

## JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity: Department of Veterans Affairs  
Office of Acquisition Operations  
Technology Acquisition Center  
23 Christopher Way  
Eatontown, NJ 07724
2. Description of Action: The proposed action is for a brand name, sole source, firm-fixed-price contract with Wolters Kluwer Financial Services Inc., doing business as Wolters Kluwer, 100 South 5<sup>th</sup> Street, Suite 700, Minneapolis, Minnesota, 55402.
3. Description of Supplies or Services: The Department of Veterans Affairs (VA) Financial Services Center (FSC) has a requirement for brand name TeamMate Audit Management (AM) and Controls Management (CM) software licenses, maintenance, and training to support VA's efforts to comply with the Sarbanes-Oxley Act of 2002, Office of Management and Budget Circular A-123, and other financial reporting compliance standards. In addition to these requirements, VA FSC's audit workload has increased as a result of the Veterans Access to Care Act of 2014. This proposed action includes the procurement of 15 TeamMate AM, 5 full/50 casual CM licenses, TeamMate AM and CM Suite training, and software maintenance for FSC's existing TeamMate AM and CM licenses within the base year period of performance. Additionally, the procurement will include four, one-year option periods, which will provide for the procurement of additional licenses, continued software maintenance on existing and subsequently acquired licenses, and additional training offerings. This procurement will enable FSC to continue and expand upon its auditing capabilities and reporting, as well as provide assistance in compliance management activities where financial transaction identification, evaluation, testing, and certification reporting are required. The period of performance will consist of a one-year base period, and four, one-year optional periods. The total estimated price of the proposed action, inclusive of all options, is \$ [REDACTED].
4. Statutory Authority: The statutory authority permitting other than full and open competition is 41 U.S.C.3304(a)(1) as implemented by the Federal Acquisition Regulation (FAR) 6.302-1 entitled, "Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements."
5. Rationale Supporting Use of Authority Cited Above: This is a brand name justification in accordance with FAR 11.105, Items Peculiar to One Manufacturer. This action is for the procurement of 15 additional TeamMate AM, 5 full/50 casual TeamMate CM licenses, TeamMate Suite training, and software license maintenance to support FSC and its increased audit workload resulting from the Veteran Access to Care Act of 2014. The additional licenses must operate within the existing FSC hardware and software infrastructure previously established upon existing TeamMate licenses. Only TeamMate software provides for full interoperability with the existing hardware infrastructure, database technologies, and integration with current management software. Wolters Kluwer Financial Services,

## TeamMate Software Licenses and Maintenance

Inc. is the developer and sole provider of the TeamMate brand of auditing software, and there are no authorized resellers. Additionally, Wolters Kluwer Financial Services, Inc. owns the proprietary software code, and has no plans to sell it or to allow any other contractor to access it as a reseller to provide maintenance support. Therefore, no other source possesses the proprietary data or source code necessary to provide maintenance of the TeamMate licenses.

Further, use of a product other than Wolters Kluwer TeamMate software suite could result in server failures during patching procedures causing delays and hindrance of critical auditing activities, as well as introduce security risks due to incompatibility with the existing software. Such security risks could expose the sensitive audit information related to Veteran healthcare financial data currently stored in the TeamMate software suite to unauthorized parties.

6. Efforts to Obtain Competition: Market research was conducted, details of which are in section 8 of this justification. This effort did not yield any additional sources that can meet the Government's requirements. There is no competition anticipated for this acquisition. However, the proposed action will be synopsized on the Federal Business Opportunities Page (FBO) in accordance with FAR 5.201. Any proposals received as a result of the synopsis shall be considered. The justification will be posted with the solicitation on FBO in accordance with FAR 6.302-1(c) and 5.102(a)(6).

7. Actions to Increase Competition: The Government will continue to conduct market research to ascertain if there are changes in the marketplace that could enable future actions to be competed.

8. Market Research: FSC subject matter experts (SMEs) performed market research in September 2015 by conducting internet searches and reviewing the technical data for auditing software to include products from MKinsight, Intelex, and Metric Stream. Based on the market research performed, FSC SMEs determined that no other product can meet the Government's interoperability and compatibility requirements with existing TeamMate software and infrastructure supporting FSC as discussed in paragraph five above, nor does any other source possess the proprietary data and source code necessary to maintain the existing or required TeamMate licenses. Therefore, based on all of the market research efforts, the Government's SMEs have determined that only Wolters Kluwer TeamMate can meet all of FSC's requirements for interoperability and compatibility with the existing FSC server hardware and software infrastructure.

9. Other Facts: None.