

**DEPARTMENT OF VETERANS AFFAIRS**

**Justification for Single Source Awards IAW [FAR 13.106-1](#)  
For  
Over Micro-Purchase Threshold but Not Exceeding the SAT (\$250K)**

**Acquisition Plan Action ID: 36C252-18-C-0066 P00001**

**1. Contracting Activity:** Department of Veterans Affairs, Great Lakes Acquisition Center, NCO 12, 115 South 84<sup>th</sup> Street, Milwaukee, WI 53214. Requesting Activity: Department of Veterans Affairs, VISN 12, Clement J. Zablocki Medical Center, 5000 W. National Avenue, Milwaukee, WI.

**2. Brief Description of Supplies/ Services required and the intended use/Estimated Amount:**

Contract 36C252-18-C-0066 was awarded to Trine Environmental, Inc. on February 22, 2018 in the amount of \$21,175 for asbestos containing materials (ACM) testing and monitoring (T&M) services for the Renovate 8A for Outpatient Clinics project at the Milwaukee, VAMC. The award was made as the result of a competitive SDVOSB solicitation (36C252-18-Q-0342) for which five quotes were received. ACM T&M services were expected to be required for a period of four to five weeks during construction. Upon initiation of demolition the amount of ACM in the space exceeded the amount identified on the Asbestos Sampling Report provided in the solicitation. The identification of additional ACM located beneath floor and wall tile is considered a differing site condition and will require abatement by the construction contractor. The additional ACM abatement will result in the requirement for approximately four additional weeks of ACM T&M services. The estimated expected costs for the additional services to this contract is \$27,125.

**3. Unique characteristics that limit availability to only one source, with the reason no other supplies or services can be used:**

Award of an out-of-scope modification to Trine Environmental, Inc. to extend ACM T&M services to include the additional ACM abatement required, is in the best interest of the Department of Veteran's Affairs, US Military Veterans requiring services, and the US Taxpayer. Trine Environmental's quote received for the initial award was priced approximately 30% lower than the next lowest offeror. Utilizing Trine Environmental's initial quote and analysis of the other offerors the Government has determined competing the additional requirement will not result in a significant benefit to the Government or taxpayer. The 8A wing of the VA Medical Center has been vacated in order for the renovation to be completed and a new solicitation for this additional requirement would significantly impact the schedule resulting in a delayed reopening of the wing negatively affecting Veteran's care. The construction contractor intends to initiate ACM abatement work promptly and a competitive solicitation for the added requirement would result in a delay to the construction contractors progress which would result in costly delay costs for the over \$5 MIL construction project that would far outweigh any potential cost savings gained on a competitive solicitation for the relatively small ACM T&M requirement. The current ACM T&M contractor is already onsite working with the Architect/Engineering design firm and the construction contractor.

A competitive solicitation and potential award to a different ACM T&M contractor would result in additional mobilization/demobilization cost as well as additional time to inform the new contractor of the progress and discussions which occurred over the past few months regarding the intricacies of the project. Urgency in awarding this requirement is paramount in reducing delays and provides the best value to the government.

**4. Description of market research conducted and results or statement why it was not conducted:**

The Contracting Officer researched SDVOSB vendors verified in VetBiz under NAICS 562910 and previous solicitation and concluded at least 2 SDVOSB vendors could meet the needs of the Government, however, due to the urgency of the requirement and potential negative impact to the VA, Veterans, and US Taxpayers, the risk of competing this additional requirement far outweighs the benefit. It is in the best interest of the Government to award the out-of-scope modification for additional services to the VIP verified SDVOSB contractor.

**5. Contracting Officer's Certification:** Modification is approved in accordance with [FAR13.106-1\(b\)](#). I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

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Jerrold Schleis  
Contracting Officer

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11 June 2018  
Date