

**DEPARTMENT OF VETERANS AFFAIRS**

**Justification and Approval  
(J&A) For  
Other Than Full and Open Competition  
(>\$150K)**

**Acquisition Plan Action ID: VA256-16-AP-3312**

- 1. Contracting Activity:** Department of Veterans Affairs, Network Contracting Office 16, Little Rock VA Medical Center, 2200 Fort Roots Drive, Bldg. 41, North Little Rock, AR 72115

Purchase request number: 598-16-2-143-0036

Price: \$732,088.00

- 2. Nature and/or Description of the Action Being Processed:** The justification for the use of other than full and open competition as contained in FAR 6.302-1 to award a sole-source contract to Burnett-Lincoln-Paden LLC, hereafter referred to as BLP, to provide Primary Care healthcare service to veterans in Mt. Home, AR and surrounding counties. This action will be awarded as a fixed unit price contract based on negotiated capitation rates. BLP is currently providing these services under contract VA256-15-P-0647, with a period of performance covering 4/1/2015 through 3/31/2016. We are requesting a short term contract, with period of performance being 4/1/2016 through 7/31/2016, to allow time to transition this clinic's operations to different contactor under a newly awarded multi-year contract.
- 3. Description of Supplies/Services Required to Meet the Agency's Needs:** The CAVHS requires contract services to operate the CBOC located in Mt. Home, AR. The contractor shall be required to provide healthcare staff, medical facilities, medical equipment, supplies, and all administrative functions sufficient to achieve the contracted level of care in a manner consistent with VHA standards, and meet the requirements and guidelines set forth in the most recent edition of The Joint Commission accreditation manuals. All staff members must meet the requirement for VA background investigations and credentialing and privileging, as required. Under the contract, the contractor shall utilize the VHA's Computerized Patient Record System (CPRS) for documentation of all patient-related care, including clinical care provided, appointment management, completion of clinical reminders, requests for consultation, scheduling or ordering medications using the VHA formulary, requests for prosthetics, and any other computer functions related to patient care. In general, the contractor shall refer veterans to the CAVHS in Little Rock, AR for specialty care, extensive diagnostic work, and non-emergency hospitalization. The CBOC should be open a minimum of five days per week, for a minimum of 40 hours per week. A new contract was awarded to a different contractor and this short-term contract is required to facilitate the transition of clinical

operations from the incumbent BLP to the new contractor.

**4. Statutory Authority Permitting Other than Full and Open Competition:**

- (X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
- ( ) (2) Unusual and Compelling Urgency per FAR 6.302-2;
- ( ) (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
- ( ) (4) International Agreement per FAR 6.302-4
- ( ) (5) Authorized or Required by Statute FAR 6.302-5;  ( ) (6) National Security per FAR 6.302-6;
- ( ) (7) Public Interest per FAR 6.302-7;

**5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):**

BLP is currently operating the Mt. Home, AR CBOC and has provided Primary Care services to veterans in Mt. Home, AR and the surrounding counties since April 15, 1998. BLP currently leases space, employs the necessary professional and administrative staff to meet the contract requirements, and is capable of providing the highly complex medical services required by this contract. The BLP professional and administrative staff at the Mt. Home CBOC has completed background investigations and has been credentialed and privileged, when required, by the VA. The professional and administrative staff has met the VA's requirements for training, competencies, and the use of CPRS. Since Mt. Home is an established CBOC, award of this contract to BLP would continue services without interruption or cessation of Primary Care to approximately 3,700 veterans currently seen at this clinic. Additionally there is no time to solicit and have another medical services contract in place prior to 3/31/2016, when the current interim contract expires. Sole sourcing to BLP provides the critical time necessary to get the necessary infrastructure in place and transition the clinic to the new contractor.

**6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** None. Due to the short

timeline, it is not practical to contract with any other potential sources because BLP has the professional and administrative staff on board to continue the operation; the staff has met VA requirements for background investigations and credentialing and privileging, as required; the staff is familiar with VA policies and proficient in using CPRS; and currently has the facility and equipment in place to continue providing Primary Care services without interruption. The contract to operate this CBOC has been awarded to a new contractor and continuance of the current contract is required to facilitate the transition.

**7. Determination by the Contracting Officer that the Anticipated Cost to the**

**Government will be Fair and Reasonable:** The anticipated cost is determined to be fair and reasonable to the government based on previous negotiated contract prices paid for the same service and current contract pricing.

**8. Description of the Market Research Conducted and the Results or a Statement of the Reasons Market Research Was Not Conducted:** None. The incumbent is the only contractor capable of continuing this medical services contract because of the short period of performance necessary to transition clinical operations from the BLP to the new contractor.

**9. Any Other Facts Supporting the Use of Other than Full and Open Competition:** None.

**10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** None.

**11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** The solicitation for the new contract was an open market solicitation, and the award was competitively made to a new contractor.

**12. Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

MARK E  
WILSON 912508

Digitally signed by MARK E WILSON 912508  
DN: c=us, o=va, ou=central, ou=people,  
0.9.2342.19200300.100.1.1+mark.wilson56@va  
gov, cn=MARK E WILSON 912508  
Date: 2016.02.16 04:20:45 -0500

02/16/2016

Name: Mark Wilson

Date

Title: CBOC Coordinator

Facility: Station 598

Chapter VI: Other Than Full and Open Competition (OFOC) SOP  
Attachment 3: Request for Sole Source Justification Format >\$150K

**Approvals in accordance with the VHAPM, Volume 6, Chapter VI: OFOC SOP.**

**Contracting Officer's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

**Billy R. Morris**  
381997

Digitally signed by Billy R. Morris 381997  
DN: dc=gov, dc=va, o=internal,  
ou=people,  
0.9.2342.19200300.100.1.1=billy.morris@  
va.gov, cn=Billy R. Morris 381997  
Date: 2016.02.16 07:38:54 -0600

02/16/2016

Name: Billy Morris

Date

Title: NCO 16 Contracting Officer

Facility: Station 598

**Director of Contracting /Designee (Required \$150K and above):** I certify the justification meets requirements for other than full and open competition.

**Calvin Q. Ma**  
630986

Digitally signed by Calvin Q. Ma 630986  
DN: dc=gov, dc=va, o=internal,  
ou=people,  
0.9.2342.19200300.100.1.1=calvin.ma@v  
a.gov, cn=Calvin Q. Ma 630986  
Date: 2016.02.16 08:06:26 -0600

Name: Aaron Villalpando

Date

NCO 16 Director of Contracting or Designee

**VHA HCA Review and Approval:** I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and recommend approval (if over \$12.5 million) or approve (\$650K to 12.5 million) for other than full and open competition.

Name: Randy Hays

Date

Acting VHA Head of Contracting Activity (HCA)



598-16-2-143-0036

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REQUEST, TURN-IN, AND RECEIPT FOR PROPERTY OR SERVICES  
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Originator of Request: FOY, WILLIE L  
Signature of Initiator

WILLIE L FOY (72384)  
Business Manager  
201  
6

Signature of Approving Official Date  
/ES/GUY MARK DELASHAW  
GUY MARK DELASHAW  
CHIEF, CENTRAL BUSINESS OFFICE FEB 11,

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Appropriation and Accounting Symbols  
598-3660160-143-820400-2560 010032190  
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**INDEPENDENT GOVERNMENT COST ESTIMATE (IGCE)**

**Products (including software, licenses)**

Item #	Description/Part Number*	Qty	Price	Extended Amount

**Services**

Brief Description of Service*	Period of Performance	Estimated Amount
Medical services to operate the Mt. Home CBOC. (3400 patients x \$53.83 PMPM x 4 months)	4/1/2016 - 7/31/2016	\$ 732,088.00
		<b>\$ 732,088.00</b>

**\*Check block(s) below that describe the basis for the IGCE:**

- |  |                                     |
|--|-------------------------------------|
| Past Contract Pricing                        | <input checked="" type="checkbox"/> |
| GSA Federal Supply Schedule Published Prices | <input type="checkbox"/>            |

Government Wide Acquisition Contract (GWAC) Published	<input type="checkbox"/>	
Engineering Estimates	<input type="checkbox"/>	
Informal Vendor Quotes	<input type="checkbox"/>	
Prior Bills of Material	<input type="checkbox"/>	
Prior Monthly Vouchers	<input type="checkbox"/>	
Catalog Pricing	<input checked="" type="checkbox"/>	
Other ( <i>Please Explain</i> ): Pricing based on previously negotiated capittion rates used for the 6-month		
<b>POC NAME: Richard Bowyer</b>		<b>Phone: (501) 257-1168</b>
<b>Email: richard.bowyer@va.gov</b>		<b>Date:2/10/2016</b>