

DEPARTMENT OF VETERANS AFFAIRS

**Justification and Approval (J&A)
For
Other Than Full and Open Competition (>\$150K)**

Acquisition Plan Action ID: VA241-15-AP-3871

1. **Contracting Activity:** Department of Veterans Affairs, VISN 1, VAMC New England Healthcare System, Network Consolidated Laboratory, Pathology & Laboratory Medicine Service, 113.

Transaction #: 523-16-3-2765-0103

2. **Nature and/or Description of the Action Being Processed:**

The purpose of this procurement is to establish a firm fixed price IDIQ contract for a base plus 4 annual option years between Yale New Haven Hospital and the VA Connecticut Healthcare System to obtain STAT and Non-STAT specialized laboratory testing services.

The current contract for these services with Yale New Haven Hospital expires 3/31/2016 under contract # VA241-15-P-0954.

Anticipated Base Period of Performance for the IDIQ contract: 4/1/2016 through 3/31/2017.

3. **Description of Supplies/Services Required to Meet the Agency's Needs:**

Obtain STAT and Non-STAT specialized laboratory testing services as further described in the below Test Menu chart.

Estimated cost of base year:

Estimate for total cost of agreement (base plus 4 option years):

Test Menu

Stats	
Acetaminophen 82003	1
Alcohol, Serum 84600	21
Ammonia 82140	1
Amylase 82150	1
Basic Metabolic Panel 80048	1
Benzodiazepine, urine G0431	1

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Bilirubin Direct 82248	1
Lactic Acid 83605	1
LDL 83721	1
Calcium, Ionized plasma 82330	2
Carboxyhemoglobin 82375	21
Comprehensive Metabolic Panel	1
Complete Blood Count with differential _85027	1
C-Reactive Protein 86141	1
Betahydroxybutyrate 82010	1
Ethanol 84600	1
Ethylene Glycol 82693	22
Fibrinogen 85384	3
Fluid cell count 89051	2
Glucose, CSF 82945	1
HCG Quantitative 84702	3
Lipase 83690	1
Magnesium 83735	1
Partial Thromboplastin Time 85730	1
Protein, Total CSF 84157	1
Prothrombin Time 85610	1
Salicylate 80196	1
Tricyclic Screen G0431	1
Troponin 84484	1
TSH Thyroid Stimulating Hormone 84443	1

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Urine Amylase 82150	1
Urine Calcium 82340	1
Urine Chloride 82436	1
Urine Creatinine 82570	1
Urine PO4 84150	1
Urine Sodium Potassium 84133	1
Urine Sodium Urine 84300	1
Urine Urea Nitrogen 84540	1
Non-Stats and other selected Tests	
Accuprobe	10
Acid Fast Stain 87206	38
AFB Conc 87015	43
Amiodarone 82492	1
Amylase, timed Urine 81050/82150/82570	1
ANCA Screen (Negative or Positive) 86021	1
Antiplatelet Antibody Panel 86022	4
B Cell Gene Rearrangement w/Amp Blood/ marrow) 83894/83898/83890	11
Bacterial Identification 87077	1
BCR/ABL Screen blood or marrow 83896/83890/83898/83902/83901	5
Bone Marrow Aspiration 85008	14
Bone Marrow Iron Stain 88313	1
B-type Natriuretic peptide 83880	5
Caspofungin E-Test Mic 87186	1

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CEA Fluid 82378	1
Cortisol 82533	1
Cryptococcal Antigen 86403	1
Cyclin D1 (Blood or Marrow) 83898, 83902,83896, 83890	13
Cyclosporine 80158	6
Cytomegalovirus CSF 87496	1
Cytomegalovirus, Quant PCR 87497	1
Dilute Russell Viper Venom 85613	1
Direct probe for M. Tuberculosis 87556	1
Epstein Barr Virus CSF 87798	2
Factor II, Activity 85210	2
Factor IX Activity 85250	7
Factor V Activity 85220	2
Factor VII Activity 85230	2
Factor VIII Activity 85240	2
Factor X Activity 85260	4
Factor XI Activity 85270	2
Factor XII Activity 85280	2
Factor XIII Screen 85290	1
Flow Cytometry (fluid, tissue,blood,marrow) 88184/88185	170
Fungal Culture (skin) 87101	1
Fungal MIC-E (Ampho) 87181	1
Fungal MIC-E (Fluconazole) 87186	1
Fungal Susceptibility Variable 87186	1

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Heparin Mediated Platelet A 86022	1
Herpes Simplex Virus DFA 87274/87290	2
HHV-6 CSF 87532	1
HIV-1 Genotyping 87901	1
HSV by PCR lesion 87529	2
HSV culture 87252	1
Inhibitor Assay 85335	1
Lidocaine 80176	1
Light transmission platelet aggregometry	1
Lipid Profile 80061	1
Lupus Anticoagulant Panel 85613/85705/85730	1
Methemoglobin 83050	3
Methotrexate 80299	1
Micro Billing for 1 Etest 87081	16
Micro Billing for 2 & 3 Etest 87181	21
Micro Billing Kirby-Bauer 87184	2
Mixing Study 85732	1
Nitroblue Tetrazolium 86384	1
Norovirus RNA RT-PCR 87798	74
Parathyroid hormone 83970	1
Parathyroid hormone, mineral 83971	1
Phencyclidine, PCP, urine G0431	1
Phospholipid Neutralization 85705	1
PML-RARA Quant 83890/83896/83898/83902	1

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PML-RARA Quant, Marrow 83890/83896/83898/83902	1
PML-RARA Screen 83890/83896/83898/83902	1
PML-RARA Screen, Marrow 83890/83896/83898/83902	1
Porphobilinogen, Qual 84106	1
Prolactin 84146	1
PTT 1:1 Mix 85732	1
Reticulated Platelet Count 85055	84
Reticulocyte Count 85045	1
Ristocetin Cofactor 85245	5
Rotovirus 87425	10
Stool Culture 87045/87046	1
Streptex Group D 87147	1
Superficial Wound 87070	1
Susceptibility Testing 87186	1
T Cell Gene Rearrangement (blood/Marrow) 83890/83894/83898	2
Tacrolimus (FK-506) 80197	43
Thyroid Stimulating hormone 84443	1
Thyroxine Binding Capacity 84479	1
Thyroxine Total 84436	1
Tobramycin 80200	2
Urine Culture 87086	1
Varicella- zoster Virus 86787	3
Varicella- zoster Virus CSF 87798	1
Varicella- zoster Virus DFA 87290/87274	2

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Varicella- zoster Virus PCR, Lesion 87798	2
Von Willebrand Factor Antig 85245	1

4. Statutory Authority Permitting Other than Full and Open Competition:

- ☒ (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
☐ (2) Unusual and Compelling Urgency per FAR 6.302-2;
☐ (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
☐ (4) International Agreement per FAR 6.302-4
☐ (5) Authorized or Required by Statute FAR 6.302-5;
☐ (6) National Security per FAR 6.302-6;
☐ (7) Public Interest per FAR 6.302-7;

5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):

Yale New Haven Hospital is the primary teaching hospital for Yale School of Medicine which is the academic affiliate to the VA Connecticut. The hospital has been providing these laboratory services under prior annual stand-alone contracts for many years. Their quality and reliability in performing these services during this time has proven to be invaluable to VA Veterans care. A long term IDIQ contract will allow the VA Connecticut to continue to obtain these essential and unique capabilities to obtain the STAT and Non-STAT specialized laboratory testing services that would not otherwise be reasonably available to accommodate the VA Connecticut's patient population needs for these services. As an affiliate, Yale New Haven Hospital has extensive knowledge of the VA Connecticut's needs, culture and orientation to fulfill the STAT rapid turnaround time requirement and other specialized laboratory testing requirements.

Due to the Yale New Haven Hospital close geographic proximity to the VA Connecticut West Haven Campus, the contractor is uniquely experienced and qualified to meet the STAT rapid requirements and specialized needs for laboratory testing services for VA Connecticut.

Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:

A Sources Sought Notice was posted to FedBizOps on 1/7/2016 under Sources Sought Notice # VA241-16-Q-0160. A description of the Performance Work Statement was included with the RFI. The notice requested that interested parties provide capabilities to fulfill this requirement for evaluation.

Prices will be determined to be fair and reasonable based on comparison with pricing negotiated with Yale New Haven Hospital in previous awards for the same service. Pricing was compared to similar previous awards for lab testing services.

The new rate schedule for 2016, provided by Yale-New Haven Hospital, was reviewed by the COR and recommended that the contractor will be able to continue to provide the required items at fair and reasonable prices.

7. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:

Yale New Haven Hospital is the most qualified, experienced, reliable and geographic proximate contractor who can fulfill the VA's need to obtain these STAT and Non-STAT laboratory specialized testing services for the VA Connecticut.

Searches conducted on GSA, SBA Dynamic Search and VetBiz failed to identify other sources that could meet this need in the VA Connecticut geographic proximate area. No responses were received in response to the FedBizOps Sources Sought Notice to date.

Quest Laboratories was contacted to discuss if stat services can be performed at any of their Connecticut locations, including their Wallingford site. Quest reported their local sites are patient service centers, or blood drawing centers with limited testing capabilities. Any other specimens would be transported to their Chantilly location in Virginia. The Wallingford site is also a patient service center and only performs basic stat testing. The turnaround time for stat testing at the Quest site is 4-6 hours once the specimen is received at Quest. This turnaround time is not acceptable as stat results are needed within 1-2 hours of drawing the specimen. This stat service is available at Yale New Haven Hospital (YNNH).

8. Any Other Facts Supporting the Use of Other than Full and Open Competition:

Yale New Haven Hospital, through Yale University School of Medicine, is the academic affiliate of VA Connecticut. The affiliate relationship is the basis for a high level of familiarity with contractor's technology, technical specialists' techniques and areas of expertise that enables VA providers to customize their approaches to formulate accurate diagnoses with more efficiency.

This collaborative, affiliate relationship is further evidenced since the VA Connecticut's West Haven VAMC hosts Connecticut's only Positron Emission Tomography Center (a joint project with Yale University School of Medicine), and the second largest medical research program in the VA.

9. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:

None to date.

10. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:

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An annual review of performance will be completed prior to exercising the renewal option. If the Contractor does not meet government standards, the Contracting Officer will be notified prior to renewal.

Any future procurement for these services will also be posted to FedBizOps with a Sources Sought Notice. The VA will consider sources that respond to the notice, can meet the need for the STAT and other specialty laboratory testing services as described in the Performance Work Statement within the VA Connecticut geographic proximity.

- 11. Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Mary-Ann
Bridgwood 150466

Digitally signed by Mary-Ann Bridgwood
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ann.bridgwood@va.gov, cn=Mary-Ann
Bridgwood 150466
Date: 2016.01.19 10:19:51 -05'00'

January 19 2016

Date

Mary-Ann Bridgwood
Program Manager
Facility VISN1 Network Consolidated Laboratory

- 12. Approvals in accordance with the VHAPM, Volume 6, Chapter VI: OFOC SOP.** *This part if filled out by Contracting Staff as part of the Justification*

- a. **Contracting Officer's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Christopher G. Humphrey 400660

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0.9.2342.19200300.100.1.1=christopher.humphrey@va.gov, cn=Christopher G. Humphrey 400660
Date: 2016.01.19 13:29:15 -05'00'

Christopher G. Humphrey
Contracting Officer

Date

- b. **QA Review:**

Gary W Dilk 231297

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0.9.2342.19200300.100.1.1=gary.dilk@va.gov, cn=Gary W Dilk 231297
Date: 2016.02.01 11:41:11 -05'00'

Gary W. Dilk
Procurement Analyst

Date

- c. **Director of Contracting /Designee (Required \$150K and above):** I certify the justification meets requirements for other than full and open competition.

Heather L.
Simpson 410637

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0.9.2342.19200300.100.1.1=heather.simpson
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Heather Simpson
For Gerald F. Jacobs

Date

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Director Network Contracts Office 1 (Acting)