

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval For Other Than Full and Open Competition

1. Contracting Activity: The activity for this requirement is the Department of Veteran Affairs Medical Center (VAMC), Butler VA Medical Center, and Located 325 New Castle Road, Butler PA 16001. The Contracting Officer for this requirement is located at the Butler VAMC, Butler, Pennsylvania. This is a Justification and Approval for Other Than Full and Open Competition Brand Name Only for Fire Safety — Johnson Controls, fire alarms and security access controls, which is a small portion of the construction materials requested on NRM Project 529-13-106, Renovate Building 6.

2. Nature and/or Description of the Action Being Processed: Request for other than full and open competition — use of brand name specification for the Renovate building 6 construction project at the Butler VAMC, Pennsylvania. Contractor shall furnish management, supervision, labor, transportation, equipment, and materials, and perform work to include general construction, alterations, mechanical and electrical work, and certain other items as required by project drawings and specifications for Project No. 529-13-106, Renovate Building 6. This acquisition is fixed-firm price.

3. Description of Supplies/Services Required to Meet the Agency's Needs:

Fire Safety — Johnson Controls — see Specification Section 28 31 00: The furnishing, installation, and connection of the 4100 Series Fire Alarm System, including alarm initiating devices, alarm notification appliances, control units, fire safety control devices, annunciators, power supplies, and wiring. Security Access Controls – Johnson Controls – see Specifications 28 13 00, 28 13 53, 28 23 00, 28 31 00: The furnishing, installation, and connection of the ONSSI integrated system. Total estimated value - \$90,000

4. Statutory Authority Permitting Other than Full and Open Competition: 41 USC §253(c)(1), as implemented by FAR 6.302-1.

(X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;

() (2) Unusual and Compelling Urgency per FAR 6.302-2;

() (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;

() (4) International Agreement per FAR 6.302-4

() (5) Authorized or Required by Statute FAR 6.302-5;

() (6) National Security per FAR 6.302-6;

() (7) Public Interest per FAR 6.302-7;

5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):

Fire Safety — Johnson Controls — see Specification Section 28 31 00: Restriction of sources for this acquisition is justified in accordance with FAR 8.405-6(b)(3), the item is peculiar to one

manufacturer. Although there are other manufacturers of fire alarm equipment that can meet the Government's minimum requirements, it is not in the Government's best interest to award an acquisition to any other brand. The Johnson Controls 4100 series fire alarm system is exclusively used at this facility and it is in the VA's best interest to maintain consistency of the life safety system. The fire alarm components that are being purchased will be added to the 4100 series fire alarm systems and are a part of the microprocessed systems, which operate a life safety software program, which is proprietary to Johnson Controls (SimplexGrinnell). This program is specifically designed to meet the operation requirements of this facility. There are no commercially available education manuals available from which a Johnson Controls (non-SimplexGrinnell) factory trained technician can qualify to field edit your programs or operate the keyboard as required to service or even test the system properly. This software is retained in "read only memory" to allow password-protected field editing by factory trained, authorized personnel. All circuit boards are manufactured by Johnson Controls (SimplexGrinnell) and are not commercially available from any electric supply house. Only a Johnson Control (SimplexGrinnell) factory trained service technician can perform on the spot programming required to make necessary repairs during a service call.

Security Access Controls – Johnson Controls – see Specifications 28 13 00, 28 13 53, 28 23 00, 28 31 00: Restriction of sources for this acquisition is justified in accordance with FAR 8.405-6(b)(3), the item is peculiar to one manufacturer. Although there are other manufacturers of Security Access Controls equipment that can meet the Government's minimum requirements, it is not in the Government's best interest to award an acquisition to any other brand. The integrated CCTV and Access Control security system is a Software House and ONSSI integrated system. The system acts as one system for the operation of the campus wide security. The system allows for providing security access credentials (proximity cards) to building users to control who and when staff may enter electrically locked doors and to provide video surveillance for the Butler VA site. The security systems in addition are integrated into the fire alarm system to provide unlocking of electrically locked doors on a fire condition. The fire alarm is a Johnson Control - Simplex 4100U microprocessor-based addressable system which is password protected and proprietary to Johnson Control-SimplexGrinnell. SimplexGrinnell is the sole-source security integrator that has access to this specific platform that integrates the access control system to the Simplex fire alarm network currently installed in these locations. Both Johnson Control-SimplexGrinnell and Software House are Tyco Companies. The platform installed can only be fully serviced by SimplexGrinnell.

Use of other manufacturers would lead to storing additional inventory, functioning issues due to non-compatibility with existing equipment, multiplicity of service contracts, and increased training and operator requirements.

6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable: A Notice of Intent to Sole Source Fire Safety — Johnson Controls will be posted on FedBizOpps with the solicitation. Offerors will be able to obtain Fire Safety — 4100 Series, and Security Access Controls- ONSSI from various distributors and sources

available in the open market.

7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable: Based on the information above, it is hereby determined that this written justification for a particular brand names, is essential to the Government's requirements, and market research indicates other companies' similar products, or products lacking the particular feature, do not meet, or cannot be modified to meet the agency's needs. Therefore, these products will be specified as a brand name for this construction project as only these products meet the Government's needs. This procurement is an RFP, resulting in a firm-fixed price contract award. The contracting officer, IAW FAR 13.106-3(a)(1), anticipates the offered price to be fair and reasonable based on adequate price competition. Certified Cost or pricing data and audits are not required.

8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted: The existing Fire Alarm System and Security Access Controls system(s) throughout the entire Butler VAMC facility is Fire Safety 4100 Series, and Security Access Control series ONSSI. The Fire Alarm System and Security Access Control requires the same manufacturer in all facilities throughout the campus. A small percentage of addressable fire alarm parts can be other manufactures but the system in its entirety, including the back bone equipment must be Johnson Controls to be compatible with the campus connected fire alarm system. Market research was conducted, and no entire system will be compatible with the 4100 series fire alarm system. The system must be installed and programed by a certified Johnson Control company.

9. Other Facts Supporting the Use of Other than Full and Open Competition: All the specifications and drawings and engineering descriptions associated with Project #529-13-106 have been developed identifying the Fire Safety — 4100 Series and the Security Access Controls - ONSSI, as the standard system throughout the Butler VAMC.

10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition: See Section 6 above.

11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before making subsequent acquisitions for the supplies or services required: In the future if there is a requirement to re-arm the entire facility with fire alarm system/security access controls, that requirement would be competed.

12. Requirements Certification: I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

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Jude Sperdute

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Butler VA Medical Center

Date 03/19/2018

13. Approvals in accordance with FAR 6.304 Contracting Officer's Certification (required): I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Jeffrey Zbezinski

Contracting Officer, Construction-West

Network Contracting Office 4

Date 03/19/2018

14. Supervisor Concurrence: I certify the justification meets requirements for other than full and open competition.

Michael Koontz

Branch Chief, Construction-West

Network Contracting Office 4

Date