

JUSTIFICATION AND APPROVAL
FOR AN EXCEPTION TO FAIR OPPORTUNITY

1. Contracting Activity: Department of Veterans Affairs (VA)
Office of Acquisition and Logistics
Technology Acquisition Center
260 Industrial Way West
Eatontown, NJ 07724

2. Description of Action:

The proposed action is for a Firm Fixed Price (FFP) Delivery Order (DO) issued under the National Aeronautics and Space Administration (NASA) Solutions for Enterprise-Wide Procurement (SEWP) IV Government Wide Acquisition Contract (GWAC), for the procurement of CA Wily Introscope v9.0.6 software, installation, and one-year of maintenance support. The period of performance for delivery of the software and installation under this DO will be thirty (30) days after award of the DO. The period of performance for the support services under this DO will be a period of twelve (12) months.

3. Description of Supplies or Services:

The VA Office of Information and Technology's (OIT) pharmacy re-engineering architects (PRE) are adding a prescription drug database to the VA's Veterans Health Information Systems and Technology Architecture (VistA). VistA is a collection of integrated software modules used throughout the VA medical system. Adding a prescription drug database to VistA will help prevent inadvertently prescribing to patients drugs that negatively interact. The CA Wily Introscope software will provide testing support and analysis for the PRE data architects to diagnose complex software issues on test and production systems used to incorporate the prescription drug database. This is the only available software that can diagnose software bugs and issues on OIT and Software Design Engineer (SDE) approved hardware. The PRE architects need the ability to recreate and diagnose software issues to quickly ascertain and fix software issues. Only CA, Inc. or an authorized reseller can provide CA Wily Introscope software, installation, and maintenance support. The total estimated price of the proposed action is \$21,100,000.

4. Statutory Authority:

The statutory authority permitting this exception to fair opportunity is Federal Acquisition Regulation (FAR) Subpart 16.505(b)(2)(i)(B), entitled "only one awardee is capable of providing the supplies or services required at the level of quality required because the supplies or services ordered are unique or highly specialized."

5. Rationale Supporting Use of Authority Cited Above:

Based on extensive market research, as described in paragraph eight (8) of this document, it was determined that limited competition is viable among authorized resellers for this brand name item. The VA requires application performance management software to add a prescription drug database to the VistA system. CA Wily Introscope software is the only product application performance management software that meets the unique requirements of OIT and SDE and that is included on the Technical Reference Model (TRM) approved software list to diagnose, debug, and fix complex software issues. CA Wily Introscope software has been utilized in the PRE alpha, beta, and production test systems and its continued use is required to maintain compatibility with the existing OIT and SDE approved PRE test and production servers. No other application performance management software can be used to maintain compatibility. Failure to procure this software would result in the PRE team to being unable to properly diagnose, debug, and fix software issues encountered when adding the prescription drug database to VistA, which could compromise the VA's ability to effectively use the information found in prescription drug database and potentially prescribe to patients drugs that negatively interact.

6. Efforts to Obtain Competition:

Market research was conducted, details of which are in the market research section of this document. Competition is anticipated for the required brand name item and service. Furthermore, in accordance with FAR 5.3 the award will be synopsisized on the Federal Business Opportunities (FedBizOps) Page. In addition, this Justification and Approval (J&A) will be made publicly available on the FedBizOps Page.

7. Actions to Increase Competition:

Although the Government is limiting competition as a result of specifying an CA, Inc. brand name, there are authorized resellers of these products on the NASA SEWP IV contract. Competition for this requirement among these vendors is anticipated. Additionally, this Justification and Approval and the Request for Quote will be submitted to all four (4) NASA SEWP IV Contract Groups in order to fully notify all interested parties and obtain price competition. Any proposals received will be evaluated. Finally, the Government's technical experts will continue to perform market research to determine if there are any potential sources that will enable future requirements to be pursued using full and open competition.

8. Market Research:

Market Research was conducted on August 11, 2011 utilizing the NASA SEWP IV Manufacturer Lookup and Product Verification tools. It was determined that twenty-six (26) current contract holders provide CA, Inc. products, including three (3) authorized resellers of CA Wily Introscope software. In addition, the Government performed Market Research by issuing a Request for Information on August 8, 2011 on the NASA SEWP IV website and the following company responded: MicroTech,

TAC-11-02908; CA Wily Introscope Software

LLC (an 8(a), Service Disabled Veteran Owned Small Business). This company is capable of providing the required software. Limited competition is expected for this proposed action.

9. Other Facts:

None.

10. Technical and Requirements Certification: *I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.*

James J. Weaver

Date: 8/15/11

IT Project Manager

Signature: James J. Weaver

11. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price to the Government for this contract action will be fair and reasonable based on the following: 1) Contracts awarded on NASA SEWP have already been determined to be fair and reasonable. As there are potential vendors on NASA SEWP, price competition is anticipated; and 2) the successful quote will be compared to the Independent Government Cost Estimate.

Kendra A. Miller

Date: 8/11/11

Procuring Contracting Officer

Signature: Kendra A. Miller

12. Procuring Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief. As this contract action does not exceed \$650,000, the certification below required by FAR 16.505(b)(2)(ii)(C)(1) serves as approval.

Kendra A. Miller

Date: 8/11/11

Procuring Contracting Officer

Signature: Kendra A. Miller