

**DEPARTMENT OF VETERANS AFFAIRS**

**Justification and Approval (J&A)**

**For**

**Other Than Full and Open Competition (>\$150K)**

**Acquisition Plan Action ID:** VA69D-17-AP-7478

**Purchase Request (2237):** 695-17-4-6985-0056

1. **Contracting Activity:** Department of Veterans Affairs, VISN 12, Clement J. Zablocki VA Medical Center, Milwaukee, WI and Great Lakes Acquisition Center, Honey Creek II, Suite 101, 115 South 84th Street, Milwaukee, WI 53214. Project Number 695-17-107.

2. **Nature and/or Description of the Action Being Processed:**

This product, **Siemens Cerberus Pyrotronics System**, is the only product that allows for a single fire alarm system to be used throughout the Milwaukee facility. VA Milwaukee currently has the Cerberus Pyrotronics System as the campus-wide fire alarm system. The new fire alarm system for the Upgrade Fire Alarm Systems Buildings 5 and 43 will interface directly with the existing campus-wide Pyrotronics Fire Alarm System and be a replacement of the existing Siemens Cerberus Pyrotronics System that will be replaced due to the remodeling.

Installation of a system that interfaces properly with the existing system will ensure patient safety is maintained at the highest level. Additionally, installation of components that match the existing fire alarm system minimizes maintenance costs and bench stock requirements.

This is a firm-fixed price contract as part of the overall construction contract.

<u>System / Equipment</u>	<u>Manufacturer and Model</u>	<u>GSA No.</u>
Fire Alarm System	Siemens Cerberus Pyrotronics System	GS-06F-0033P

**FAR13.5 Simplified Procedures for Certain Commercial Items:** This procurement is for Siemens Cerberus Pyrotronics System in accordance with FAR 13.5 Simplified Procedures for Certain Commercial Items and specifically FAR 13.501 Special Documentation Requirements, where acquisitions conducted under Simplified Acquisition Procedures are exempt from the requirements of FAR Part 6, but still require a justification using the format of FAR 6.303-2.

3. **Description of Supplies/Services Required to Meet the Agency's Needs:**

The Siemens Cerberus Pyrotronics System is required in order to integrate with the existing fire alarm system. The estimated value of the sole source item (Siemens Cerberus Pyrotronics System) for this project is \$195,012 (including the costs of the brand specific equipment).

4. **Statutory Authority Permitting Other than Full and Open Competition:**

(X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;

( ) (2) Unusual and Compelling Urgency per FAR 6.302-2;

( ) (3) Industrial Mobilization, Engineering, Developmental or Research Capability

- or Expert Services per FAR 6.302-3;  
( ) (4) International Agreement per FAR 6.302-4  
( ) (5) Authorized or Required by Statute FAR 6.302-5;  
( ) (6) National Security per FAR 6.302-6;  
( ) (7) Public Interest per FAR 6.302-7;

**5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):**

**Only One Responsible Source (FAR 6.302-1)** – Product integration with existing systems is mandatory to effectively operate throughout the hospital and within the medical imaging area. Different systems will not be compatible or functional if purchased as different brand products due to computer, programming, and other electronic integration issues.

This product, Siemens Cerberus Pyrotronics System, is the only product that allows for a single fire alarm system to be used throughout the Milwaukee facility. VA Milwaukee currently has the Cerberus Pyrotronics System as the campus-wide fire alarm system. The new fire alarm system for the Upgrade Fire Alarm Systems Buildings 5 and 43 will interface directly with the existing campus-wide Pyrotronics Fire Alarm System and be a replacement of the existing Siemens Cerberus Pyrotronics System that will be replaced due to the remodeling.

Accordingly, Siemens Cerberus Pyrotronics System is the only system capable of providing the supplies and services described in Section III above without the Veterans Health Administration experiencing substantial duplication of cost that could not be expected to be recovered through competition.

**6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:**

The overall project will be solicited as an IFB (invitation for bid; sealed bidding). Therefore, offers will be solicited from as many potential sources as practicable under the circumstances outlined in the solicitation. For example, see set-aside requirements and NAICS code in the solicitation.

**7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** A determination by the Contracting Officer that the anticipated cost will be fair and reasonable will be based upon adequate price competition through the sealed bidding process."

**8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:**

Other manufacturers or sources not researched as this request is for sole source equipment that has full interface and compatibility with existing campus fire alarm system. The VA needs to be able to fully interface the fire alarm system in buildings 5 and 43 with the VA campus fire alarm system. The only reasonable and practicable way that the VA can accomplish this is by using a product that has the features or capabilities identified above.

**9. Any Other Facts Supporting the Use of Other than Full and Open Competition:**

This requirement is for certain pieces of equipment and systems to be compatible with existing hospital systems.

**10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:**

None

**11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:**

Due to the requirement for interfacing directly with the existing campus-wide fire alarm system, only one fire alarm system can be use.

**12. Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_  
Name: Linda Sue Schwarz  
Title: Chief Engineer  
Facility: Milwaukee VAMC

\_\_\_\_\_  
Date:

**13. Approvals in accordance with the VHAPM, Volume 6, Chapter VI: OFOC SOP**

- a. **Contracting Officer or Designee's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_  
Name  
Title  
Facility

\_\_\_\_\_  
Date

- b. **Director of Contracting /Designee (Required over\$150K but not exceeding \$700K):** I certify the justification meets requirements for other than full and open competition.

\_\_\_\_\_  
Name  
NCO/PCO XX Director of Contracting or Designee  
Facility

\_\_\_\_\_  
Date