

DEPARTMENT OF VETERANS AFFAIRS

**Justification and Approval (J&A)
For
Other Than Full and Open Competition (>\$150K)**

Acquisition Plan Action ID: 573-14-801 - "Replace Fire Alarm System"

1. **Contracting Activity:** Department of Veterans Affairs, VISN 08, Malcom Randall VA Medical Center, Gainesville, Florida, 32608.
2. **Nature and/or Description of the Action Being Processed:** Requesting sole-source item approval to supply and install the "NOTIFIER" model NFS 2-3030 fire alarm control panel and associated equipment, as part of the overall construction project titled: "Replace Fire Alarm System", VA Medical Center, Gainesville, FL. The applicable NAICS for this construction project is 238210 (Electrical Contractors or other Wiring Contractors).
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** This construction project calls for the replacement of the existing fire alarm system at the Malcom Randall VA Medical Center in Gainesville, Florida. Included in this project is the replacement of all fire alarm equipment. The new fire alarm system will provide manual and automatic detection as well as digital voice notification throughout the hospital campus, to include twenty-five (25) buildings and two (2) parking garages. Although there are other fire alarm systems currently being utilized in combination on the hospital campus, roughly 75% is the *NOTIFIER* system, to include all patient care areas. In accordance with VAAR 836.204, the overall construction range is \$2 MIL to \$5 MIL, with the sole-sourced *NOTIFIER* fire alarm control panel and associated equipment portion estimated at \$400,000 (by *HONEYWELL*). The *NOTIFIER* associated equipment includes: initiating devices such as pull stations, smoke detectors, duct detectors, heat detectors, addressable modules and power supplies. Completion of this project is necessary to comply with all NFPA requirements as well as to address the Facility Condition Assessment (FCA) deficiencies listed for our facility per inspections conducted in in past years
4. **Statutory Authority Permitting Other than Full and Open Competition:**
 - (X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
 - () (2) Unusual and Compelling Urgency per FAR 6.302-2;
 - () (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
 - () (4) International Agreement per FAR 6.302-4
 - () (5) Authorized or Required by Statute FAR 6.302-5;
 - () (6) National Security per FAR 6.302-6;
 - () (7) Public Interest per FAR 6.302-7.

5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):

To ensure continued fiber optic communication compatibility, installation of the next generation *NOTIFIER* fire alarm control panel and associated equipment is recommended. Also, it would be cost-prohibitive to introduce another brand, considering that 75% of facility currently operates on *NOTIFIER*. Accordingly, the *NOTIFIER* fire alarm control panel and equipment is the only item capable of providing the services described in Section 3 above without the Veteran's Health Administration experiencing substantial duplication of cost that could not be expected to be recovered through competition.

6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:

The hospital's Facilities Management Service has determined that the specified sole source equipment will ensure communication compatibility between the hospital's existing *NOTIFIER* system and this newly installed *NOTIFIER* equipment. No Sources Sought Notice has or will be issued, since the request is to use the *NOTIFIER* control panel and associated equipment.

7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:

This sole source item is part of an overall construction project, which will be competed as a Service Disabled Veteran Owned Small Business (SDVOSB) set-aside, thus price reasonableness will be determined by the market place.

8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:

Market research was not conducted. As part of the overall construction project, the hospital will be installing the next generation *NOTIFIER* fire alarm control panel system, which will then be compatible with the existing *NOTIFIER* equipment.

9. Any Other Facts Supporting the Use of Other than Full and Open Competition:

None.

10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:

Per section 6, no Sources Sought Notice was issued.

11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:

Per sections 2 and 3, the construction project itself will be competed as an SDVOSB set-aside; however, attempting to foster competition for this specific item is not advisable, since the majority of this this hospital's fire alarm system is aligned with *NOTIFIER equipment*.

12. Requirements Certification: I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

**William A.
Stueber
559057**
Digitally signed by William A. Stueber
559057
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William A. Stueber, PE, COR
Chief of Projects
Malcom Randall VA Medical Center, Gainesville, Florida

Date

13. Approvals in accordance with the VHAPM, Volume 6, Chapter VI: OFOC SOP

a. **Contracting Officer or Designee's Certification:** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

**William L. Clark
680234**
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va.gov, cn=William L. Clark 680234
Date: 2016.07.22 11:20:36 -04'00'

William Clark
Contracting Officer
Construction Team 1
Network Contracting Office – 8

Date

- b. **Director of Contracting /Designee:** I certify the justification meets requirements for other than full and open competition.

Raymond McCain
Division Chief - Specialized
Network Contracting Office 8

Date