

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval (J&A) For Other Than Full and Open Competition (>\$150K)


SAOC-16-03

Acquisition Plan Action ID: VA240C-16-AP-0007

1. **Contracting Activity:** Department of Veterans Affairs, SAO Central Region, 708 S. 3rd Street, Minneapolis, MN 55417 for the Department of Veterans Affairs, VISN 10 VA Healthcare System, 11500 Northlake Drive, Suite 200, Cincinnati, OH 45249.
2. **Nature and/or Description of the Action Being Processed:** This is a request for other than full and open competition for the procurement of a Service/Maintenance contract for VISN 10's Real Time Location System (RTLS) for the period of October 1, 2016 through September 30, 2017. The purpose of this sole source procurement (Fixed Price Indefinite-Delivery Requirements contract is to ensure uninterrupted operation of the RTLS during the VA's migration of logistics data files from the Automated Engineering Management System/Medical Equipment Reporting System (AEMS/MERS) to the Maximo Asset Management System.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** The contractor shall provide all maintenance and support services for the RTLS equipment and software as needed throughout all the VISN 10 facilities in Ohio that deploy the RTLS technology. In addition, the contractor will complete the ongoing integration/connection of the RTLS to Maximo. The estimated value of the contract is \$5,885,738.71.
4. **Statutory Authority Permitting Other than Full and Open Competition:** The justification rationale is based on FAR Part 6.302-1 "Only one responsible source and no other supplies or services will satisfy agency requirements."
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** The RTLS performs a significant role in tracking assets and inventory critical to daily patient care, as well as being the primary system for the prevention of patient elopement within two VISN 10 facilities. VetFed was the sole program integrator and system maintenance provider for the RTLS, and has already established many of the necessary integrations needed for the system functionality to be maintained during the integration of Maximo. Award to a new contractor would necessitate duplicative and unnecessary software development for the integration of a prospective replacement RTLS operating system to the obsolescent AEMS/MERS while it is being replaced with Maximo. VetFed has the ability to maintain the connection with the dual systems in order to ensure that data connections from AEMS/MERS are transferred to the Maximo system in a timely fashion. Accordingly, VetFed is the only firm capable of providing the supplies and services described in Section III above without the Veteran's Health Administration experiencing substantial duplication of cost that could not be expected to be recovered through competition and unacceptable delays in fulfilling its requirements.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** In order to ensure that the RTLS system remains operational during the transition from AEMS/MERS to Maximo, competition amongst more than one source has been deemed impracticable by the contracting officer based on the considerations set out above. This justification relates solely to the need of providing a bridge contract for the completion of migrating VISN 10's logistics data bases pending the award of a long term service /maintenance contract. A copy of the of the approved sole source justification will be posted to Federal Business Opportunities (www.fbo.gov) for information purposes only.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** These products and services are available in the commercial market place and there are current established pricing for these products, which will serve as a basis for determining fair and reasonable pricing.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** Prior to knowledge of the time-line established for the transition to Maximo, the Contracting Officer did conduct Market Research in preparation for a long term RTLS Service/Maintenance procurement, which supported that a competitive market exist for these services under normal circumstances. As previously stated, the Government would incur unnecessary duplication of costs and effort in that any potential offeror, other than the incumbent, would have to create already established integrations for the soon to be obsolete AEMS/MERS system.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** None
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** Not applicable for the reasons stated herein this document.
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:**
The period of performance will not exceed the time necessary for the agency to enter into another contract for the required services through the use of competitive procedures.

12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.


Ryan B. Knight
Bio Medical Engineer
VISN 10

Digitally signed by Ryan B. Knight E. Hurt
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Date: 2016.06.13 14:45:51 -0400

6/13/2016

Date

13. **Approvals in accordance with the VHA/FM, Volume 6, Chapter VI: OFOC SOP.**

- a. **Contracting Officer or Designee's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Kimberly C. Hurt
500425

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Kimberly C. Hurt
Contracting Officer
SAO Central Region

Date

- b. **Director of Contracting /Designee (Required over\$150K but not exceeding \$700K):** I certify the justification meets requirements for other than full and open competition

TERRY L.
SPITZMILLER
394683

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Terry Spitzmiller
Director of Contracting
NCO 10

06/21/2016

Date

- c. **VHA SAO HCA Review and Approval:** I have reviewed the foregoing justification and find it to be complete and accurate to the best of my knowledge and belief and recommend approval (if over \$13.5 million) or approve (\$700K to 13.5 million) for other than full and open competition.

Randy L. Hays 534204

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Hays 534204
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Randy L. Hays
Deputy Director, SAO Central Region
SAO Central Head of Contracting Activity (HCA)

Date