

**LIMITED SOURCES JUSTIFICATION**  
**ORDER >\$150,000**  
**FAR PART 8.405-6**  
**Acquisition Plan VA69D-17-AP-4157**

This acquisition is conducted under the authority of the Multiple Award Schedule Program. The material or service listed in part 3 below is sole source, therefore, consideration of the number of contractors required by FAR Subpart 8.4 – Federal Supply Schedules, is precluded for the reasons indicated below.

**Restricted to the following source:**

Contractor: Rapid Temps, Inc.

Contractor POC & phone number: Tim Harvey (505)798-7119

Contractor Address: 9670-2 Eagle Ranch Road NW, Albuquerque, NM 87114

The requested material or service represents the minimum requirements of the Government.

**(1) AGENCY AND CONTRACTING ACTIVITY:**

Department of Veterans Affairs

Great Lakes Acquisition Center

115 S. 84<sup>th</sup> Street

Suite 101

Milwaukee, WI 53214

**VISN:**

12

**(2) NATURE AND/OR DESCRIPTION OF ACTION BEING APPROVED:** Justification and approval for a fixed (unit) price sole-source FSS Task Order award for the period April 10, 2017 through July 29, 2017.

**(3) (a) A DESCRIPTION OF THE SUPPLIES OR SERVICES REQUIRED TO MEET THE AGENCY'S NEED:**

The contractor will provide 8 nurses to perform the services of Registered Nurses (RN) and Licensed Practical Nurses (LPN) to the Tomah VA Medical Center (VAMC). Nurses will be working on the inpatient units of the medical center, which include acute medical, acute mental health, and community living center (nursing home), urgent care, and ambulatory care, and may also include assignments at the Community Based Outpatient Clinics (CBOC's - La Crosse, Wisconsin Rapids, Wausau, or Owen, WI). Nursing services are required 24 hours per day, 7 days per week; varying and limited work schedules are required. Services are typically scheduled (planned), however contractor must also be able to provide unplanned (short-notice) coverage.

**(b)** [REDACTED] [REDACTED]

**(c) REQUIRED DELIVERY DATE:** April 10, 2017

**(4) IDENTIFICATION OF THE JUSTIFICATION RATIONALE (SEE FAR 8.405-6), AND IF APPLICABLE, A DEMONSTRATION OF THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS TO PROVIDE THE REQUIRED SUPPLY OR SERVICE.**

Specific characteristics of the material or service that limit the availability to a sole source (unique features, function of the item, etc.). Describe in detail why only this suggested source can furnish the requirements to the exclusion of other sources.

Rapid Temps was the only offeror who presented more than 4 candidates to fill the 8 nurse vacancies. The candidates presented possess the requisite training and desired experience for the Tomah VAMC and are able to provide immediate patient care without any interruption in service. Rapid Temps staff will be local to the Tomah area and can report to the Tomah VAMC on short notice for unplanned services.

An urgent and compelling need exists, and following the ordering procedures would result in unacceptable delays.

A staffing contract is necessary to ensure safe staffing levels exist to provide the required care to the Veteran populations served at the Tomah VAMC. There are currently [REDACTED] FTE vacant nursing positions at the Tomah VAMC. [REDACTED]

[REDACTED] Other vendors were unable to identify enough nursing personnel to fill the current shortage.

**(5) DESCRIBE WHY YOU BELIEVE THE ORDER REPRESENTS THE BEST VALUE CONSISTENT WITH FAR 8.4 TO AID THE CONTRACTING OFFICER IN MAKING THIS BEST VALUE DETERMINATION:**

The award of the task order represents the best value to the Government because it allows the veteran patient to remain at the Tomah VAMC, which is far less costly to the Government than it would be to send veterans to a private facility. Additionally, the pricing offered by Rapid Temps, Inc. is advantageous to the Government and is significantly below its FSS contracted rates. In addition, pricing offered by Rapid Temps was the lowest offered of the four vendors providing quotes. [REDACTED]

The award of this task order will ensure continuity of services at safe staffing levels for the Tomah VAMC.

**(6) DESCRIBE THE MARKET RESEARCH CONDUCTED AMONG SCHEDULE HOLDERS AND THE RESULTS OR A STATEMENT OF THE REASON MARKET RESEARCH WAS NOT CONDUCTED:**

The GSA e-library was searched for SDVOSBs and VOSBs that could support this requirement. There were 7 potential FSS vendors (5 SDVOSB and 2 VOSB) that provide both specialties required under this task order and have a geographic coverage area including Wisconsin: A-Team Solutions, Caduceus Healthcare, Inc., Nurses Etc. Staffing, Loyal Source Government Services, Pro Health Staffing, Rapid Temps and RTG Medical.

On February 13, 2017, the Contracting Officer sent an email to all FSS SDVOSB and VOSBs listed above detailing an urgent need for 7 FTE RNs and 2 FTE LPNs for period of 16 weeks. In addition, the Contracting Officer emailed 18 non-FSS SDVOSB's, VOSB's and WOSB's known to provide temporary staffing services. Based on the urgent need of the requirement, the Contracting Officer offered to sole source a contract award to any vendor that submitted an acceptable candidates at fair and reasonable prices. To date, four vendors offered candidates, 1800 Sunstaff (EWOSB) Offered one (1) candidate,

Colonial Federal Healthcare, LLC., offered two (2) candidates, U.S. Got People offered four (4) candidates and Rapid Temps offered eleven (11) candidates.

**(7) ANY OTHER FACTS SUPPORTING THE JUSTIFICATION:**

Rapid Temps, Inc is a Veteran Owned Small Business (VOSB), however is not yet listed as verified in the VIP Database, thus is not eligible for sole source award under the Veterans First Contracting Program. FAR 8.405-6 allows for orders to be placed against Federal Supply Schedules on a limited source basis if certain circumstances exist. Those circumstances are:

A--An urgent and compelling need exists, and following the procedures would result in unacceptable delays;

B--Only one source is capable of providing the supplies or services required at the level of quality required because the supplies or services are unique or highly specialized;

C--In the interest of economy and efficiency, the new work is a logical follow-on to an original Federal Supply Schedule order provided that the original order was placed in accordance with the applicable Federal Supply Schedule ordering procedures. The original order or BPA must not have been previously issued under sole-source or limited-sources procedures.

This procurement meets circumstances A&B.

**(8) A STATEMENT OF THE ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE RESTRICTED CONSIDERATION BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES IS MADE:**

The facility, in conjunction with the Contracting Officer, will perform additional market research, which may include emails targeting identified businesses from the VIP database and FSS e-library as well as issuing a Sources Sought notice to FBO. This market research will try to identify SDVOSBs and/or VOSBs that are willing to commit to and are capable of providing FTE nursing coverage (CNAs, LPNs, and General and Specialty RNs). If market research shows that two or more of either of these types of businesses are interested and capable of fulfilling the requirement, a competitive solicitation will be issued as a set-aside during this task order.

**(9) REQUIREMENTS CERTIFICATION:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge. I understand that processing of this limited sources justification restricts consideration of Federal Supply Schedule contractors to fewer than the number required by FAR Subpart 8.4.

Karen K. Long  
350173

Digitally signed by Karen K. Long 350173  
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0.9.2342.19200300.100.1.1=karen.long@va.gov,  
cn=Karen K. Long 350173  
Date: 2017.09.17 14:26:42 -0500

SIGNATURE

Karen Long

NAME

Associate Director

TITLE

DATE

Patient Care Services -Tomah VAMC  
SERVICE LINE/SECTION & FACILITY

**(10) APPROVALS IN ACCORDANCE WITH THE VHAPM, Volume 6, Chapter VI: OFOC SOP:**

**a. CONTRACTING OFFICER'S CERTIFICATION:** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Jake Alverson 1079185  
Digitally signed by Jake Alverson 1079185  
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0.9.2342.19200300.100.1.1=jake.alverson@va.gov, cn=Jake  
Alverson 1079185  
Date: 2017.04.07 09:25:31 -0500

4/7/2017  
DATE

SIGNATURE  
Jake Alverson, NCO 12, Contracting Officer

**b. Director of Contracting/DESIGNEE:** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Patrice R Bond 322020  
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0.9.2342.19200300.100.1.1=patrice.bond@va.gov, cn=Patrice R  
Bond 322020  
Date: 2017.04.07 10:35:30 -0500

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DATE

SIGNATURE  
Patrice R. Bond, NCO 12 Medical Sharing Branch Chief