

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

For

Other Than Full and Open Competition

1. **Requesting Agency:** Department of Veterans Affairs  
Facilities Management Service (138)  
17273 State Route 104  
Chillicothe, Ohio 45601

**Contracting Activity:** Department of Veterans Affairs  
Network Contracting Office (NCO) 10  
17273 State Route 104  
Chillicothe, Ohio 45601

2. **Nature and/or Description of the Action Being Processed:** Brand Name Justification for BEST lock cores for construction project 538-115 Resolve Privacy/Safety/Env. Issues on Mental Health Unit B26. The general scope of this project is to construct a single story addition on a pipe basement and renovate the entire first floor of the existing building. Work includes approximately 100 new doors, each with new hardware. This will be a firm fixed price contract and will be awarded as a new contract.

3. **Description of Supplies/Services Required to Meet the Agency's Needs:** The Chillicothe, Ohio VAMC has standardized on the "BEST" keying system as our Grand Master Key System. To date the keyway milling configuration has been restricted to only BEST Access Systems for security concerns. Only the VAMC Lock Shop and BEST know the lock set information for our locks. To open this item up to other companies would result in loss of the current level of control of access to all areas of the campus. This tightly controlled information would have to be shared with every different hardware subcontractor on every different project, resulting in the spread of this critical information. Loss of control of this information would compromise the security of patients, staff, supplies, equipment, facilities and medications. The estimated cost of the BEST cores is approximately

4. **Statutory Authority Permitting Other than Full and Open Competition:**

- (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
- (2) Unusual and Compelling Urgency per FAR 6.302-2;
- (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
- (4) International Agreement per FAR 6.302-4
- (5) Authorized or Required by Statute FAR 6.302-5;
- (6) National Security per FAR 6.302-6;
- (7) Public Interest per FAR 6.302-7;

5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The Chillicothe, Ohio VAMC has standardized the keying system and the "BEST" keying system has been the choice. This has been

limited to provide security so that the VAMC lock shop and BEST are the only ones that have the lock information for the Hospital Facility. If we used a different locking system it would result in a loss of the current level of control access to all areas of the campus. The loss of control over this very important information would compromise the security of patients, staff, supplies, equipment, facilities and medications. The new lockset cylinders must be able to accommodate the existing Grand Master Key System.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** The facility has thousands of doors and each lockset must be able to accommodate the BEST core for standardization purposes.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** It is in the best interest of the government to use this product. The pricing is in line with pricing provided to the vendor's other commercial customers, and is considered to be fair and reasonable. The pricing for the entire project will be determined to be fair and reasonable to the government based on competition and commercial price lists as applicable.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** The master key system has been established here at the Chillicothe VAMC and the system for thousands of doors and needs to maintain this standardization in order to maintain efficiency and maintainability of the system.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** N/A
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** N/A
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** No action can be taken in the circumstance due to the need for standardization, the need to protect security, and the widespread use throughout the entire campus.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Steven C.  
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STEVEN BENSON, PE, PS  
Chief, Facilities Management Service  
Chillicothe VA Medical Center (538)

\_\_\_\_\_  
Date

**13. Approvals in accordance with FAR 6.404**

**Contracting Officer's Certification**

The Contracting Officer has determined that the justification is accurate and complete to the best of Contracting Officer's knowledge and belief.

**DONALD L.  
WENTZEL 314394**

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Donald Wentzel  
Contracting Officer  
Network Contracting Office (NCO) 10

Approved / Disapproved

Donald P. Tam  
Construction Team Manager  
Network Contracting Office (NCO) 10

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

For

Other Than Full and Open Competition

1. **Requesting Agency:** Department of Veterans Affairs  
Facilities Management Service (138)  
17273 State Route 104  
Chillicothe, Ohio 45601  
  
**Contracting Activity:** Department of Veterans Affairs  
Network Contracting Office (NCO) 10  
17273 State Route 104  
Chillicothe, Ohio 45601
2. **Nature and/or Description of the Action Being Processed:** Brand Name Justification for Ludowici clay roof tiles for construction project 538-115 Resolve Privacy/Safety/Env. Issues on Mental Health Unit B26. The general scope of this project is to construct a single story addition on a pipe basement and renovate the entire first floor of the existing building. Work includes approximately 390 square feet of new pitched roof on an architectural portico over the entrance to the new addition. This will be a firm fixed price contract and will be awarded as a new contract.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** The Chillicothe, Ohio VAMC has been designated a Historic District on the National Registry of Historic Places by the National Park Service. The subject building has been identified as a contributing structure to the Historic District. In an effort to minimize adverse effects to the Historic District the Medical Center will use roofing materials on the sloped roof of the new architectural portico that match the historical Ludowici clay tile roofing on the building. The estimated cost of the Ludowici clay roof tiles is approximately
4. **Statutory Authority Permitting Other than Full and Open Competition:**
  - (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
  - (2) Unusual and Compelling Urgency per FAR 6.302-2;
  - (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
  - (4) International Agreement per FAR 6.302-4
  - (5) Authorized or Required by Statute FAR 6.302-5;
  - (6) National Security per FAR 6.302-6;
  - (7) Public Interest per FAR 6.302-7;
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The Chillicothe, Ohio VAMC has been designated a Historic District on the National Registry of Historic Places by the National Park Service. The subject building has been identified as a contributing structure to the Historic District. In an effort to minimize adverse effects to the Historic District the Medical Center will use roofing

materials on the sloped roof of the new architectural portico that match the historical Ludowici clay tile roofing on the building.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** The only source than can satisfy the historical preservation goal of matching the original clay tile roofing, which is still on the building, is Ludowici.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** It is in the best interest of the government to use this product. The pricing is in line with pricing provided to the vendor's other commercial customers, and is considered to be fair and reasonable. The pricing for the entire project will be determined to be fair and reasonable to the government based on competition and commercial price lists as applicable.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** The Chillicothe, Ohio VAMC has been designated a Historic District on the National Registry of Historic Places by the National Park Service. The subject building has been identified as a contributing structure to the Historic District. In an effort to minimize adverse effects to the Historic District the Medical Center will use roofing materials on the sloped roof of the new architectural portico that match the historical Ludowici clay tile roofing on the building.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** N/A
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** N/A
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** No action can be taken in the circumstance due to the unique historical product.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Steven C.  
Benson 225671

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STEVEN BENSON, PE, PS  
Chief, Facilities Management Service  
Chillicothe VA Medical Center (538)

\_\_\_\_\_  
Date

**13. Approvals in accordance with FAR 6.404**

**Contracting Officer's Certification**

The Contracting Officer has determined that the justification is accurate and complete to the best of Contracting Officer's knowledge and belief.

**DONALD L.  
WENTZEL 314394**

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Donald Wentzel  
Contracting Officer  
Network Contracting Office (NCO) 10

Approved / Disapproved

Donald P. Tam  
Construction Team Manager  
Network Contracting Office (NCO) 10

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

For

Other Than Full and Open Competition

1. **Requesting Agency:** Department of Veterans Affairs  
Facilities Management Service (138)  
17273 State Route 104  
Chillicothe, Ohio 45601  
  
**Contracting Activity:** Department of Veterans Affairs  
Network Contracting Office (NCO) 10  
17273 State Route 104  
Chillicothe, Ohio 45601
2. **Nature and/or Description of the Action Being Processed:** Brand Name Justification for Simplex Grinnell fire detection/mass notification system for construction project 538-115 Resolve Privacy/Safety/Env. Issues on Mental Health Unit B26. The general scope of this project is to construct a single story addition on a pipe basement and renovate the entire first floor of the existing building. Work includes expansion of the existing fire detection/mass notification system for coverage of all the new work. This will be a firm fixed price contract and will be awarded as a new contract.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** The existing VAMC Chillicothe campus Fire Detection equipment is comprised of a Simplex-Grinnell System that was recently installed across the campus. The necessity to maintain consistency with Simplex Grinnell equipment is imperative for the continued communication of said Fire Detection System/Mass Notification System. The equipment that will be provided under this project is covered by a manufacturers comprehensive warranty program. In order for this program to be in effect however, the contractor installing the equipment must be certified by the manufacturer. This does not limit the ability for multiple vendors to provide the work as Simplex-Grinnell does not limit availability on a territorial basis. There are numerous Simplex-Grinnell certified vendors who can provide the work described in the project. Estimated Cost:
4. **Statutory Authority Permitting Other than Full and Open Competition:**
  - (X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
  - ( ) (2) Unusual and Compelling Urgency per FAR 6.302-2;
  - ( ) (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
  - ( ) (4) International Agreement per FAR 6.302-4
  - ( ) (5) Authorized or Required by Statute FAR 6.302-5;
  - ( ) (6) National Security per FAR 6.302-6;
  - ( ) (7) Public Interest per FAR 6.302-7;

5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The Chillicothe, Ohio VAMC's existing Fire Detection/Mass Notification equipment is comprised of a Simplex-Grinnell System which has been installed across campus. It is imperative that the continued communication of the System be consistent for the safety of the facility. This equipment is covered by a comprehensive warranty program. This equipment must be installed by a contractor certified by the manufacturer.
6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** The facility has requirements for this equipment to be covered by the warranty contract.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** It is in the best interest of the government to use this product. The pricing is in line with pricing provided to the vendor's other commercial customers, and is considered to be fair and reasonable. The pricing for the entire project will be determined to be fair and reasonable to the government based on competition and commercial price lists as applicable. There are numerous Simplex-Grinnell certified vendors who can provide the work described in the project.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** The Simplex Grinnell equipment has been approved for the VA system and installed across campus and the network needs to maintain standardization in order to work efficiently. Also the Simplex-Grinnell equipment can be purchased from numerous certified vendors.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** N/A
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** N/A
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** No action can be taken in the circumstance due to the equipment being under warranty and the need to maintain this warranty.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Steven C.  
Benson 225671

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STEVEN BENSON, PE, PS  
Chief, Facilities Management Service  
Chillicothe VA Medical Center (538)

\_\_\_\_\_  
Date

**13. Approvals in accordance with FAR 6.404**

**Contracting Officer's Certification**

The Contracting Officer has determined that the justification is accurate and complete to the best of Contracting Officer's knowledge and belief.

**DONALD L.  
WENTZEL 314394**

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Donald Wentzel  
Contracting Officer  
Network Contracting Office (NCO) 10

Approved / Disapproved

Donald P. Tam  
Construction Team Manager  
Network Contracting Office (NCO) 10

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

For

Other Than Full and Open Competition

1. **Requesting Agency:** Department of Veterans Affairs  
Facilities Management Service (138)  
17273 State Route 104  
Chillicothe, Ohio 45601

**Contracting Activity:** Department of Veterans Affairs  
Network Contracting Office (NCO) 10  
17273 State Route 104  
Chillicothe, Ohio 45601

2. **Nature and/or Description of the Action Being Processed:** Brand Name Justification for AMAG door control equipment consisting of door controllers and card readers for the construction project 538-115 Resolve Privacy/Safety/Env. Issues on Mental Health Unit B26. The general scope of this project is to construct a single story addition on a pipe basement and renovate the entire first floor of the existing building. This will be a firm fixed price contract and will be awarded as a new contract.

3. **Description of Supplies/Services Required to Meet the Agency's Needs:** The AMAG door control equipment is the system that is currently installed on campus. The necessity to maintain consistency with this door control equipment is imperative for the continued communication and interfacing with the system. There are numerous certified vendors who can provide the work described in the project therefore this does not limit the ability for multiple vendors to provide the work. Estimated cost of the AMAG door control equipment to be installed is approximately

4. **Statutory Authority Permitting Other than Full and Open Competition:**

- (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
- (2) Unusual and Compelling Urgency per FAR 6.302-2;
- (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
- (4) International Agreement per FAR 6.302-4
- (5) Authorized or Required by Statute FAR 6.302-5;
- (6) National Security per FAR 6.302-6;
- (7) Public Interest per FAR 6.302-7;

5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The Chillicothe, Ohio VAMC's existing door control equipment consisting of door controllers and card readers is comprised of an AMAG system which has been installed across campus. It is imperative that the continued

communication of the System be consistent for the safety of the facility. This equipment is covered by a comprehensive warranty program. This equipment must be installed by a contractor certified by the manufacturer.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** The facility has requirements for this equipment to be covered by the warranty contract.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** It is in the best interest of the government to use this product. The pricing is in line with pricing provided to the vendor's other commercial customers, and is considered to be fair and reasonable. The pricing for the entire project will be determined to be fair and reasonable to the government based on competition and commercial price lists as applicable. There are numerous AMAG certified vendors who can provide the work described in the project.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** The AMAG equipment has been approved for the VA system and installed across campus and the network needs to maintain standardization in order to work efficiently. Also the AMAG equipment can be purchased from numerous certified vendors.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** N/A
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** N/A
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** No action can be taken in the circumstance due to the equipment being in service on the entire campus and the need to maintain interfacing.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Steven C.  
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\_\_\_\_\_  
STEVEN BENSON, PE, PS  
Chief, Facilities Management Service  
Chillicothe VA Medical Center (538)

\_\_\_\_\_  
Date

**13. Approvals in accordance with FAR 6.404**

**Contracting Officer's Certification**

The Contracting Officer has determined that the justification is accurate and complete to the best of Contracting Officer's knowledge and belief.

**DONALD L.  
WENTZEL 314394**

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Donald Wentzel  
Contracting Officer  
Network Contracting Office (NCO) 10

Approved / Disapproved

Donald P. Tam  
Construction Team Manager  
Network Contracting Office (NCO) 10

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval

For

Other Than Full and Open Competition

1. **Requesting Agency:** Department of Veterans Affairs  
Facilities Management Service (138)  
17273 State Route 104  
Chillicothe, Ohio 45601

**Contracting Activity:** Department of Veterans Affairs  
Network Contracting Office (NCO) 10  
17273 State Route 104

2. Chillicothe, Ohio 45601 **Nature and/or Description of the Action Being Processed:** Brand Name Justification for GE Ascom Telligence Nurse Call System for construction project 538-115 Resolve Privacy/Safety/Env. Issues on Mental Health Unit B26. The general scope of this project is to construct a single story addition on a pipe basement and renovate the entire first floor of the existing building. Work includes approximately 100 new doors, each with new hardware. This will be a firm fixed price contract and will be awarded as a new contract.

3. **Description of Supplies/Services Required to Meet the Agency's Needs:** The GE Ascom Telligence System is the nurse call equipment currently installed on campus. This project expands the existing system in the building. The necessity to maintain consistency with this nurse call equipment is imperative for the continued communication and interfacing with the system. There are numerous certified vendors who can provide the work described in the project therefore this does not limit the ability for multiple vendors to provide the work. Estimated cost of the GE Ascom Telligence System to be installed is approximately

4. **Statutory Authority Permitting Other than Full and Open Competition:**

- (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
- (2) Unusual and Compelling Urgency per FAR 6.302-2;
- (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
- (4) International Agreement per FAR 6.302-4
- (5) Authorized or Required by Statute FAR 6.302-5;
- (6) National Security per FAR 6.302-6;
- (7) Public Interest per FAR 6.302-7;

5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The Chillicothe, Ohio VAMC's existing nurse call equipment is comprised of a GE Ascom Telligence system which has been installed across campus. It is imperative that the continued communication of the System be consistent for

the safety of the facility. This equipment is covered by a comprehensive warranty program. This equipment must be installed by a contractor certified by the manufacturer.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** The facility has requirements for this equipment to be covered by the warranty contract.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** It is in the best interest of the government to use this product. The pricing is in line with pricing provided to the vendor's other commercial customers, and is considered to be fair and reasonable. The pricing for the entire project will be determined to be fair and reasonable to the government based on competition and commercial price lists as applicable. There are numerous GE Ascom Telligence certified vendors who can provide the work described in the project.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** The GE Ascom Telligence equipment has been approved for the VA system and installed across campus and the network needs to maintain standardization in order to work efficiently. Also the GE Ascom Telligence equipment can be purchased from numerous certified vendors.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** N/A
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** N/A
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** No action can be taken in the circumstance due to the equipment being in service on the entire campus and the need to maintain interfacing.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

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STEVEN BENSON, PE, PS  
Chief, Facilities Management Service  
Chillicothe VA Medical Center (538)

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Date

**13. Approvals in accordance with FAR 6.404**

**Contracting Officer's Certification**

The Contracting Officer has determined that the justification is accurate and complete to the best of Contracting Officer's knowledge and belief.

**DONALD L.  
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Donald Wentzel  
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Network Contracting Office (NCO) 10

Approved / Disapproved

Donald P. Tam  
Construction Team Manager  
Network Contracting Office (NCO) 10