

JUSTIFICATION AND APPROVAL  
FOR OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity: Department of Veterans Affairs  
Office of Acquisition Operations  
Technology Acquisition Center  
260 Industrial Way West  
Eatontown, New Jersey 07724
2. Description of Action: The proposed action is for a 24 month, firm-fixed-price (FFP), indefinite-delivery, indefinite-quantity (IDIQ) contract for the development of the Acquisition Business System (ABS) Customer Acquisition Portal (CAP).
3. Description of Supplies or Services: ABS is comprised of the Virtual Office of Acquisition (VOA) and the integration of the VOA with other VA contracting systems (electronic Contract Management System (eCMS), Information Technology Acquisition Request System (ITARS), etc). CAP will encompass re-engineering and streamlining of VOA to ensure customers and contracting individuals have access to the tools they require to manage contract actions through the acquisition lifecycle. CAP will allow the Office of Acquisition Operations' (OAO) customers to manage contract information, provide insight into the contracting lifecycle, and provide accessibility to contracting information and opportunities to the public and vendor communities. CAP will also provide enhanced capabilities beyond existing disparate systems, reduce duplicative data entry, and provide a flexible, scalable, modular framework that will allow for a secure, cost effective expansion of the system capacity and functionality. The total estimated value of the proposed action is [REDACTED] over the 24 month ordering period.
4. Statutory Authority: The statutory authority permitting other than full and open competition for this acquisition is 41 U.S.C. 253(c)(5), "when a statute expressly authorizes or requires that the acquisition be made through another agency or from a specified source", as implemented by Federal Acquisition Regulation (FAR) 6.302-5. For this action, 38 U.S.C. 8127(c), known as the Veterans First Contracting Program, provides the authority to directly contract with a Service-Disabled Veteran-Owned Small Business (SDVOSB).
5. Rationale Supporting Use of Authority Cited Above: The proposed source for this action is Tridec Technologies, LLC (Tridec), 4764 Fishburg Road Suite C, Dayton, Ohio 45424. Tridec currently provides all of the design, development, testing, and implementation of the VOA system and its ancillary contracting system components. Tridec's intimate knowledge of the acquisition process, VA requirements, system code, framework, database structures, and interactions between modules gives it the background and experience necessary to provide a seamless transition to ABS, while minimizing impact to users.

6. Efforts to Obtain Competition: Market research was conducted and the details are contained in the market research section below. Additionally, consistent with the guidelines of the Veterans First Contracting Program, the proposed action described herein will be synopsisized on the Federal Business Opportunities Page in accordance with FAR Part 5.

7. Actions to Increase Competition: All future requirements will be handled on a case-by-case basis to determine any future acquisition strategy.

8. Market Research: Market research was conducted by searching the VetBiz.gov database on January 24, 2012 to determine if Tridec is an SDVOSB. This search concluded that Tridec is registered and certified as an SDVOSB in the VetBiz.gov database and qualifies as an SDVOSB in accordance with federal small business size standards for the applicable North American Industry Classification System Code 541511. Additionally, a search in the Central Contractor Registration (CCR) performed on January 24, 2012 showed that Tridec is registered in the CCR as an SDVOSB. Based on this market research, the Government's technical experts have determined that Tridec is an SDVOSB and can meet all of the Government's requirements.

9. Other Facts:

a. Procurement History:

| Contract Number | Award Date      | Contractor | Extent Competed/Authority |
|-----------------|-----------------|------------|---------------------------|
| VA118-10-P-0022 | 20 October 2009 | Tridec     | FAR 6.302-5               |

- b. The Procuring Contracting Officer has determined that this proposed action meets all the requirements of 38 U.S.C. 8127(c). This acquisition is below the \$5,000,000.00 threshold; Tridec has been determined to be a responsible SDVOSB; and a fair and reasonable price is expected, which will offer a best value to the Government.



10. Technical and Requirements Certification: I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.

Jon Smolenski

Date: 2-15-2012

Chief, Business Systems

Signature: 

11. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price to the Government for this contract action will be fair and reasonable based on the Independent Government Cost Estimate and price analysis.

Jan Oberdick

Date: 2-15-2012

Procuring Contracting Officer

Signature: 

12. Procuring Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.

Jan Oberdick

Date: 2-15-2012

Procuring Contracting Officer

Signature: 

13. Legal Sufficiency Certification: I have reviewed this justification and find it adequate to support other than full and open competition and deem it legally sufficient.

Kim J. Sawicki

Date: 2-22-2012

Legal Counsel

Signature: 

## Approval

As the Contracting Activity Competition Advocate and based on the foregoing justification, I hereby approve a 24 month, firm-fixed-price, indefinite-delivery, indefinite-quantity contract for the development of the Acquisition Business System (ABS) Customer Acquisition Portal (CAP), on an other than full and open competition basis pursuant to the authority of 38 U.S.C. 8127(c), subject to availability of funds, and provided that the services herein described have otherwise been authorized for acquisition.

Date: 2/27/12Signature: Wendy McCutcheon  
Iris B. Cooper  
Head of the Contracting Activity