

JUSTIFICATION AND APPROVAL
FOR A LIMITED SOURCE AWARD UNDER A FEDERAL SUPPLY SCHEDULE

1. Contracting Activity: Department of Veterans Affairs (VA)
Office of Acquisition Operations
Technology Acquisition Center
260 Industrial Way West
Eatontown, NJ 07724
2. Description of Action: The proposed urgent action is for a modification to a firm-fixed price (FFP) Task Order (TO) that was issued under General Service Administration (GSA) Federal Supply Schedule (FSS) Contract Number GS-35F-5370H, with Distributed Solutions, Inc. (DSI). The proposed action will provide project management, requirements capture, business analysis, design, development, and deployment of an interface between VA's Electronic Contract Management System (eCMS) and GSA's Integrated Funds Distribution, Control Point Activity, Accounting, and Procurement System (IFCAP). The period of performance for this action is eight (8) months.
3. Description of the Supplies or Services: The VA currently utilizes the eCMS software component, Automated Acquisition Management System (AAMS), for contract document generations, milestone tracking, contract file management, and interfacing to the federally mandated E-Gov Integrated Acquisition Environment. The AAMS interface supports posting of announcements, solicitations, and awards via the Federal Business Opportunities Page website, reporting of procurement obligations to the Federal Procurement Data System (FPDS), receipt of vendor information from companies registered in the Central Contractor Registration System, and issuance of solicitations through GSA's eBuy Connect system. The proposed action is to acquire AAMS ProDoc and ProTrac software maintenance support consisting of the integration of another eCMS software component known as IFCAP. IFCAP is not currently integrated, and, as a result, eCMS users actively pull the IFCAP 2237s into eCMS where a Purchase Request (PR) action generates on the user desktop. This integration effort will allow users to receive the 2237 from IFCAP and create a PR within eCMS with the capability to return or cancel the PR. It also includes required system / error messaging capabilities. The total estimated price of the proposed action is \$483,880.00.
4. Statutory Authority: The statutory authority limiting sources is Federal Acquisition Regulation (FAR) 8.405-6(b)(3), an urgent and compelling need exists and following ordering procedures would result in unacceptable delays.
5. Reason for Authority Cited: The source for this action is Distributed Solutions, Inc., 12350 Pinecrest Road, Reston, VA 20191. As the developer and sole licensor of AAMS software, DSI possesses the expertise and proprietary data necessary to understand the functionality of the AAMS software and determine

the best course of action for integration with IFCAP. This task was to be performed under Task Order VA118-12-F-0001, which was recently terminated on March 30, 2012.

In addition, this is a high priority project which was initiated in response to the 2009 Office of Inspector General (OIG) audit that found deficiencies within the financial controls within eCMS. Specifically, the audit revealed that eCMS is not used effectively and procurement information in eCMS is incomplete and unreliable due to the segregation of eCMS and IFCAP. Award data for contracts created in eCMS does not electronically transfer to IFCAP, which creates a duplication of input effort for procurement staff. Therefore, VA needs to ensure that procurement information in eCMS is complete and integrates eCMS with IFCAP.

Office of Acquisition, Logistics and Construction leadership committed to corrected these deficiencies by October 2012. The integration of eCMS and IFCAP will establish bi-directional communications between IFCAP and eCMS in order to capitalize on the abilities of eCMS to consolidate multiple requests, electronically prepare and issue solicitation documents, receive electronic offers, and automate contract administration.

Failure to correct these deficiencies would result in continued acquisition inefficiencies, reporting errors, and poor management visibility and control over spending.

Failure to award this effort immediately will significantly delay the completion of the highly visible, high priority project. Required Program Management Accounting System (PMAS) deliverables are critical to the overall success of this initiative and are scheduled to be designed and delivered by the vendor within a short time period after TO award. DSI is familiar with VA IT system deliverables and is capable of providing quality documentation with short-term turn-around.

6. Efforts to Obtain Competition: Market research was conducted, details of which are in the market research section of this document. This effort did not yield any additional sources that can meet the Government's requirements. There is no competition anticipated for this acquisition.

7. Actions to Increase Competition: No barriers to future competition are anticipated. This one-time contract action will allow DSI to satisfy VA's urgent need for IFCAP integration support services. It is anticipated that any follow-on requirements will be competed. Additionally, in accordance with FAR 8.405-6(d)(2), this justification will be posted with the request for proposal to e-Buy. Finally, this action is exempt from synopsis in accordance with FAR 5.202(a)(11).

8. Market Research: Market research was conducted and while other sources may have the general capabilities needed to perform the type of work

associated with this effort, only DSI, as the incumbent contractor, possesses the specialized experience specific to AAMS and VA particular needs, which is necessary to provide the critical integration services in a seamless and timely manner. Other vendors do not have access to DSI's proprietary information, and there would be uncertainty that those other vendors would be able to complete proper integration, timely implementation, and a cost effective solution.

9. Other Facts: N/A

10. Technical and Requirements Certification: I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.

Ruby Harvey

Date: Ruby Harvey

Enterprise Acquisition Systems (EAS),
Director

Signature: 4/10/12

11. Determination of Best Value: I hereby determine that the proposed contract action will represent the best value to the Government. The Government will compare the proposed prices to DSI's GSA FSS contract, since GSA has already determined that the prices on DSI's FSS contract are fair and reasonable, as well as the Independent Government Cost Estimate. Additionally, price discounts will be sought.

Carol G. Newcomb

Date: 4/11/12

Contracting Officer

Signature: Carol G. Newcomb

12. Procuring Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief. As this contract action does not exceed \$650,000, the certification below required by FAR 8.405-6(d)(1) serves as approval.

Carol G. Newcomb

Date: 4/11/12

Contracting Officer

Signature: Carol G. Newcomb