinical assessment of decision-making capacity for any patient suspected of lacking decision-making capacity.
- 3) If the practitioner determines that the patient is likely to regain decision-making capacity, the practitioner must wait until the patient's decision-making capacity returns, and then undertake the informed consent process with the patient, provided that delaying the recommended treatment or procedure would not adversely affect the patient's condition. If the practitioner determines that the patient is unlikely to regain decision-making capacity within a reasonable period of time, an authorized surrogate must be sought.
- 4) When the determination of lack of decision-making capacity is based on a diagnosis of mental illness, a psychiatrist or licensed psychologist must be consulted in order to ensure that the underlying cause of the lack of decision-making capacity is adequately addressed. However, even in this instance, the practitioner who will perform the treatment or procedure remains responsible for the final determination of decision-making capacity with respect to informed consent for that treatment or procedure.
- 5) If the patient is a minor under Washington State law, that patient is deemed to lack decision-making capacity for giving informed consent except as otherwise provided by law. Consent must be obtained from the patient's parent or legal guardian.
- 6) Patients who have been judicially determined to be incompetent are incapable of giving consent as a matter of law. Such persons are deemed to

lack decision-making capacity for the purpose of giving informed consent. If a practitioner believes that a patient who is legally incompetent does in fact have the capacity to make a particular health care decision, the practitioner must discuss this with the legal guardian and seek advice from the Ethics Consultation Service (pager # 206-416-4118) and/or Regional Counsel.

**b. Surrogate Decision-Making For Patients Who Lack Decision-Making Capacity:**

- 1) Identifying a Health Care Agent (Authorized Surrogate): If the patient is judged by the practitioner to lack decision-making capacity, the following procedures apply:
  - a) Health Care Agent is Authorized and Available: When a patient lacks decision-making capacity, the practitioner must make a reasonable inquiry as to the availability and authority of an Advance Directive naming a Health Care Agent. A Health Care Agent has the highest priority as a surrogate.
  - b) No Health Care Agent is Authorized and Available: The practitioner, with the assistance of other staff, must make a reasonable inquiry as to the availability of other possible surrogates according to the order of priority listed in paragraph 4. Each facility must have a procedure in place for identifying surrogates, including, if necessary, examining personal effects, health records, and other VA records such as benefits and pension records. If a surrogate is identified, an attempt to contact that person by telephone must be made within 24 hours of the determination that the patient lacks decision-making capacity. If a particular surrogate is unavailable or unwilling to serve as surrogate, the next surrogate in the established priority order must be sought. A surrogate must be sought even if the recommended treatment or procedure does not require signature consent.
- 2) Priority of Surrogates: The surrogate is authorized to give informed consent on behalf of the patient in the following order of priority:
  - a) Health Care Agent,
  - b) Legal guardian or special guardian,
  - c) Next-of-kin, 18 years of age or older, in the following order of priority: spouse, child, parent, sibling, grandparent, grandchild, and
  - d) Close friend

- c. **Disagreement among Surrogates at same Priority Level:** Where there are multiple surrogates at the same priority level in the hierarchy and they do not agree about the recommended treatment or procedure, the practitioner must make reasonable efforts to reach a consensus. If consensus cannot be reached, the practitioner must choose the surrogate who is best able to speak for the patient, and document the reasons for choosing that individual. In cases where the choice is unclear, the practitioner must consult with the Ethics Consultation Service (pager # 206-416-4118) and/or Regional Counsel.
- d. **Documentation of the Process in Identifying an Authorized Surrogate:** The practitioner must document, in the patient's electronic health record, the process, and outcome of efforts to identify a surrogate.
  - 1) **Patients Who Have a Surrogate:** If it is determined that the patient lacks decision-making capacity and has a surrogate, that surrogate generally assumes the same authority and responsibilities as the patient in the informed consent process.
  - 2) The requirements for obtaining informed consent are described in the section titled "The Informed Consent Process", except as noted in the following:
    - a) Disclosures otherwise required by this policy to be made to the patient must be made to the patient's surrogate to the extent permitted by law (see VHA Handbook 1605.1, "Privacy and Release of Information," or superseding regulation and policy).
    - b) Even though the patient lacks decision-making capacity, the practitioner must explain to the patient the treatment or procedure to which the surrogate has consented, if feasible. The purposes are to respect the patient's person, increase the quality of care, and to decrease the likelihood that the patient will resist the treatment or procedure by giving them as much understanding of what is going to happen as possible, considering their mental status. The purpose of talking with patients who lack decision-making capacity is not to obtain their consent.
    - c) The surrogate's decision must be based on substituted judgment or, if the patient's values and wishes are unknown or unclear, on the patient's best interests. If the practitioner considers the surrogate to be clearly acting contrary to the patient's values and wishes or the patient's best interests, the practitioner must notify the Chief of Staff, or designee, and consult with the Ethics Consultation Service (pager # 206-416-4118) and/or Regional Counsel before implementing the surrogate's decision.
    - d) Documentation for patients who lack decision-making capacity and have a surrogate must include the surrogate's name, relationship to the patient, authority to act as surrogate (whether Health Care Agent, legal guardian,

next-of-kin, or close friend), and how the consent was obtained (in person, by telephone, by mail, or by facsimile (fax)). If the surrogate is a close friend, the required signed, written statement of their relationship and familiarity with the patient must be included.

- 3) Patients Who Have No Surrogate: If a surrogate is not available, the practitioner may either contact Regional Counsel for assistance in obtaining a guardian for health care decisions, or the practitioner may follow the procedures in this paragraph that set out an alternative process for decision-making on behalf of patients who have no surrogate.
- 4) Treatments and Procedures that do not Require Signature Consent. Medically appropriate treatments and procedures that do not require signature consent may be performed in accordance with the following procedures, provided the procedures are low-risk and are within broadly accepted standards of medical practice.
- 5) The decision to provide a treatment or procedure must be based on substituted judgment or, if the patient's specific values and wishes are unknown, on the patient's best interests. If there is doubt regarding whether a treatment or procedure is consistent with the patient's values and wishes or the patient's best interests, the practitioner must consult with the Ethics Consultation Service (pager # 206-416-4118) and/or Regional Counsel.
- 6) Even if the patient lacks decision-making capacity, the practitioner must, where reasonable, attempt to explain the nature and purpose of the proposed treatment or procedure to the patient. The practitioner must indicate, in the electronic health record, whether it was possible to communicate with the patient and if the patient appeared to understand the explanation.
- 7) The practitioner must sign and date a progress note in the medical record that describes the treatment or procedure and its indications.
- 8) Treatment must not be provided indefinitely without review of the treatment plan at least every 6 months by the attending practitioner of record and the Service Chief, or designee, to ensure that clinical objectives are being met and the treatment plan is in the best interests of the patient. The attending of record and Service Chief must indicate their approval of the treatment plan in writing in the patient's electronic health record.
- 9) Treatments and Procedures that Require Signature Consent: For medically appropriate treatments and procedures that require signature consent but do not involve the withholding or withdrawal of life-sustaining treatment, the attending physician must document the treatment or procedure and its indication(s) in the patient's electronic health record. The Service Chief, or designee, must indicate their approval of the treatment decision in an

addendum or as an additional signer to the practitioner's progress note documenting the treatment or procedure and its indication(s).

- e. **Withholding and/or Withdrawal of Life-sustaining Treatment:** VA patients have the right to have unwanted life-sustaining treatment withheld or withdrawn even if this action results in death. In order to ensure a decision consistent with the patient's values, wishes, and best interests are upheld, there is a special process that must be followed when considering the withholding and/or withdrawal of life-sustaining treatment for a patient who lacks decision-making capacity and has no surrogate. Implementation of decisions to withhold and/or withdraw life-sustaining treatments must follow the guidelines set forth in VA Puget Sound Policy RI-05, "Withholding and Withdrawing Life-Sustaining Treatment, Including DNAR.
- 1) VHA Handbook 1004.3, "Do Not Resuscitate Protocols within the Department of Veterans Affairs," and VHA Handbook 1004.2, "Advance Health Care Planning and Management of Advance Directives." In addition, all the following procedures must be followed and documented in the patient's electronic health record:
    - a) The attending practitioner participates in the discussion of the withholding or withdrawal of life-sustaining treatment with the treatment team, and recommends life-sustaining treatment be withheld or withdrawn in a signed and dated progress note/order in the electronic health record.
    - b) A multi-disciplinary committee appointed by the facility Director must consider the procedural and ethical validity of the recommendation to withhold and/or withdraw life-sustaining treatment(s). The Integrated Ethics Council or one of its subcommittees, or an independent group may serve this function. The committee functions as the patient's advocate and may not include members of the primary treatment team. The committee should use the substituted judgment standard (if possible) or the best interest's standard. To the extent feasible, the committee must seek input from representatives of the patient's cultural, ethnic, or religious group. The committee must then submit a written report to the Chief of Staff that describes its findings and recommendation(s).
    - c) The Chief of Staff, or designee, must approve or disapprove the committee's recommendation to withhold and/or withdraw life-sustaining treatment. The committee's recommendation(s) and the Chief of Staff's decision must be documented in the electronic health record. And,
    - d) The facility Director must review the decision and may either concur, not concur, or request review by Regional Counsel. The final decision must be documented in the electronic health record. The withholding and/or

withdrawal of life-sustaining treatment may only be undertaken with the concurrence of the facility Director.

- f. **Surrogate Consent by Mail, Fax, Telephone, or E-mail:** Ideally, the informed consent discussion and signature consent (where required) is conducted in person; however, face-to-face discussions are not always possible. This subparagraph outlines the procedures to follow when it is impractical to obtain a surrogate's consent in person.
- 1) **Consent by Mail or Fax:** When informed consent is sought by mail or fax, the practitioner must enclose a letter addressed to the surrogate with a VA Puget Sound authorized consent form. The letter must provide the same information that would be supplied to the surrogate in a face-to-face discussion and must be signed by the practitioner. A copy of the letter and the signed consent must be scanned and indexed in the patient's electronic medical record. While a faxed copy of a completed consent form (VA Form 0431a or VA Form 10-0431b) signed by the surrogate is adequate to proceed with treatment, the surrogate must agree to submit a signed consent form to the practitioner. Reasonable efforts must be made to ensure that the original form that the surrogate signed is returned and placed in the patient's electronic health record.
  - 2) **Consent by Telephone:** When consent is sought by telephone, the conversation must be witnessed by a second VA Puget Sound employee.
    - a) For witnessed telephone consent the practitioner must:
      - (1) Call the proposed surrogate and identify and verify the parties on the line. The practitioner may delegate this task,
      - (2) Inform the surrogate that a second VA Puget Sound employee must witness the conversation. The practitioner may delegate this task,
      - (3) Determine that the individual has the authority and is willing and available to act as surrogate and make health care decisions on behalf of the patient who lacks decision-making capacity,
      - (4) Proceed with the informed consent discussion. The practitioner may not delegate this task, and
      - (5) Document the process in the medical record.
    - b) The practitioner must document compliance with the informed consent process in the electronic health record. A second practitioner, or other VA Puget Sound employee, must witness the conversation; both the practitioner and the witness sign a report of contact, or progress note, detailing the conversation.

- 3) Consent by E-mail: Signature consent by e-mail is not permitted, even where Secure Messaging Systems are available.
- g. **Informed Consent Process:** For patients who have decision-making capacity, the informed consent process involves the following outlined procedures. This process applies to all consents for treatment, whether obtained in writing, verbally, or electronically with iMedConsent™. The same process applies to surrogates who make decisions for patients who lack decision-making capacity (Attachment F).
- 1) Informing the Patient: During the informed consent process, the practitioner must:
    - a) Provide information that a patient in similar circumstances would reasonably want to know,
    - b) For treatments and procedures that are low risk and are within broadly-accepted standards of medical practice, it is sufficient to obtain oral consent for the entire treatment or procedure without explicitly discussing each of its component elements; for example, a practitioner may obtain consent for a panel of routine blood tests without explicitly discussing that the panel includes tests for sodium, potassium, and chloride,
    - c) Information about certain tests must be considered “information that a patient in similar circumstances would reasonably want to know” because these tests are particularly sensitive and may have consequences that the patient might reasonably want to avoid. These tests include, but are not limited to, specific tests to identify illicit drug use, alcohol intoxication, HIV, Hepatitis C, Hepatitis B, Methicillin-Resistant Staphylococcus Aureus (MRSA), sexually-transmitted diseases, and inheritable genetic abnormalities. For these tests, practitioners must obtain specific consent and follow the informed consent process as outlined in the remainder of this paragraph. Signature consent is not required; oral consent is sufficient and must be documented in the patient's electronic health record.
    - d) Describe the recommended treatment or procedure in language that is understandable to the patient. An interpreter must be provided, if necessary, to achieve this purpose. *(See current VHA policy regarding Limited English Proficiency Title VI Prohibition Against National Origin Discrimination in Federally Conducted and Federally Assisted Programs and Activities.)*
    - e) Give a clear and concise explanation of the patient's condition(s) or diagnosis (es) that relate to the recommended treatment or procedure.
    - f) Describe the name, nature, and details of the recommended treatment or procedure and the indications for that course of action including the

likelihood of success of the recommended treatment or procedure for that particular patient.

- g) Describe expected benefits and known risks associated with the recommended treatment or procedure, including problems that might occur during recuperation. Risks of minor seriousness do not have to be described unless they commonly occur. Risks that are extremely unlikely do not have to be described, unless the patient requests that information, or unless such risks may result in death or permanent disability.
- h) Describe reasonable alternative treatments and procedures. The practitioner must:
  - (1) explain why the recommended treatment is thought to be more beneficial to the patient than the alternatives,
  - (2) describe expected benefits and known risks associated with the alternative treatments and procedures, and
  - (3) Discuss reasonable alternatives including:
    - (a) The option of no treatment or procedure, and the expected benefits, and known risks of that option, and
    - (b) Potential emergency responses to known complications of the treatment or procedure that the patient may wish to forgo (e.g., blood transfusion for bleeding during an operation, hysterectomy for complications of an obstetrical procedure, open-heart surgery for complications of an angioplasty).
- i) Provide written educational materials to patients recommended for HIV testing. Written educational information on HIV disease must include all of the following elements:
  - (1) A description of HIV disease,
  - (2) A description of HIV testing,
  - (3) A description of the expected benefits and known risks associated with HIV testing, including the possibility that VA may disclose test results to the public health authorities and to the patient's spouse or sexual partner (see 38 U.S.C § 7332),
  - (4) A description of the reasonable alternatives to HIV testing, the anticipated consequences of choosing no HIV testing, and the availability of anonymous testing. *NOTE: Anonymous testing is not available everywhere in the United States,*

- (5) A description of the meaning of a positive and negative HIV test,
- (6) A description of how HIV is transmitted, and
- (7) A description of measures to be taken for prevention of HIV transmission.

**NOTE:** *Nationally standardized educational materials for HIV testing are available electronically in the iMedConsent™ library, which can be accessed through the Computerized Patient Record System (CPRS).*

- j) Identify by name and profession the practitioner who has primary responsibility for the relevant aspect of the patient's care. Also identify the names and professions of any other individuals responsible for authorizing or performing the treatment or procedure under consideration.
- k) Advise the patient if another practitioner will be substituted for any of those named. If the need for a substitution is known prior to initiating a treatment or procedure that requires signature consent, the patient must be informed of the change and this discussion and the patient's assent must be documented in the patient's electronic health record.
- l) Advise the patient if the recommended treatment is novel or unorthodox (e.g., non-traditional medicine, alternative medicine for which evidence of efficacy is lacking, and innovative surgical procedures that are not widely used).
- m) Where relevant, advise the patient of his/her responsibilities when undertaking the treatment or procedure (e.g., taking medications at home, changing own bandages, etc.).
- n) Obtain specific consent for any aspect of the recommended treatment or procedure that involves research in accordance with VHA Handbook 1200.05, or superseding regulation and policy.
- o) Ensure that the patient indicates understanding of all the information provided. For example, the practitioner may ask the patient to describe the recommended treatment or procedure in the patient's own words.
- p) Encourage the patient to ask questions.
- q) Document all actions as appropriate.

**h. Promoting Voluntary Decision-Making:**

- 1) The practitioner must promote the patient's voluntary decision-making during the informed consent process. The practitioner must not unduly pressure or coerce the patient into consenting to a particular treatment or procedure, but

must instead convey that the patient is free to choose among any recommended treatments and procedures, including no treatment, or to revoke a prior consent without prejudice to the patient's access to future health care or other benefits.

- 2) The practitioner is prohibited from attempting to persuade a patient to consent to a particular treatment or procedure by denying, or threatening to deny, the patient access to another procedure or treatment. However, in cases where in the medical judgment of the practitioner a particular treatment or procedure cannot be safely provided or performed without another treatment or procedure also being provided or performed, access to the first treatment or procedure may be made contingent on the patient's consent to the second treatment or procedure. For example, treatment with isotretinoin (Accutane™) may be made contingent on the patient's consent to a pregnancy test.
  - 3) Patients must not, as part of the routine practice of obtaining informed consent, be asked to sign consent forms "on the gurney" or after they have been sedated in preparation for a procedure. Exceptions may occur when there is an urgent clinical need.
- i. **Documenting the Informed Consent Process:** Prior to undertaking any treatment or procedure, the practitioner must obtain informed consent and document the informed consent process in the patient's electronic health record. For certain treatments or procedures, the practitioner must also obtain the patient's signature consent. All documentation by dental and medical residents must reflect appropriate supervision by an attending physician as set forth in VHA Handbook 1400.1, Resident Supervision.
  - j. **Treatments that Require Only Oral Informed Consent:** Treatments and procedures that are low risk and within broadly-accepted standards of medical practice (e.g., administration of most drugs, vaccines, or for the performance of minor procedures, such as routine X-rays) require oral informed consent, but do not require signature consent. Both oral informed consent and signature consent must be documented in the patient's electronic health record. In accordance with VHA policy on documentation of patient records, documentation must be sufficient to serve as a basis to plan patient care, support diagnoses, and warrant treatment (see VHA Handbook 1907.01). In most cases, a brief statement such as "patient consented to treatment plan" is sufficient for these purposes.
- 1) For tests that provide information that is particularly sensitive or may have significant consequences for the patient, the patient's oral consent to each test must be explicitly documented.

**NOTE:** *If specific consent is not obtained or documented, and the patient subsequently objects to the test, the patient must be notified of the patient's right to request that information pertaining to the test be expunged from the patient's electronic health record, consistent with VHA Handbook 1907.01.*

- k. **Treatments and Procedures that Require Signature Consent:** Prior to undertaking certain treatments and procedures, the practitioner must document the informed consent process in detail and obtain the patient's signature on a VA authorized consent form.
- 1) iMed Consent™ must be used to document patient consent for treatments or procedures that require signature consent, unless:
    - a) The patient declines to sign using the electronic signature pad,
    - b) There is a temporary system failure that prohibits proper use of the program,
    - c) The patient (or surrogate) is giving consent over the telephone, or by fax, or
    - d) Use of the program would introduce infection control issues (e.g., patient is in isolation).
  - 2) When iMed Consent™ is not used due to one of the exceptions noted above the signature consent must be documented on the appropriate printed VA form 10-0431a or VA form 10-0431b.
  - 3) The patient's signature consent must be obtained for treatments and procedures that:
    - a) Can be reasonably expected to produce significant pain or discomfort to the patient,
    - b) Can be reasonably expected to produce pain or discomfort to the patient that is substantial enough to require sedation, anesthesia, or narcotic analgesia,
    - c) Can be reasonably considered to have a significant risk of complication or morbidity,
    - d) Require injections of any substance into a joint space or body cavity, including any non-vascular space and
    - e) Are listed in Appendix B.
  - 4) Documentation of the informed consent process for treatments and procedures that require signature consent must include all of the following items:

- a) The practitioner's assessment of whether the patient has decision-making capacity,
  - b) The name(s) of all the practitioner(s) immediately responsible for the performance, and if applicable, the supervision of the treatment or procedure, such as the resident physician and the attending,
  - c) A brief description of the recommended treatment or procedure,
  - d) A statement that relevant aspects of the treatment, or procedure, including indications, benefits, risks, and alternatives (including no treatment) have been discussed with the patient in language that the patient could understand; and that the patient indicated comprehension of the discussion,
  - e) A statement that the patient had an opportunity to ask questions,
  - f) A statement that the practitioner refrained from using coercion,
  - g) The date and time the discussion took place and whether the patient consented to the treatment or procedure,
  - h) The written or valid electronic signature of the practitioner writing the note (including the practitioner's legibly written name), and
  - i) The written or valid electronic signature of the patient or the patient's authorized surrogate.
- 5) A properly executed VA authorized consent form is valid for a period of 60 calendar days from the date signed. If during this 60-day period there is a significant change in the patient's condition that would reasonably be expected to alter the diagnosis or therapeutic decision, the consent is automatically rescinded, and the informed consent process must be repeated for subsequent treatment.
- a) Rescission of consent must be documented in the patient's electronic health record.
  - b) The practitioner who obtained consent or the practitioner responsible for the treatment or procedure for which consent was obtained must certify or verify the consent's rescission.
- 6) The signatures need not be witnessed, except when the patient's or surrogate's signature is indicated on the VA authorized consent form by an "X," in which case two adult witnesses (not including the practitioner) are required to sign the form. The signatures of these witnesses on the form attests only to the fact that the witnesses saw the patient or surrogate and the practitioner sign the form.

**NOTE:** *If an individual cannot physically document consent, a member of the treatment team may sign on the patient's behalf and document the circumstances of the signature in a progress note. The signing health professional's signature must be witnessed by two adults.*

- 7) The signed VA-authorized consent form must be filed in the patient's electronic health record, or scanned into Veterans Health Information Systems and Technology Architecture (VistA) Imaging. The patient or surrogate must be offered a paper copy of the completed consent form.

**NOTE:** *iMedConsent™ automatically generates and administratively closes a progress note after the electronic informed consent form is completed and saved to VistA imaging.*

**I. When the Patient Chooses an Alternative Treatment, Including No Treatment, or Revokes Consent:**

- 1) The patient may choose among recommended or alternative treatments and procedures that are consistent with accepted professional standards, including no treatment. Alternatively, the patient may revoke a prior consent, even if that decision may increase the risk of serious illness or death, without prejudice to the patient's access to future health care or other benefits.
  - a) If the patient chooses an alternative treatment or procedure, including no treatment, that increases the risk of illness or death, or revokes a prior consent, the progress note must document the patient's reason(s), if known, and the expected outcome.
  - b) Whenever a patient revokes a prior consent, the responsible practitioner must:
    - (1) Write an addendum to the progress note associated with the prior consent. The addendum must state that the patient revoked the informed consent, document the date of the revocation, as well as the signing date(s) of any form(s) invalidated by this decision. The note must describe the substance of the discussion with the patient, and the reasons for the revocation.
    - (2) Request that the responsible party (typically, the Chief, Clinical and Health Informatics Service) re-title the progress note associated with the revoked informed consent such that the first word of the note title is "Rescinded" followed by the local note title terminology. For example, change the note title "Informed Consent – General Surgery" to "Rescinded Informed Consent – General Surgery."

- c) If the patient's choice of treatment or procedure poses a potential hazard to others (e.g., declining treatment for active tuberculosis disease), the practitioner must notify the Chief of Staff, or designee, and submit an Ethics Consultation and consult Regional Counsel.

**m. Consent In Special Situations:**

1) Medical Emergencies:

- a) In medical emergencies, the patient's consent is implied by law. The practitioner may provide necessary medical care in emergency situations without the patient or surrogate's express consent when all of the following conditions are met:
  - (1) Immediate medical care is necessary to preserve life or avert serious impairment of the health of the patient or others,
  - (2) The patient is unable to consent, and
  - (3) The patient has no surrogate or the practitioner determines that waiting to obtain consent from the patient's surrogate would increase the hazard to the life or health of the patient or others.
- b) In a medical emergency, reasonable attempts to contact the patient's surrogate must be made as promptly as possible, before or after treatment is begun, to explain the nature of the treatment or procedure, the indications, and the expected outcome. The patient's previously stated wishes (e.g., verbal, advance directive) must be followed to the extent that they are known and are applicable to the current situation.
- c) When the patient's consent is not obtained due to the emergency exception:
  - (1) The practitioner must date and sign a progress note in the medical record documenting the:
    - (2) Patient's inability to provide consent,
    - (3) Imminent danger to the health of the patient, or others,
    - (4) Decision to undertake a particular treatment or procedure, and its rationale, and
    - (5) Attempts that were made to identify and contact a surrogate.
- d) The Service Chief must be informed of the situation and express their concurrence. Whenever possible, the Service Chief or their designee

should be notified prior to the procedure or treatment. The Service Chief must document their concurrence by an addendum or as an additional signer to the practitioner's note. Their concurrence and signature may be obtained after the intervention when necessary for patient safety.

- n. **Unusual or Extremely Hazardous Treatments and Procedures:** No patient will undergo any treatment or procedure considered to be unusual or extremely hazardous, such as psychosurgery, except under extraordinary circumstances, subject to the following:
- 1) Before treatment is initiated, the patient (or surrogate) must be given adequate opportunity to consult with independent specialists, legal counsel, or other interested parties of the patient's (or surrogates) choosing. The patient's (or surrogate's) signature on a VA Puget Sound authorized consent form must be witnessed by someone who is not affiliated with VHA (e.g., spouse).
  - 2) If a surrogate makes the health care decision, a multi-disciplinary committee, appointed by the Director must review the surrogate's decision before treatment is initiated to ensure that the decision to treat is consistent with the patient's wishes (or best interests, if the patient's wishes are not known). The committee functions as the patient's advocate and may not include members of the primary treatment team. The committee must submit its findings and recommendations in a written report to the Director. The Director may authorize treatment consistent with the surrogate's decision, or authorize the practitioner to seek a legal guardian or special guardian to make the health care decision.
  - 3) If there is no available surrogate, the practitioner must follow procedures for the withholding and/or withdrawal of life-sustaining treatment, or request that a guardian be appointed to make health care decisions for the patient.
- NOTE:** *Contact Regional Counsel for assistance.*
- 4) The practitioner must document compliance with all these procedures in the patient's electronic health record.
- o. **Forced Administration of Psychotropic Medication:** The following represents the minimum in procedural protections afforded to patients by Federal courts. Because some states mandate more extensive procedural due process, VA personnel need to contact Regional Counsel to determine if further protections are mandatory in their state. In addition, VA must follow state law regarding the forced administration of psychotropic medications in the context of involuntary commitments.

**NOTE:** Administration of psychotropic medication to an involuntarily committed patient against the patient's (or surrogate's) wishes must meet constitutional due process requirements.

- 1) The patient (or surrogate) must be allowed to consult with independent specialists, legal counsel, or other interested parties of their choice concerning treatment with psychotropic medication.
- 2) Any recommendation to administer or continue psychotropic medication against the patient's wishes (or surrogate's wishes), must be reviewed by a multi-disciplinary committee appointed by the Director for this purpose. That committee must include a psychiatrist or a physician experienced in prescribing psychotropic medications and managing serious mental illness. The committee functions as the patient's advocate and may not include members of the primary treatment team. The committee must submit its findings and recommendations in a written report to the Director. The Director must review the committee's recommendations and may concur, non-concur, or consult Regional Counsel. The Director's decision must be documented in the patient's electronic health record. Administration of psychotropic medications contrary to the patient's (or surrogate's) wishes may only be undertaken with the concurrence of the Director.
- 3) Continued therapy with psychotropic medication must be formally reviewed by the prescribing practitioner every 30 days and the results of the review documented in the patient's medical record.
- 4) The patient, surrogate, or a representative on the patient's behalf may appeal the psychotropic medication treatment decision to a court of appropriate jurisdiction. The patient and surrogate, if applicable, must be informed of the right to appeal the decision.
- 5) The practitioner must document compliance with these procedures in the patient's electronic health record.

p. **Consent for Collection and Release of Evidentiary Information and Material(s):**

- 1) When a patient who is suspected of criminal wrongdoing or who is the victim of a suspected crime presents for medical care at a VHA facility, the patient may undergo two types of treatments or procedures. The different purposes, risks, and benefits associated with each of the two processes require that informed consent be obtained and documented separately for the medical evaluation and the forensic examination. The processes are:
  - a) Treatments or procedures that are designed to address the patient's specific medical and mental health needs, and

- b) A forensic examination to obtain all possible historical and physical evidence related to the suspected or alleged criminal wrongdoing.
- 2) Informed consent for medical treatments and procedures must be obtained according to the informed consent process.
- a) A separate signature informed consent is required to perform a forensic exam on a patient. Forensic examination includes collection of information and materials for the purpose of gathering legal evidence (e.g., rape kit). Evidentiary information or materials may be procured through history taking, physical examination, laboratory, or diagnostic studies, medical assessment and care plan documentation, prescriptions, and follow-up to care related to the initial forensic evaluation.
  - b) Informed consent to an examination for evidentiary collection needs to be obtained by a practitioner trained in conducting forensic evidentiary examinations.

***NOTE:*** State law may limit the confidentiality of a suspected criminal's or alleged victim's health record. Patients suspected of criminal wrongdoing or alleged victims must, as part of the informed consent discussion, be made aware of the applicable limits to confidentiality in their state. Consult with Regional Counsel as appropriate.

- c) Because forensic examination is not necessary to preserve a patient's life or avert serious impairment to the patient's health, the practitioner must always obtain signature informed consent for the forensic examination. The emergency exception does not apply to forensic examination.
- d) If the patient is unable to provide signature informed consent because the patient lacks decision making capacity, procedures to identify an authorized surrogate and appropriate procedures for obtaining signature informed consent for patients without decision-making capacity must be followed.
- e) If there is concern that the surrogate is acting contrary to the patient's stated wishes or best interests for any reason, or if there is suspicion that the surrogate is a party to abuse or neglect of the patient, refer to procedures for reporting and consultation.
- f) The patient has the right to accept or refuse any aspect of the medical treatment or forensic evidentiary examination, which may include:
  - (1) Examination for the presence of injuries,

- (2) Evidence of assault, evidence of sexual assault, and collection of physical evidence,
  - (3) Photographs of injuries. VA Form 10-3203, Consent for Use of Picture and/or Voice, must be used if the pictures are not being used for treatment purposes, and
  - (4) Further examination and collection as provided for by state law.
- 3) Refusal of the forensic examination for evidence is not grounds for denial of medical treatment for injuries or appropriate testing for medical care. Refusal of any recommended treatment or procedure must be documented in the patient's electronic health record and those treatments or procedures must not be provided.

**NOTE:** *Patients may opt to have forensic evidence collected anonymously and decide at a later date whether to cooperate with law enforcement. Consult with Regional Counsel regarding state laws.*

- 4) Specific conditions must be met before evidentiary information or materials may be disclosed without the patient's (or surrogate's) consent for use in legal proceedings (see VHA Handbook 1605.1).

**NOTE:** *Requirements may differ depending on whether the information was obtained for treatment purposes, or as part of a forensic examination. Consult with Regional Counsel regarding state laws.*

- 5) Evidentiary material must be collected, retained, and safeguarded according to VA Handbook 0730.

q. **Consent for Disclosure of Title 38 United States Code (U.S.C.) Section 7332-Protected Information:**

- 1) VA-generated records that reveal the identity, diagnosis, prognosis, or treatment of VA patients related to drug abuse, alcoholism, or alcohol abuse, infection with HIV infection, or sickle cell anemia, must be kept confidential (including the fact that an HIV test was conducted or the positive or negative results of HIV testing).
- 2) This information may not be released without the patient's special written consent, unless the disclosure is otherwise authorized by law. VA Form 10-5345, Request For and Authorization to Release Medical Records, must be signed if the patient wishes to have this information shared with the patient's surrogate in the event that the patient loses decision-making capacity. Unauthorized release of any confidential information, such as HIV test results, may result in criminal penalties or substantial fines.

**NOTE:** For questions refer to VHA Handbook 1605.1 and consult the VA Puget Sound Privacy Officer or Regional Counsel.

**r. Consent for Testing of a Source Patient after an Occupational Exposure:**

- 1) When an employee is inadvertently exposed to a patient's bodily fluids, tissues, or excretions (e.g., blood, urine, sweat, saliva, pus, fecal matter), there may be transmission of infectious pathogens (e.g., HIV, Hepatitis C, Hepatitis B, MRSA), contaminants (e.g., radiated isotopes), toxins, or other agents. When such an occupational exposure occurs, optimal treatment for the employee may depend upon the source patient's medical condition(s). Testing to determine the source patient's medical condition(s) may only be performed with the source patient's (or surrogates) explicit informed consent and that consent must be documented. Source patients have the right to refuse testing or procedures requested for the purposes of diagnosis or treatment of employees who have experienced an occupational exposure (Attachment A).
- 2) Informed consent for source patient testing may only be obtained after the occupational exposure has occurred. Consent may not be obtained prospectively, i.e., in case of a hypothetical or potential occupational exposure. For example, prior to a surgical procedure, patients may not be asked to provide consent to undergo Hepatitis C testing that might be needed if a member of the surgical team experiences a needlestick injury during the upcoming surgical procedure.
- 3) To prevent coercion or undue influence on the source patient, informed consent for testing of a source patient after an occupational exposure must be performed by an employee who does not have a personal relationship with the exposed employee (e.g., friend, family member, former spouse) and, whenever possible, by an employee who is not professionally related to the employee or the patient. The exposed employee may never seek consent from the source patient.

**s. Consent for Treatments or Procedures Delivered Using Telehealth:**

- 1) For most treatments or procedures that are delivered using telehealth, oral informed consent is sufficient. Signature consent is required for treatments or procedures delivered via telehealth if and only if the treatment or procedure meets one or more of the criteria listed in Appendix B.
- 2) Regardless of whether informed consent for the telehealth treatment or procedure requires signature consent, the practitioner must ensure that the patient is informed about:
  - a) The likely differences between receiving care delivered using telehealth technologies and face-to-face care, and

- b) Those patients are free to choose among available comparable treatments or procedures that use telehealth and those that do not.

## 5. **RESPONSIBILITIES:**

- a. The **Director** is responsible for:

- 1) Ensuring informed consent processes outlined in this memorandum are followed,
- 2) Implementing the informed consent processes requiring multidisciplinary committee review for patients who lack decision making capacity and have no surrogate and for forced administration of psychotropic medications against the patient or surrogate's preferences, and
- 3) Having a procedure in place for identifying a surrogate.

- b. The **Chief of Staff** is responsible for oversight and monitoring of the informed consent process for patients who lack decision-making capacity and have no surrogate as outlined in this memorandum.

- c. **Credentialed Practitioners** are responsible for:

- 1) The practitioner who obtains the informed consent for the treatment or procedure must follow the processes outlined in this policy and VHA Handbook 1004.01, Informed Consent for Clinical Treatments and Procedures.
- 2) The practitioner who will perform the treatment or procedure must ensure that the informed consent was obtained, even when the practitioner performing the treatment or procedure is not the same person as the practitioner who obtained the informed consent.

## 6. **REFERENCES:**

- a. VHA Handbook 1004.1, "Informed Consent for Clinical Treatment and Procedures, August 14, 2009.
- b. VHA Handbook 1004.2, Advance Care Planning and Management of Advance Directives, July 2, 2009.
- c. VHA Handbook 1004.3, Do Not Resuscitate (DNR) Protocols Within the Department of Veterans Affairs (VA), October 24, 2002.

- d. Title 38 U.S.C. §7331, Veterans' Benefits, Part V – Boards, Administrations, and Services, Chapter 73, Veterans Health Administration – Organization and Functions, Subchapter III – Protection of Patient Rights, Informed Consent, October 9, 1992.
  - e. Title 38 U.S.C. §7332, Veterans' Benefits, Part V – Boards, Administrations, and Services, Chapter 73, Veterans Health Administration – Organization and Functions, Subchapter III – Protection of Patient Rights, Confidentiality of certain medical records, December 23, 2011.
  - f. Title 38 U.S.C. §7333, Veterans' Benefits, Part V – Boards, Administrations, and Services, Chapter 73, Veterans Health Administration – Organization and Functions, Subchapter III – Protection of Patient Rights, Nondiscrimination against alcohol and drug abusers and persons infected with the human immunodeficiency virus, May 7, 1991.
  - g. 38 CFR §17.32, Informed consent and advance care planning, July 16, 2009.
  - h. 38 CFR §16, Protection of Human Subjects, June 18, 1991.
  - i. 29 CFR §1910.1030, Bloodborne pathogens, April 3, 2012.
  - j. VA Handbook 0730, Security and Law Enforcement, December 12, 2012.
  - k. VHA Handbook 1004.5, iMedConsent™, March 19, 2009.
  - l. VHA Handbook 1058.03, Assurance for Protection of Human Subjects in Research, May 10, 2007.
  - m. VHA Handbook 1200.05, Requirements for the Protection of Human Subjects Research, July 31, 2008.
  - n. VHA Handbook 1605.1, Privacy and Release of Information, May 17, 2006.
  - o. VHA Handbook 1907.01, Health Information Management and Health Records, September 12, 2012.
  - p. Comprehensive Accreditation Manuals for Hospital, Home Care, Nursing and Rehabilitation Care, and Behavioral Health, Rights and Responsibilities of the Individual (RI), January 1, 2013 (updated July 1, 2013).
  - q. Beauchamp TL and Childress JF, Principles of Biomedical Ethics. 5th edition. New York, Oxford University Press, 2001.
7. **RESCISSIONS:** Memorandum RI-06, January 2009.
8. **FOLLOW-UP RESPONSIBILITY:** IntegratedEthics Program Manager.

9. **EXPIRATION:** Last work day of September, 2016.

**MICHAEL J. MUPRHY, FACHE**  
Director

Attachments:

- A. Occupational Exposure Process
- B. Treatments and Procedures Requiring Signature Consent
- C. Informed Consent Process Flow Diagram
- D. Department of Veterans Affairs paper informed consent forms
- E. iMedConsent Implementation Policy and Procedures
- F. Informed Consent Quick Reference Card

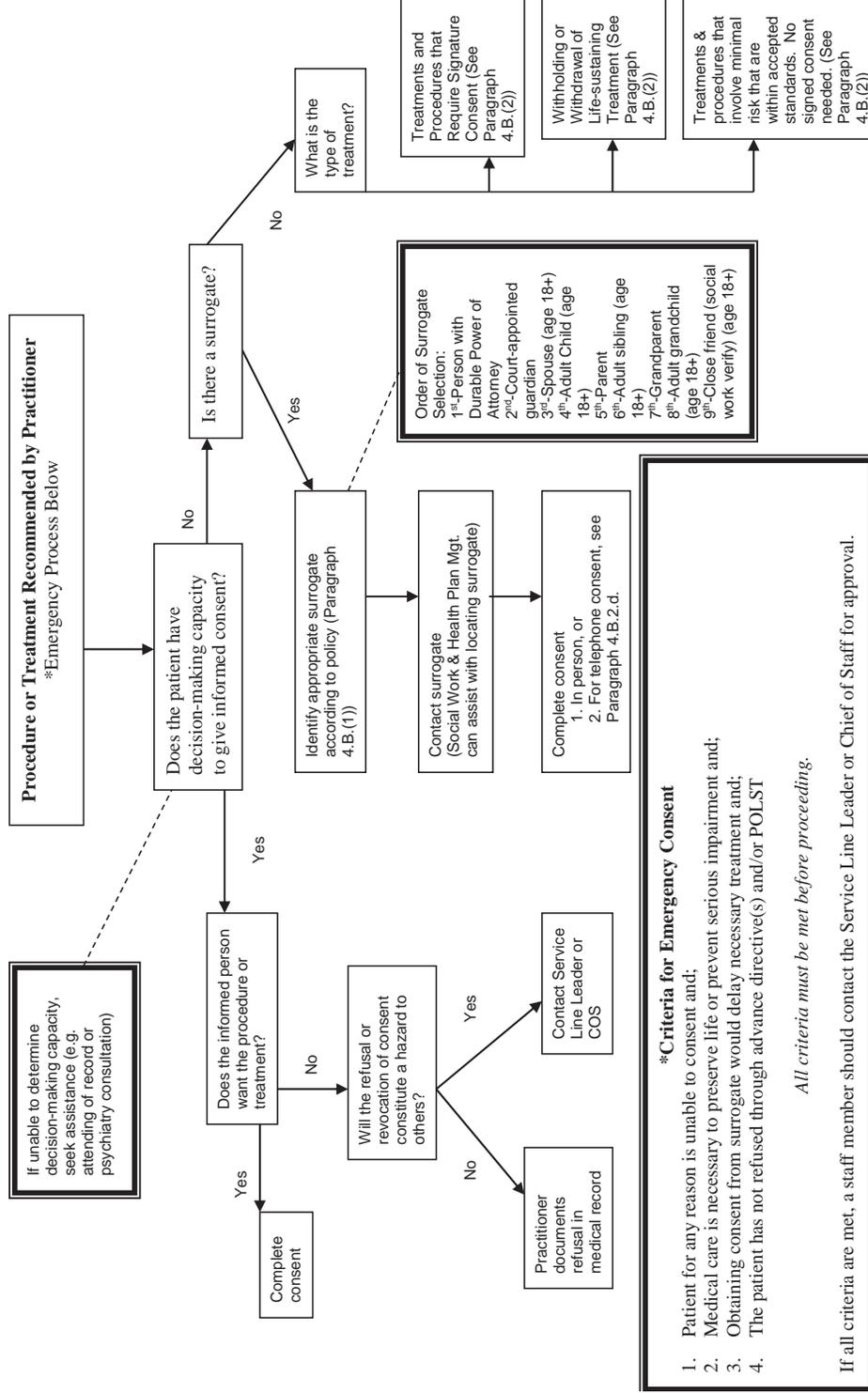
1. Safety at VA Puget Sound - Needlestick
  - a. **After a Needlestick or Splash, what you need to do:**
    - i. **Cleanse wound, Irrigate area of exposure**
    - ii. For splashes to eyes or lacerations needing suturing- go to Occupational Health Clinic, Urgent Care Clinic or Emergency Department immediately.
  - b. **Immediately Report Exposure or Injury to Supervisor.**
  - c. **Immediately contact and report to Occupational Health:**
    - i. **Seattle:**
      1. East Clinic, Building 100; Extension 6-6665 (206-277-6665)
      2. After hours- Emergency Department; Extension 6-2600 (206-277-2600)
    - ii. **American Lake:**
    - iii. Urgent Care Clinic, Building 81; Extension 7-1107
      1. After hours- Nursing Officer of the Day, Extension 7-6617 (253-583-6617)
  - d. Report issues related to steps a-c (i.e. communications or care issues) to Patient Safety as soon as possible.

## TREATMENTS AND PROCEDURES REQUIRING SIGNATURE CONSENT

1. **NOTE:** *The following list is not all inclusive (see subpar. 13c(2) of VA Handbook 1004.01, Informed Consent for Clinical Treatments and Procedures, for a general description of treatments and procedures that require signature consent).*
2. Surgical or invasive procedures, including but not limited to:
  - a. Any procedure done within an operating room;
  - b. Acupuncture;
  - c. Aspiration of body fluids or injection of therapeutic or diagnostic agents through the skin or into a body cavity (e.g., arthrocentesis, bone marrow aspiration, lumbar puncture, paracentesis, thoracentesis);
  - d. Biopsy (e.g., breast, liver, muscle, kidney, genitourinary, prostate, bladder, skin);
  - e. Cardiac procedures (e.g., cardiac catheterization, cardiac pacemaker electrode insertion, electrical cardioversion, stress tests to include exercise and pharmacologic methods);
  - f. Central vascular access device insertion (e.g., arterial line, Swan-Ganz catheter, central venous line, peripherally inserted central catheter (PICC) line, Hickman catheter);
  - g. Electrocautery;
  - h. Endoscopy (e.g., bronchoscopy, colonoscopy, cystoscopy, laparoscopy);
  - i. Interventional radiology procedures (e.g., arthroplasty, angiography);
  - j. Photocoagulation;
  - k. Oral surgical procedures (including gingival biopsy);
  - l. Sterilization of reproductive capacity;
  - m. Thoracostomy;
  - n. Tracheostomy; and
  - o. Transjugular intrahepatic portal stent (TIPS).
3. Sedation, other than anxiolysis (level one sedation).
4. Anesthesia, other than low risk local anesthesia (e.g., topical numbing agents).

5. Blood product transfusion.
6. **NOTE:** *It is not necessary to obtain separate signature consent for sedation, anesthesia, or blood product transfusion if the combined consent form for the procedure already contains consent for sedation, anesthesia, or blood product transfusion, as in iMedConsent<sup>TM</sup>.*
7. Delivery of a child.
8. Laser Therapy.
9. Botox treatment for dystonia.
10. Dialysis (hemodialysis or peritoneal).
11. Electroconvulsive therapy.
12. Hazardous drugs (e.g., cancer chemotherapy, methadone for narcotic dependence, buprenorphine, thalidomide, clozapine, Retin A).
13. Photochemotherapy in combination with psoralens or other topical agents.
14. Lithotripsy.
15. High-risk imaging procedures where there is no other appropriate alternative diagnostic approach, such as:
  - a. Intravascular injection of iodinated radiographic contrast agents in high-risk patients (e.g., those with prior allergic reactions, renal failure or other risk factors);
  - b. Intravascular injection of gadolinium contrast agents in high-risk patients (e.g., those with prior allergic reaction to gadolinium or at risk of nephrogenic systemic fibrosis);
  - c. Radionuclide therapy (e.g., radioiodine for hyperthyroidism and thyroid cancer, radiostrontium or adiosamarium for palliation of painful metastases to bone, Zevulin or Bexxar therapy for lymphoma or other radionuclide therapies); and
  - d. Pregnant patient receiving intravascular contrast agents or x-radiation to the fetus.
16. Forensic Examination.

**VA Puget Sound HCS**  
**Process for Obtaining Signed Informed Consent**



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DEPARTMENT OF VETERANS AFFAIRS (VA) FORM 10-0431a, CONSENT FOR CLINICAL TREATMENT/PROCEDURE

Below is an imbedded copy of Department of Veterans Affairs (VA) Form 10-0431a, Consent for Clinical Treatment or Procedure. This form can also be found on the VA Forms web site at: <http://vaww.va.gov/vaforms> . **NOTE:** *This is an internal web site and not available to the public.*

You need to use the latest version of Adobe Acrobat Reader to view this form.



10-0431a.pdf

DEPARTMENT OF VETERANS AFFAIRS (VA) FORM 10-0431b, CONSENT FOR TRANSFUSION OF BLOOD PRODUCTS

Below is an imbedded copy of Department of Veterans Affairs (VA) Form 10-04131b, Consent for Transfusion of Blood Products. This form can also be found on the VA Forms web site at: <http://vaww.va.gov/vaforms> . **NOTE:** *This is an internal web site and not available to the public.*

You need to use the latest version of Adobe Acrobat Reader to view this form.



10-0431b.pdf

## **IMEDCONSENT™ IMPLEMENTATION POLICY AND PROCEDURES**

1. **PURPOSE:** This appendix sets forth procedures related to the use of the iMedConsent™ software program, a software package that supports electronic access, completion, signing, and storage of documents, such as informed consent forms and advance directives. In February 2004, the VHA National Leadership Board (NLB) mandated national implementation of iMedConsent™ for documentation of informed consent.

### **2. POLICY:**

- a. iMedConsent™ must be used to generate, sign, and store consent forms for clinical treatments and procedures except as noted in paragraph 3.a. of this appendix. Use of the program must be supported in all clinical areas at VA Puget Sound Health Care System, including Community-Based Outpatient Clinics (CBOCs) and other VA health care environments with access to VA's Computerized Patient Record System (CPRS).
- b. Practitioners must use the Spanish-language translations in iMedConsent™ to facilitate the informed consent discussion when appropriate.
- c. Practitioners may utilize the patient education materials, anatomical pictures and diagrams, and drug monographs contained in the iMedConsent™ library, as appropriate.
- d. Practitioners may use iMedConsent™ to help Veterans complete VA Form 10-0137, VA Advance Directive: Living Will & Durable Power of Attorney for Health Care.
- e. The forms and documents in the iMedConsent™ library must be maintained as described in paragraph 4 of this attachment.

### **3. PROCEDURES:**

- a. iMedConsent™ must be used to document patient consent for treatments or procedures that require signature consent, unless:
  - i. The patient declines to sign using the electronic signature pad;
  - ii. There is a temporary system failure that prohibits proper use of the program;
  - iii. The patient (or surrogate) is giving consent over the telephone, or by fax; or

- iv. Use of the program would introduce infection control issues (e.g., patient is in isolation).
- b. When iMedConsent™ is not used, signature consent must be documented on a nationally-approved consent form (see VHA Handbook 1004.01, Informed Consent for Clinical Treatments and Procedures and VA Puget Sound Health Care System policy RI-06, Informed Consent).
- c. Workflows associated with the informed consent process and documentation must be examined and reengineered to reflect quality standards for informed consent as delineated in VHA Handbook 1004.01, Informed Consent for Clinical Treatments and Procedures. **NOTE:** *A guidance document produced to aid in workflow analysis and reengineering to appropriately incorporate the use of iMedConsent,™ can be founded at: ([http://vaww.patientdecisions.va.gov/docs/iMed\\_Analysis.pdf](http://vaww.patientdecisions.va.gov/docs/iMed_Analysis.pdf)) NOTE: This is an internal web site and it is not available to the public.*
- d. iMedConsent™ must not be used to:
  - i. Document consent for services provided by Occupational Health.
  - ii. Document consent for research, except as specifically authorized by the Office of Research and Development.
- e. Spanish-language translations (consent forms and education documents) are available in iMedConsent™. These materials must be used with Spanish-speaking patients (or surrogates) to facilitate the informed consent discussion, when appropriate.
- f. A printed copy of the consent form must be offered to the patient or surrogate before and after signatures are obtained.
- g. CLINICAL CONSENT FORM ADMINISTRATION IN IMEDCONSENT™**
  - i. Local versions of national consent forms cannot be created in iMedConsent™. The VA Puget Sound iMedConsent™Coordinator will ensure that local versions of national consent forms do not exist in the local form library, and will instruct practitioners to use only the nationally-approved consent forms.
  - ii. VA PSHCS specialties may add consent forms to the local library for treatments or procedures that are not included in the iMedConsent™ library. To do so, contact the iMedConsent™ coordinator. Copies of locally-created clinical consent forms will be sent to the vendor, Dialog Medical using the email address [enterprise@dialogmedical.com](mailto:enterprise@dialogmedical.com), before the form is added to the

local library. If the newly-added form duplicates a form in the national library, or is otherwise inappropriate, the form will be deleted from the local library. Once national versions of consent forms are released, the iMedConsent™ coordinator will delete any corresponding locally-created consent form and instruct practitioners to use the national form.

- iii. All locally-added consent forms must be consistent with VHA Handbook 1004.01 and VA Puget Sound policy RI-06. These consent forms require approval of the specialty chief and service line leader prior to submission to the iMedConsent™ administrator.
- iv. Forms used for purposes other than those described in this policy and that are not specifically prohibited by VA policy may be added to the VA PSHCS iMedConsent™ library. All locally added forms must be reviewed and approved by the VA PSHCS forms committee.
- v. Information to be added to the “Facility-Specific Procedure Notes” must conform to the requirements in VHA Handbook 1004.01. This text must not include risks, benefits, or alternatives. Information to be added to the “Facility-Specific Procedure Notes” field must be approved and regularly reviewed by the VA PSHCS Chief of Service. Appropriate content includes logistical information about the treatment or procedure that is relevant to local practice (e.g., directions to the building where the procedure is performed). Information may be added to “Facility-Specific Procedure Notes” field by the iMedConsent™ coordinator.
- vi. Text contained in the “Additional Information” field must be approved and regularly reviewed by the COS or designee. Since this text is added to every consent form, it must only contain information that is relevant to all treatments and procedures performed at the facility. Information may be added to “Additional Information” field by the iMedConsent™ coordinator.

#### **h. ADVANCE DIRECTIVES**

- i. Although use of iMedConsent™ to help patients complete and electronically store advance directive forms is encouraged, it is not mandatory.
- ii. Practitioners need to print two copies of the completed, signed advance directive for the patient (or more upon request). **NOTE:** *Procedures and requirements for documentation of advance directives are described in VHA Handbook 1004.02 and VA Puget*

*Sound policy RI-03.*

**i. OPERATIONAL REQUIREMENTS**

1. iMedConsent™-related equipment (e.g., servers, workstations, signature pads, mobile computing stations) must be properly configured and maintained.
2. Printers must be available in areas where iMedConsent™ is used so that the documents created, or available in iMedConsent™, can be easily printed for the patient.

**j. CONTACTS**

- i. **Technical Issues.** Technical problems or difficulties with the iMedConsent™ software or electronic signature hardware need to be reported to the IT support service via the HelpDesk or a work request. If technical problems cannot be resolved locally, they should be referred to the vendor, Dialog Medical, at 1-800-482-7963 or at: [enterprise@dialogmedical.com](mailto:enterprise@dialogmedical.com).
- ii. **Clinical Content Concerns and Requests**
  1. Concerns related to the clinical content in the iMedConsent™ program and requests for new content need to be reviewed and approved by the relevant Specialty Chief and submitted to the vendor using email ([enterprise@dialogmedical.com](mailto:enterprise@dialogmedical.com)). Submission must include the name of the document (or proposed name if new content is being requested), the specialty (or proposed specialty), and a description of the concern or new content request.
  2. The vendor, Dialog Medical, evaluates content requests on a 90-day timeframe (estimated) to determine whether content modification or new content is needed. Dialog Medical provides a summary of actions taken in response to any field request to Patient Care Services (PCS) for review.
  3. PCS is ultimately responsible for ensuring that consent form content is consistent with VHA policy and practice.
- iii. **VHA Policy.** Questions about iMedConsent™ and policy-related requirements need to be sent to [vhaethics@va.gov](mailto:vhaethics@va.gov).

#### 4. RESPONSIBILITIES:

- a. The Chief of Staff must ensure that:
  - i. Locally-customized forms and data fields contain information that is in compliance with VHA Handbook 1004.1, and any other applicable VHA policies or guidelines.
  - ii. iMedConsent™ usage reports are reviewed.
  - iii. All clinical specialties are using iMedConsent™ to document signature consent as described in this Handbook.
- b. The Director must ensure:
  - i. Practitioners have the equipment and resources they need to use the iMedConsent™ effectively.
  - ii. Informed consent workflow has been examined and reengineered when necessary to comply with VHA Handbooks 1004.01 and 1004.05 and VA Puget Sound policy RI-06.
  - iii. iMedConsent™ end-users and administrative users are properly trained.
  - iv. Staff members are made aware of the patient education resources in iMedConsent™ (including the educational documents, anatomical pictures and diagrams, and drug monographs) and are instructed to make use of these materials as appropriate.
  - v. Practitioners use iMedConsent™ consistent with VHA Handbooks 1004.01 and 1004.05 and VA Puget Sound policy RI-06.
  - vi. Administrative users maintain forms in the library as directed in this memorandum.
  - vii. Document processing problems are promptly resolved and/or reported to the vendor when appropriate.
  - viii. Administrative users generate regular iMedConsent™ usage reports for COS review.
  - ix. Facilities use the nationally standardized form and not customize the content of this form (see VHA Handbook 1004.02, Advance Care Planning and Management of Advance Directives).

## 5. REFERENCES: VHA HANDBOOK 1004.05 Transmittal Sheet March 19, 2009 IMEDCONSENT™

- a. Electronic Support for Patient Decisions Website:  
<http://vaww.patientdecisions.va.gov>. **NOTE:** This is an internal web site and it is not available to the public.
- b. National Center for Ethics in Health Care Website: <http://vaww.ethics.va.gov>.  
**NOTE:** This is an internal web site and it is not available to the public.

### DEFINITIONS

**Additional Information Field.** The additional information field is a content field in the consent form creator portion of iMedConsent™. This field contains facility-determined text that is added to every consent form that is generated using iMedConsent™ at that facility. Text that is added to the “Additional Information” field is not overwritten with the release of national software updates.

**Administrative Rights.** Administrative rights permissions in iMedConsent™ enable the designated administrative user(s) to perform advanced functions, such as adding local forms, adding text to locally-controlled fields, and generating specialized usage reports.

**Administrative Users.** Administrative users have administrative rights to perform advanced functions in iMedConsent™.

**Advance Directive.** An advance directive is a written statement by a person, who has decision-making capacity regarding preferences about future health care decisions in the event that individual becomes unable to make those decisions (see VHA Handbook 1004.02 and VA Puget Sound Health Care System policy RI-03, Advance Directives).

**Crises, Warnings, Allergies and/or Adverse Reactions, and Directives (CWAD).** CWAD notes are displayed on the Cover Sheet of a patient’s computerized record, and can be edited, displayed in greater detail, or added to (see VHA Handbook 1907.01).

**Dialog Medical.** Dialog Medical is the vendor of the iMedConsent™ software package.

**Electronic Signature Pad.** The electronic signature pad is an electronic device that is used to capture written signatures electronically.

**Electronically Captured Signature.** The “Electronically Captured Signature,” is a term used to refer to a written signature captured using an

electronic signature pad and affixed to a document. **NOTE:** *An electronically captured signature should not be confused with an electronic signature which is a computer data compilation of a symbol or series of symbols.*

**“Facility-Specific Procedure Notes” Field.** The “Facility-Specific Procedure Notes” Field is a content field in the consent form creator portion of the iMedConsent™ program. Utilizing this field, iMedConsent™ administrative users may add text to the description of the procedure or treatment described in individual consent forms. Text added to the “Facility-Specific Procedure Notes” field is not overwritten with the release of national updates.

**iMedConsent™.** The iMedConsent™ is a commercially-available software package that has been customized for use within The Department of Veterans Affairs (VA). The software supports electronic access, completion, signing, and storage of such documents as informed consent forms and advance directives. VA has purchased an enterprise license for iMedConsent™. The name of the software package is sometimes informally abbreviated as “iMed.”

**Elective or Emergency Surgery  
Patient Has Decision-Making Capacity**

- 1. Complete iMed Consent w/in 60 days of surgery.
- 2. Write a progress note documenting the informed consent process discussion you had with the patient/family



Elective Cases  
1. Patient cannot go to Holding Area unless an iMed consent is in CPRS.  
2. If iMed consent is valid, but outdated, an **entirely new iMed Consent** must be completed in the SDU or Holding Area

**Elective or Emergency Surgery  
Patient Lacks Decision-Making Capacity**

Document the patient's inability to consent with a note in CPRS.



Surrogate is present in the hospital

Surrogate is available by telephone

No surrogate can be found or contacted in time.



Use telephone consent procedure

**Emergencies Only!**



In a medical emergency, reasonable attempts to contact the patient's surrogate must be made promptly. The patient's previously stated wishes must be followed to the extent that they are known. If there is a written advance directive, ensure that the advance directive is valid and applies to the current situation.

1. The practitioner must date and sign a progress note in the medical record documenting the: Patient's inability to provide consent; Imminent danger to the health of the patient; Decision to undertake a particular treatment or procedure, and its rationale; and attempts that were made to identify and contact a surrogate.
2. Whenever treatment is provided in a medical emergency without the patient's or surrogate's express consent, **the Chief of Staff or equivalent** must be contacted to sign and date the VA Puget Sound authorized consent form. This signature may be obtained after the clinical intervention, when necessary.

**CPRS or iMed Software Not Functioning?**  
- Complete VA Form 10-0431a and document reasons for using paper consent form.  
- Write a progress note on paper or in CPRS documenting the informed consent process.

**Priorities of Surrogates**

1. Health Care Agent
2. Legal Guardian or special guardian
3. Next-of-kin: a relative, 18 years of age or older, in the following order of priority: spouse, child, parent, sibling, grandparent, grandchild
4. Close friend (with documentation from Social Work Services)

**Examples of Procedures that Require iMed Consent**

1. Surgical or invasive procedures, including but not limited to: Acupuncture; Anesthesia (except for low-risk local anesthesia); Aspiration of body fluids through the skin; Biopsy; Cardiac procedures; Central vascular access device insertion; Electrocautery; Endoscopy; Interventional radiology procedures; Laser therapy; Oral surgical procedures; Sterilization of reproductive capacity.
2. Blood product transfusion (not covered in the surgical consent).
3. Dialysis (hemodialysis or peritoneal).
4. Electroconvulsive therapy.
5. Genetic testing.
6. Hazardous drugs.
7. Photochemotherapy.
8. Radiographic procedures to include:  
Radiographic contrast agents in high-risk patients, intravenous pyelograms and other procedures; and Ultrasound therapy (e.g., lithotripsy).

**Consent by Telephone**

The conversation must be witnessed by a second VA Puget Sound employee. It is recommended to use the second witness process as described below.

- Call the proposed surrogate
- Identify and verify the parties on the line
- Inform the surrogate that a second employee must witness the conversation
- Determine that the individual has the authority and is willing and available to act as surrogate and make health care decisions on behalf of the patient who lacks decision-making capacity
- Proceed with the informed consent discussion
- Document the process in CPRS.
- The practitioner must document compliance with the informed consent process in the medical record as described
- Both the practitioner and the witnessing employee must sign the progress note that details the conversation.