

Justification for Other than Full and Open Competition
Coordination Matrix



4/5/18
Date

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JUSTIFICATION FOR AN EXCEPTION TO FAIR OPPORTUNITY

1. Contracting Activity: Department of Veterans Affairs (VA)
Office of Acquisition Operations
Technology Acquisition Center
1701 Directors Boulevard Ste 600
Austin, TX 78744
2. Description of Action: The proposed action is for the issuance of a firm-fixed price delivery order under the National Aeronautics and Space Administration (NASA) Solutions for Enterprise-Wide Procurement (SEWP) V Government-wide Acquisition Contract (GWAC) for the procurement of Tenable Network Security Center software maintenance and support.
3. Description of the supplies or Services: VA Office of Information and Technology has a requirement to procure software maintenance and support for one (1) Tenable Security Center Continuous View (SCCV) - On Premise - Enterprise License of Unlimited Internet Protocol (IP), four (4) Tenable Security Center - On Premise - Enterprise License of 150,000 IP Console, eight (12) Tenable Security Center Enterprise License of 50,000 IP addressed devices, and one (1) Tenable Security Center Enterprise License of 500 IP addressed devices located at Sacramento, CA, Hines, IL, Cleveland, OH, Secaucus, NJ, Martinsburg, WV, and Sterling, VA. This effort is required to support vulnerability security scanning for the VA Cyber Security Operations Center (CSOC) Vulnerability Scanning Team (VST). Tenable Network Security Center software licenses, which are already in production, perform discovery, configuration auditing, asset profiling, sensitive data discovery and vulnerability analysis of VA's environment and provide an assessment of the agency's Information Technology (IT) security state. This capability allows VA CSOC VST to effectively carry out its network vulnerability scanning. VA requires software maintenance and support for the above mentioned software licenses in order to keep the software, patched, fully functional, and operational. Software maintenance and support is defined as any software patch, security updates, maintenance releases and problem resolution. No software will be renewed or procured under this proposed action. Period of performance is for 12 months. [REDACTED]
4. Statutory Authority: The statutory authority permitting an exception to fair opportunity is Section 41 U.S.C. 4106(c)(2) as implemented by the Federal Acquisition Regulation (FAR) 16.505(b)(2)(i)(B), entitled "Only one awardee is capable of providing the supplies or services required at the level of quality required because the supplies or services ordered are unique or highly specialized."
5. Rationale Supporting Use of Authority Cited Above: Based on market research, as described in Section 8 of this justification, it was determined that limited competition is available among authorized resellers for the required Tenable Network Security Center software maintenance and support. Tenable's Network Security Center software is a

proprietary software product; therefore, no other software maintenance provider has the proprietary code to perform the necessary support services. The maintenance and support of the renewable Network Security Center software is critical for VA CSOC VST to effectively carry out its network vulnerability scanning. Tenable also owns the intellectual property rights to the Security Center software. To maintain the existing Tenable Network Security Center software, a source must have access to its proprietary source code to provide the required software maintenance and support, configuration, and software updates. No other source has the capability of developing and issuing software updates due to the proprietary nature of the source code. In addition, any other source would need access to this code to ensure all services provided are properly configured. Based on the market research conducted by the Government's technical experts, it has been determined that only Tenable or its authorized resellers have the required access to the source code and other proprietary data of the software to be able to meet the Government's needs. The source code and proprietary data are necessary in order for the existing infrastructure and configuration to run properly. The Tenable Security Center software performs discovery, configuration auditing, asset profiling, sensitive data discovery and vulnerability analysis of VA's environment and provides an assessment of the agency's IT security state. With the global trending increase of IT security threats, any gap in security management efforts due to a failure to maintain the software would place VA's IT security posture and the VA Mission in an unacceptable risk state.

6. Efforts to Obtain Competition: Market research was conducted, details of which are in the market research section of this document. Limited competition is anticipated for the required brand name service. In accordance with FAR 5.301 and 16.505(b)(2), this action will be synopsisized at award on the Federal Business Opportunities Page (FBO) and the justification will be made publicly available. Additionally, in accordance with FAR 16.505(a)(4)(iii)(A) this justification will be submitted to all applicable NASA SEWP V GWAC holders along with the Request for Quotation in order to fully notify all interested parties.

7. Actions to Increase Competition: In order to remove or overcome barriers to competition in future acquisitions for this requirement, the agency will work with the program office to perform additional market research in a timely manner so that alternate solutions can be considered should they become available.

8. Market Research: The Government's technical experts conducted market research in February 2018 to ascertain the ability of any other source besides Tenable or an authorized reseller to provide the aforementioned software maintenance and support. The research consisted of reviewing various software license service plans offered on the NASA SEWP V GWAC. Based on the market research conducted by the Government's technical experts, it has been determined that no other software maintenance and support providers (for example: Solarwinds, Barracuda, and GFI LanGaurd) can meet the Government's requirements due to the need to access the source code and other proprietary data of the Tenable Network Security Center software to perform the services. Only Tenable or its authorized resellers have the tools and can access to the source code and other proprietary data of the software to provide

9. Other Facts: None

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Date: 4/5/18

Title: IT Specialist, NSOC

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Date: _____

Procuring Contracting Officer

Signature: _____

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Date: _____

Procuring Contracting Officer

Tenable Brand Name Network
Security Center Maintenance

Control Number: TAC-18-48352

Approval

In my role as Advocate for Competition, based on the foregoing justification, I approve the acquisition of software maintenance and support for Tenable Network Security Center software licenses, on an other than fair opportunity basis pursuant to Section 41 U.S.C. 4106(c)(2), subject to availability of funds, and provided that the services herein described have otherwise been authorized for acquisition.

Date: 4-5-18

Signature:

[Redacted Signature]

Logistics