

DEPARTMENT OF VETERANS AFFAIRS

**Justification and Approval (J&A)
For
Other Than Full and Open Competition (>\$150K)**

Acquisition Plan Action ID: VA245-17-AP-1670

1. **Contracting Activity:** Department of Veterans Affairs, VISN 5, Louis A Johnson VA Medical Center Contracting Office NCO 5 located at 1 Med Center Drive, Clarksburg, WV 26301 Project # 540-325
2. **Nature and/or Description of the Action Being Processed:** Sole source products and/or services within a firm –fixed priced construction contract.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:**
Geo-Pier soil enhancement system
Simplex analog fire alarm and detection system
Lenel OnGuard control equipment and HID card readers
Avigilon equipment for the Video Surveillance System
4. **Statutory Authority Permitting Other than Full and Open Competition:** .

(x) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
() (2) Unusual and Compelling Urgency per FAR 6.302-2;
() (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
() (4) International Agreement per FAR 6.302-4
() (5) Authorized or Required by Statute FAR 6.302-5;
() (6) National Security per FAR 6.302-6;
() (7) Public Interest per FAR 6.302-7;
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):**

Geotechnical report detailed extremely poor soil conditions. This report recommended a shallow foundation system with proprietary soil enhancements or a deep foundation system such as caissons. After completing a preliminary design utilizing caissons, it was determined that 5- to 10-foot diameter caissons extending 10 to 15-feet into claystone material would be required. As a result, the overall caisson depths would be between 50- and 65-feet. This is impractical and cost prohibitive. The cost estimate for a caisson system including required grade beams, etc. is [REDACTED] versus [REDACTED] for GeoPiers. Therefore, we have chosen shallow foundations with proprietary soil enhancement, GeoPiers. The Geo-Pier soil enhancement system has been chosen as the most technically competent and cost effective solution.

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The Hospital's existing fire alarm and detection system is a Simplex analog addressable system that has been installed within the last few years. The new fire alarm and detection system equipment must interface with the existing equipment and be listed for use with the existing equipment. There are no alternate manufactures that are listed for use with the existing Simplex equipment. Estimated cost is [REDACTED]

The Physical Access Control System (PACS) equipment included in this project is intended to be an extension of the existing PACS System installed in an earlier project. In order to maintain the existing database, centralized control of overall system, minimum VAMC security levels of operation and to avoid interruption of the operation of the existing systems the specified equipment must match the existing installed base of Lenel OnGuard control equipment and HID card readers. Estimated cost is [REDACTED]

The Video Surveillance System (VSS) equipment included in this project are intended to be an extension of the existing VSS installed in an earlier project. In order to maintain the existing database, centralized control of overall system, minimum VAMC security levels of operation and to avoid interruption of the operation of the existing systems the specified equipment must match the existing installed base of Avigilon equipment. Estimated cost is [REDACTED]

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** The construction contract will be solicited among Service Disabled Veteran Owned Small Businesses under NAICS code 236220. The VA is sole sourcing portions of the contract for specific commodities and services. Allowing the prime contractors to compete the above products and services would substantially increase the cost of the project and the VA Medical Center's maintenance costs.

7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:**

Cassons would cost [REDACTED] versus [REDACTED] for Geo-Piers.

The Simplex Analog Fire system, PACS & VSS systems will utilize the already existing head end equipment. If contractors are allowed to utilize different systems, the contract will have to include additional head end equipment and servers in addition to training for the staff on the different systems.

8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** Market research was conducted during the design of the project utilizing past contracts and third party estimators.

9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:**
FAR 6.302-1 (a)(ii) (A) Substantial duplication of cost to the Government that is not expected to be recovered through competition.

10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** None

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11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** None

12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Matthew B.
Hoak 1433365

Digitally signed by Matthew B. Hoak 1433365
DN: c=us, o=Department of Veterans Affairs, ou=Internal, ou=People,
ou=Contracting, ou=Contracting Staff, email=Matthew.B.Hoak@va.gov, cn=Matthew B. Hoak 1433365
Date: 2017.04.25 07:29:03 -0400

4/25/2017

Matthew Hoak
Projects Supervisor
Louis A Johnson VAMC

Date

13. **Approvals in accordance with the VHAPM, Volume 6, Chapter VI: OFOC SOP.** *This part if filled out by Contracting Staff as part of the Justification*

a. **Contracting Officer or Designee's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Clarion D. Miller
1375995

Digitally signed by Clarion D. Miller 1375995
DN: c=us, o=Department of Veterans Affairs, ou=Internal, ou=People,
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Date: 2017.05.17 09:32:47 -0400

5/17/2017

Clarion Miller
Contracting Officer

Date