

JUSTIFICATION AND APPROVAL
FOR OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity: Department of Veterans Affairs (VA)
Office of Acquisition Operations
Technology Acquisition Center
260 Industrial Way West
Eatontown, New Jersey 07724
2. Description of Action: The proposed action is for a firm-fixed-price contract for VA Open Source Electronic Health Record Agent (OSEHRA) Services. The period of performance consists of a 12-month base period and four 12-month optional tasks that may be exercised within the base period.
3. Description of Supplies or Services: VA has contributed the latest U.S. Department of State Freedom of Information Act (FOIA) release of the Veterans Health Information Systems and Technology Architecture (VistA) codebase to Open Source Electronic Health Record Agent (OSEHRA), the custodial agent that serves as the central governing body of a new open source community. VA has begun to make VistA more modular and easier for developers to work with, and has also begun the deployment of the open source version of VistA inside VA. In order to continue and accelerate this work, VA is in need of further modularization of the VistA software and of tools that automate the process of testing and deploying VistA software. The contractor shall provide a VistA data comparison software tool as well as a VistA system test platform. The contract will include four optional tasks in addition to the base requirement to include: 1) software refactoring of VistA components; 2) deployment of a system test platform in the Veterans Health Administration (VHA) and Veterans Benefits Administration (VBA) environments; 3) development of VistA system test scripts, preparation of the open source VistA software for meaningful use certification; and 4) facilitation of the OSEHRA certification process for all software contributed to OSEHRA. The total estimated value of the proposed action is \$ [REDACTED] consisting of \$ [REDACTED] for the base period and \$ [REDACTED] for all optional tasks.
4. Statutory Authority: The statutory authority permitting other than full and open competition for this acquisition is 41 U.S.C. 253(c) (5), "when a statute expressly authorizes or requires that the acquisition be made through another agency or from a specified source", as implemented by FAR 6.302-5. For this action, 38 U.S.C. 8127(c), known as the Veterans First Contracting Program, provides the authority to directly contract with a Service-Disabled Veteran-Owned Small Business (SDVOSB).
5. Reason for Authority Cited: The proposed source for this action is Ray Group International, LLC (RGI), 100 S Ashley Drive, Ste. 1700, Tampa, Florida 33602, a certified SDVOSB that is technically qualified to provide OSEHRA

Services. RGI has performed similar support services for VA previously and has proven that it has the required capabilities to meet all of the Government's requirements. RGI possesses a combination of the program management and software engineering skills necessary to complete this project. In light of the above, the Government's technical experts have determined that RGI is technically capable of meeting the Government's requirements for this effort.

6. Efforts to Obtain Competition: Market research was conducted and the details are contained in the market research section below. In addition, consistent with the guidelines of the Veterans First Contracting Program, the proposed action described herein will be synopsized on the Federal Business Opportunities Page in accordance with FAR Part 5.
7. Actions to Increase Competition: All future requirements will be handled on a case-by-case basis to determine any future acquisition strategy.
8. Market Research: Market research was conducted by searching the VetBiz.gov database on August 3, 2012 to determine if RGI is a SDVOSB. This search concluded that RGI is registered and verified in the VetBiz.gov database and qualifies as a SDVOSB in accordance with the federal small business size standards for the applicable North American Industry Classification System code 541511. It was verified on August 3, 2012 that RGI is registered in the Central Contractor Registration (CCR) database and is eligible to receive a government contract. The technical experts from the VA innovation Initiative (VAi2) office have determined that RGI is technically capable of meeting the Governments requirements for this effort. .
9. Other Facts: The Procuring Contracting Officer has determined that this procurement meets all the requirements of statute 38 U.S.C. 8127 (c). This procurement is below the \$5,000,000.00 threshold; RGI has been determined to be a responsible SDVOSB for performance of the services herein, and the proposed contract can be awarded at a fair and reasonable price.