

**DEPARTMENT OF VETERANS AFFAIRS**  
**Justification and Approval**  
**For**  
**Other Than Full and Open Competition**

1. **Contracting Activity:** Department of Veterans Affairs, VISN 10, Louis Stokes Cleveland VAMC, will enter into a construction contract that requires the procurement of this item which requires justification for other than full and open competition. A purchase request number is not yet available.
2. **Nature and/or Description of the Action Being Processed:** This project is named "Consolidate Chaplain Services" and is a multi-phased project located on the first floor of the Main Medical Center that will consolidate Chaplain Services as part of the overall facility Masterplan and replace approximately 1,800 square feet of existing floor tile with new terrazzo flooring. The project renovation includes removing an existing storage room, removing an existing electrical closet and relocating the existing panels to a nearby electrical closet in order to create approximately 820 square feet of space for the addition of three chaplain service offices and associated hallway. The areas needing floor tile replacement are on the first floor at the north-south corridor connecting the south Main Street corridor near the Director's Suite to the east-west corridor at the Lab to the north. The project will need to be done in multiple phases to best maintain the functionality of the Medical Center.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** Removable core locking cylinders that are removable only with a special key or tool without disassembly of knob or lockset. Core that allows medical center policy for key locks to be met. One grand master key to be available to open all doors by authorized individuals. (Medical Center Director and Police) The estimated value of the removable core locking cylinder materials is [REDACTED]
4. **Statutory Authority Permitting Other than Full and Open Competition:** The product is being procured under the authority of 41 U.S.C. 253 (c) (1), FAR Part 6.302-1 (a) (2).  
  
  - ( X ) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
  - ( ) (2) Unusual and Compelling Urgency per FAR 6.302-2;
  - ( ) (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
  - ( ) (4) International Agreement per FAR 6.302-4
  - ( ) (5) Authorized or Required by Statute FAR 6.302-5;
  - ( ) (6) National Security per FAR 6.302-6;
  - ( ) (7) Public Interest per FAR 6.302-7;
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority).** To meet needs stated above the medical center currently utilizes a "Corbin-Russwin HO keyway great grand master key system", single master key system is a requirement of VA engineering policy MP – 3. As the Cleveland VA medical center continues to move toward consolidation patient and staff safety concerns remain at the forefront of design decisions when selecting systems. To change to a different locking system would require numerous master keys potentially

causing delays in accessing all area of the campus in event of emergencies. The lock set requested allows the facility to expand and renovate as required and maintain the ability to meet patient and staff safety requirements.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** This procurement will be competed and synopsized on Fed Biz Ops ( [www.fbo.gov](http://www.fbo.gov)) and will indicate the requirement for brand name specification for the Corbin Russwin Locking Cylinders. Since the construction contract is being awarded as a firm fixed price contract through competitive sealed bidding, the bidders are incentivized to locate the supplier that will provide the item at the most economical price.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** It is anticipated that two (2) or more bids will be received through the sealed bidding process. If two (2) or more bids are received than the cost of the entire project will be considered fair and reasonable to the government based on competition.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** Medical center has investigated the ability of other lock manufactures to operate within the requirement to have the ability to open all doors with one single grand master key and have not found this to be a possibility. Corbin-Russwin locks are a national known manufacturer with numerous distributors available.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** None. See Items 5 above.
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** None. (A Market Survey will be completed on the entire construction project).
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** Not Applicable – See Item 5.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.



Richard E. Clark  
Design COR  
Louis Stokes Cleveland VAMC

12/20/2016  
Date

**13. Approvals in accordance with FAR 6.304**

**Contracting Officer's Certification: (required)** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

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Donald P. Tam  
Contracting Officer  
Network Contracting Office (NCO) 10