

DEPARTMENT OF VETERANS AFFAIRS

**Justification and Approval
For
Other Than Full and Open Competition**

Acquisition Plan Action ID: VA259-16-P-2912

- 1. Contracting Activity:** The U.S. Department of Veterans Affairs, VISN 19 Rocky Mountain Healthcare Network, 4100 East Mississippi Ave, Suite 1100, Glendale, CO 80246 proposes to enter into an interim IDIQ contract on the basis of justification for other than full and open competition for the Rocky Mountain Healthcare Network.
- 2. Nature and/or Description of the Action Being Processed:** This is a new interim procurement with the four current non-profit incumbent contractors: Catholic Charities, Samaritan House, Poverello Center, and Colorado Veterans Resource Coalition. These non-profit organizations provide street outreach, emergency housing, food, case management, peer support, housing search, and crisis intervention for homeless Veterans. The existing contracts were awarded from a multiple award IDIQ that have reached their full term and are not able to be extended. This action will allow for continued services to be provided to Veterans and provides for the new, in process, contract to be completed within the current timeline and be awarded on a competitive basis. The anticipated period of performance for the interim contract is from 1 April 2016 to 30 Sep 2016. The estimated total cost of these four contracts based on FY16 Funding for this period is \$365,300.

Poverello Center	\$63,000.00
Samaritan House	\$55,000.00
Catholic Charities	\$101,800.00
Colorado Veterans Resource Coalition	\$145,500.00

- 3. Description of Supplies/Services Required to Meet the Agency's Needs:** The requirement is to furnish each veteran authorized for care with the following services: Room and Board, laundry facilities, therapeutic services determined to be needed by the individual veteran, and a recovery plan developed by on-site clinical staff in conjunction with the veteran and VA social worker. Services which the Contractor must be able to furnish include: Structured group activities, including counseling on self-care skills, adaptive coping skills, and as appropriate, vocational rehabilitation counseling in collaboration with VA program staff, living skills, support for alcohol/substance abuse issues, referral and assistance obtaining available benefits (such as Supplemental Security Income / Social Security Disability Insurance – (SSI/SSDI), food stamps, and assistance in identifying and applying for permanent housing opportunities in the community). These services must be provided on a 24/7 basis without a break in service.

The vendor names, addresses, and number of beds are outlined in the chart below:

Poverello Center	535 Ryman Street, Missoula, MT 59802	30 beds
Samaritan House	124 9th Avenue West, Kalispell, MT 59901	27 beds
Catholic Charities	Ft. Collins, CO	16 beds
Colorado Veterans Resource Coalition	Denver, CO	12 beds

4. Statutory Authority Permitting Other than Full and Open Competition:

- (X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
 () (2) Unusual and Compelling Urgency per FAR 6.302-2;
 () (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
 () (4) International Agreement per FAR 6.302-4
 () (5) Authorized or Required by Statute FAR 6.302-5;
 () (6) National Security per FAR 6.302-6;
 () (7) Public Interest per FAR 6.302-7;

- 5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** Only one Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1 is needed for the requirement for the IDIQ of Homeless Shelter. These vendors; Catholic Charities, Samaritan House, Poverello Center, and Colorado Veterans Resource Coalition, are in separate geographic areas as detailed in paragraph 3 and are currently providing services under a current contract extension with a new long-term contract currently in the acquisition plan stages. Veterans are presently in place in these facilities which have been proven to be the most effective in that geographic area for treating their issues. The medical center seeks to avoid a disruption of services to homeless Veterans and avoid a crisis due to lack of available emergency housing for Homeless Veterans in geographic areas that have little or no resources for people experiencing homelessness. These selected vendors are sufficient to meet the needs of the veterans during this transition period to a new contract and represent the best of the group initially offered contracts and have demonstrated their unique qualifications to serve the veterans by producing results that others could not. This action will ensure that no Veteran currently served in emergency housing will be made homeless as well as any new Veterans identified as needing emergency shelter will be left vulnerable and unserved.

- 6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** FedBizOpps posting: the notice for a sole source contract was published via FBO.


Market research conducted for the new follow-on contract identifies additional sources of these service however the clientele they service and geographic areas are not compatible with the veteran needs and ECHS locations.

- 7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** The anticipated dollar values for the contract are as follows based on the last years funding and actual expenditures:

Poverello Center	535 Ryman Street, Missoula, MT 59802	\$26/bed
Samaritan House	124 9th Avenue West, Kalispell, MT 59901	\$55/Bed
Catholic Charities	Ft. Collins, CO	\$53.93/bed
Colorado Veterans Resource Coalition	Denver, CO	\$70/bed

The price of Homeless Shelter Services is customarily static. Current market research show prices vary depending on the location of the shelter, from \$25 per patient /per day up to \$70 per patient/per day and as shown for the current contracts. The pricing for the current individual contracts was confirmed for each of the four contracts and will continue at the existing rate for this bridge contract. The original pricing was determined to be fair and reasonable as these were awarded from completion based on competitive responses to a multiple award IDIQ RFP. With the confirmation of continued pricing and comparison to existing market research the Contracting Officer has determined that the current pricing is fair and reasonable.


8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** This is a sole-source contract being done under the Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1; no market research for this limited time contract was conducted. However, the current market research being done for the new long term contract has shown that there are other homeless shelters available, but not in the VA Medical Centers needed areas.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** There are no other factors that have not been previously identified.
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** No other sources solicited.
11. **A Statement of the Actions, if any, the Agency May Take to Remove or overcome any Barriers to Competition before making subsequent acquisitions for the supplies or services required:** The agency is establishing evaluation criteria that are directed to meeting the needs of homeless veterans and these will be part of the long term contract currently in process.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.


Richard DeBlasio
Network Homeless Coordinator,
VISN-19

MARCH 21, 2016
Date

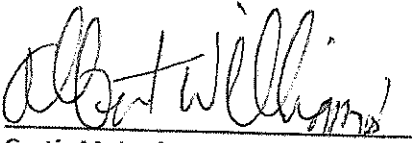
- a. **Approvals in accordance with the VHAPM, Volume 6, Chapter VI: OFOC SOP.**

- b. **Contracting Officer's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.


Richard R. Kern
Contracting Officer
NCO-19

21 MAR 2016
Date

- c. **Director of Contracting /Designee (Required \$150K and above):** I certify the justification meets requirements for other than full and open competition.

For 
Curtis M. Jordan
Director of Contracting
NCO-19

22 MAR 2016
Date