

**VA REQUEST  
FOR LEASE  
PROPOSALS  
36C10F19R0004  
TEXARKANA, TX**

**Offers due by  
12/19/2018  
at 4:00 PM, E.T.  
(Eastern Time)**

**NAICS: 531120  
VETERAN-OWNED SMALL  
BUSINESS SET ASIDE**

In order to be considered for award, offers conforming to the requirements of the RLP shall be received no later than 4:00 PM, Eastern Time (ET) on the date above. See "Receipt Of Lease Proposals" herein for additional information. A Pre-Bid conference is scheduled to be held on October 31 2018, time and location to be determined.

This Request for Lease Proposals ("RLP") sets forth instructions and requirements for proposals for a Lease described in the RLP documents. Proposals conforming to the RLP requirements will be evaluated in accordance with the Method of Award set forth herein to select an Offeror for award. The Government will award the Lease to the selected Offeror, subject to the conditions herein.

*The information collection requirements contained in this Solicitation/Contract, that are not required by the regulation, have been approved by the Office of Management and Budget pursuant to the Paperwork Reduction Act and assigned the OMB Control No. 3090-0163.*

**GLOBAL RLP  
GSA FORM R100**

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# REQUEST FOR LEASE PROPOSALS NO. 36C10F19R0004

August 3, 2018  
GLOBAL RLP GSA FORM R100 (JUL 2018)

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## SECTION 1 STATEMENT OF REQUIREMENTS

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### 1.01 GENERAL INFORMATION (SEP 2015)

This Request for Lease Proposals (RLP) sets forth instructions and requirements for proposals for a Lease described in the RLP documents. The Government will evaluate proposals conforming to the RLP requirements in accordance with the Method of Award set forth below to select an Offeror for award. The Government will award the Lease to the selected Offeror, subject to the conditions below. The Government's intent is to award off of initial offers.

A. This Request for Lease Proposals (RLP) sets forth instructions and requirements for proposals for a Succeeding or Superseding Lease where the Government is currently in occupancy and possession of the leased Premises. Unless otherwise noted, the Government will accept the leased Premises in their current condition, with the exceptions outlined in the RLP documents. The Government will evaluate the proposal conforming to the RLP requirements in accordance with the Method of Award set forth below. The Government will award the Lease subject to the conditions below. The Government's intent is to award off of initial offers.

B. Included in the RLP documents is a lease form (GSA Form L100) setting forth the preferred lease term and other terms and conditions of the Lease contemplated by this RLP and a VA Proposal to Lease Space (GSA Form 1364) on which Offeror shall submit its offered rent and other price data, together with required information and submissions. Offerors are to provide the required rent and other price data for each requested lease term scenario. The Lease paragraph titled "Definitions and General Terms" shall apply to the terms of this RLP.

C. Do not attempt to complete the lease form (GSA Form L100). Upon selection for award, VA will transcribe the successful Offeror's final offered rent and other price data included on the GSA Form 1364 into the lease form, and transmit the completed Lease, including the awarded lease term and any appropriate attachments, to the successful Offeror for execution. Neither the RLP nor any other part of an Offeror's proposal shall be part of the Lease except to the extent expressly incorporated therein. The Offeror should review the completed Lease for accuracy and consistency with his or her proposal, sign and date the first page, initial each subsequent page of the Lease, and return it to the Lease Contracting Officer (LCO).

D. The Offeror's executed Lease shall constitute a firm offer. No Lease shall be formed until the LCO executes the Lease and delivers a signed copy to the Offeror.

### 1.02 AMOUNT AND TYPE OF SPACE, LEASE TERM, AND OCCUPANCY DATE (OCT 2016)

A. The Government is seeking a maximum of **21,567** of American National Standards Institute/Building Owners and Managers Association (ANSI/BOMA) Office Area (ABOA) square feet (SF) of contiguous space within the Area of Consideration set forth below. See Section 2 of the Lease for applicable ANSI/BOMA standards.

B. The Space shall be located in a modern quality Building of sound and substantial construction with a facade of stone, marble, brick, stainless steel, aluminum or other permanent materials in good condition and acceptable to the LCO. If not a new Building, the Space offered shall be in a Building that has undergone, or will complete by occupancy, modernization or adaptive reuse for the Space with modern conveniences.

C. The Government requires **145** surface/outside parking spaces, reserved for the exclusive use of the Government. These spaces must be secured and lit in accordance with the Security Requirements set forth in the Lease. Accessible parking shall be based upon either (i) ten percent (10%) of the reserved parking offered, or (ii) local code requirements, whichever yields the largest number of accessible parking stalls. A minimum of three (3) van accessible stalls shall be provided. On-site parking must 1) be dedicated for the exclusive use of VA; 2) be fully compliant with local laws, rules and regulations; and 3) total no less than 145 spaces. Parking spaces shall be handicapped designated in accordance with local code. All spaces shall be sized in accordance with design standards as described in the VA Lease Based Outpatient Clinic Design Guide (available at [HTTP://WWW.CFM.VA.GOV/TIL/DGUIDE.ASP](http://www.cfm.va.gov/til/dGUIDE.ASP)). The parking area must meet all requirements of Architectural Barriers Act Accessibility Standards (ABAAS) (available at [HTTP://WWW.GSA.GOV](http://www.GSA.GOV)). Offeror shall include the cost of this parking as part of the rental consideration.

D. As part of the rental consideration, the Government may require use of part of the Building roof for the installation of antenna(s). If antenna space is required, specifications regarding the type of antenna(s) and mounting requirements are included in the agency requirements information provided with this RLP.

E. Approximately **250** ABOA SF will be used for the operation of a vending facility under the provisions of the Randolph-Sheppard Act (20 USC 107 et. seq.). The Government will control the number, kind, and locations of vending facilities and will control and

receive income from all automatic vending machines. Offeror shall provide necessary utilities and make related alterations. The cost of the improvements is part of Tenant Improvement (TI) costs. The Government will not compete with other facilities having exclusive rights in the Building. The Offeror shall advise the Government if such rights exist.

F. The lease term shall be up to 20 years, inclusive of all options. The Offeror must submit price proposals for each of the following scenarios:

- Alternative A) 15-year firm term;
- Alternative B) 15-year firm term, with five 1-year option; and
- Alternative C) 20-year term.

The CO reserves the right to award a contract based on any alternate lease term listed above, and may select the number of option years, in the best interest of the Government. For instance, the CO could elect to award a 20-year firm term, a 15-year firm term, or a 15-year firm term with two 1-year options. All the terms and conditions contained herein shall prevail throughout the term of the lease, including all renewal options. The Offeror is advised that it must submit pricing for all alternates listed above in order to be considered responsive. An Offeror submitting different or fewer pricing alternates may be rejected as non-responsive by the Contracting Officer.

G. The Lease Term Commencement Date will be around Spring 2021, or upon acceptance of space, whichever is later.

### **1.03 AREA OF CONSIDERATION (JUN 2012)**

The Government requests Space in an area bounded as follows:

North: I-30 and Pleasant Grove Road/N. Pecan Street, north to McKnight Road, east to Richmond Road, north to Moores Lane, east to Summerhill Road, north to Dogwood Lake Drive, east to N. Stateline Avenue (US71);  
South: Texas Loop 151, including its southern frontage road, within the geographical jurisdiction of the City of Texarkana, TX;  
East: US Why 71 within the geographical jurisdiction of the City of Texarkana, TX;  
West: I369 north to I-30, then I-30 to Pleasant Grove Road/pecan Road.

Buildings that have frontage on the boundary streets are deemed to be within the delineated Area of Consideration.

### **1.04 UNIQUE REQUIREMENTS (OCT 2016)**

The offered Building and/or Property must have the following features:

The site offered must meet the following minimum characteristics:

1. Offered space must be located on a single, contiguous floor. If space offered is located above the ground floor, a minimum of one passenger elevator and one combination (passenger/freight) elevator must be provided.
2. Bifurcated sites, inclusive of parking, are not permissible.
3. The following space configurations will not be considered: Space with atriums or other areas interrupting contiguous space, extremely long or narrow runs of space (more than twice as long as wide), irregularly shaped space configurations or other unusual building features adversely affecting usage.
4. Column size cannot exceed two (2) feet square and space between columns and/or walls cannot be less than twenty (20') feet.
5. Offered space cannot be in the FEMA 100-year flood plain.
6. Offered space must be zoned for VA's intended use.
7. Offered space will not be considered if located in close proximity to property with incompatible uses, including but not limited to the following uses: liquor establishments, treatment centers, correctional facilities, where firearms are sold/discharged, railroad tracks, or within flight paths.
8. Space will not be considered where apartment space or other living quarters are located within the same building.
9. Offered space must be located within 2 drivable miles to amenities including but not limited to restaurants, hotels, pharmacy, and shopping.
10. Offered space must be located within 5 drivable miles or less to a hospital or stand-alone emergency room center and a fire department.
11. Offered space must be within walking distance (approximately ¼ mile) to public transportation (a commuter rail, light rail, or a bus stop). Offered space must be within 1 mile of a major intersection to provide multiple routes of travel.

12. A loading area must be provided that can accommodate deliveries of supplies, equipment and furniture. This area may also be used for ambulance transport.
13. Structured parking under the space is not permissible.
14. Offered space must meet Federal and Local Government requirements for fire safety, physical security, accessibility, seismic, and sustainability standards per the terms of the solicitation for offers or request for proposals.
15. A fully serviced lease is required.
16. Offered space must be compatible for VA's intended use.

#### 1.05 NEIGHBORHOOD, PARKING, LOCATION AMENITIES, AND PUBLIC TRANSPORTATION (DEC 2015)

A. Intentionally Deleted.

B. Neighborhood and Parking: Outside City Center:

Space shall be located 1) in an office, research, technology, or business park that is modern in design with a campus-like atmosphere; or, 2) on an attractively landscaped site containing one or more modern office Buildings that are professional and prestigious in appearance with the surrounding development well maintained and in consonance with a professional image. The parking-to-square-foot ratio available on-site shall at least meet current local code requirements, or, in the absence of a local code requirement, on-site parking shall be available at a ratio of one (1) space for every **200** RSF of Space.

C. Walkability and Amenities:

1. Employee and visitor entrances of the Building must be connected to public sidewalks by continuous, accessible sidewalks.

2. A variety of employee services, such as restaurants, retail shops, cleaners, and banks, shall be located within the immediate vicinity of the Building. The primary functional entrance of the Building shall be within two (2) driveable miles of the building that houses the amenity.

D. Transit Accessibility: A subway, light rail, or bus rapid transit stop shall be located within the immediate vicinity of the Building, but generally not exceeding a safely accessible, walkable 1,500 feet from the principal functional entrance of the building, as determined by the LCO.

E. Quality of Space and Site:

The Offeror shall design and construct a building to suit the Government's requirements. The Offeror shall provide the site, site improvements, building, interior spaces and finishes, Lessor-furnished equipment, and special construction in accordance with this RLP and the Lease, all applicable Federal requirements, local building codes and ordinances, and applicable utility company requirements. The Offeror shall ensure the site, site improvements, building, interior construction, and equipment comply with general design criteria as enumerated in this RLP and the Lease, including codes and standards, fire and life safety requirements, environmental requirements, accessibility standards, OSHA requirements, and energy efficiency and sustainable design. For all design and construction requirements, the Lessor shall provide the more stringent of (a) the requirements included in this RLP, (b) local codes and requirements promulgated by the AHJ, or (c) minimum requirements for Joint Commissioning.

#### 1.06 LIST OF RLP DOCUMENTS (VA JUL 2018)

The following documents are attached to and included as part of this RLP package:

DOCUMENT NAME	File Name Prefix	No. of Pages
Lease No. <b>36C10F19L0001</b> (Form L100)	01B	46
Appendix A.1 – Program for Design	02A	10
Appendix A.2 – Room Contents List	02B	94
Appendix A.3 – Utility Legend	02C	3
Appendix B – Conceptual Block Plan	03	5
Appendix C.1 – Narrative	04A	29
Appendix C.2 – Agency Specific Requirements (ASR)	04C	2
Appendix D – Lease Code Compliance	05A	3
Appendix D.2 – FSL II – Facility Security Level II (Security Requirements)	05B	8
Appendix E – CBOC IT Specifications	06	15
Appendix F – Janitorial Services	07	5
Offering Entity Acknowledgement Form	08	1
Offeror Proposal Compliance Matrix	09	4
Proposal to Lease Space (GSA Form 1364)	10	3

Attachment No. 1 to GSA Form 1364	11	1
GSA Form 1217 – Lessor's Annual Cost Statement	12	3
Form VA 10091 – VA-FSC Vendor File Request Form	13	2
Past Performance Questionnaire	14	6
VA Handbook 6500 (Appendix D) – VA Rules of Behavior	15	9
VA Handbook 6500.6 – Information Security Program	16	48
GSA Form 3516 – Solicitation Provisions	17	5
GSA Form 3517B – General Clauses/Modified General Clauses	18	20
GSA Form 12000 for Prelease Fire Protection and Life Safety Evaluation for an Office Building (Part A or Part B) (See Section 3 for applicable requirements)	19	6
Certification of Building Energy Performance	20	1
Contractor Confidentiality Certificate	21	1
Labor Standards Provision	22A	12
Bowie County Wage Determination	22B	6
Pre-Bid Registration	23	1
Broker Commission Agreement	24	3

#### **1.07 AMENDMENTS TO THE RLP (JUN 2012)**

This RLP may be amended by notice from the LCO. Amendments may modify the terms of this RLP, or the terms, conditions, and requirements of the Lease contemplated by the RLP.

#### **1.08 LEASE DESCRIPTION (OCT 2016)**

A. Offeror shall examine the Lease form included in the RLP documents to understand the Government's and the Lessor's respective rights and responsibilities under the contemplated Lease.

B. The Lease contemplated by this RLP includes:

1. The term of the Lease, and renewal option, if any.
2. Terms and Conditions of the Lease, including Definitions, Standards, and Formulas applicable to the Lease and this RLP.
3. Building Shell standards and requirements.
4. Information concerning the tenant agency's buildout requirements, to be supplemented after award.
5. Security Requirements.
6. A description of all services to be provided by the Lessor.

C. Should the Offeror be awarded the Lease, the terms of the Lease shall be binding upon the Lessor without regard to any statements contained in this RLP.

D. The Lease contemplated by this RLP is a fully serviced Lease. Rent shall be based upon a proposed rental rate per Rentable Square Foot (RSF), limited by the offered rate and the maximum ABOA SF solicited under this RLP. Although certain Tenant Improvement (TI) requirements information is provided with this RLP and will be incorporated into the Lease, the TIs to be delivered by the Lessor will be based on the final design to be developed after award of the Lease, which reflects the Agency's full requirements. The Lessor shall design and build the TIs and will be compensated for TI costs, together with design and project management fees to be set under the Lease. Although the TI requirements will not be developed fully until after award, Offerors shall provide the allowance stated in the Tenant Improvement Allowance paragraph of the Lease.

Unless the Government prepares Design Intent Drawings (DIDs), after award the Lessor must prepare DIDs for the leased Space conforming to the lease requirements and other Government-supplied information related to the client agency's interior build-out requirements. The Government will have the opportunity to review the Lessor's DIDs to determine that the Lessor's design meets the requirements of the Lease. Only after the Government approves the DIDs and a final price for TIs is negotiated will the Lessor be released to proceed with buildout. The Lease also provides that the Government may modify the TI requirements, subject to the Lessor's right to receive compensation for such changes.

E. The security pricing process is described in a separate paragraph.

F. Upon completion and acceptance of the leased Space, the Space will be measured for establishing the actual annual rent, and the lease term shall commence. During the term of the Lease, rent will be adjusted for changes to the Lessor's operating costs and real estate taxes, pursuant to paragraphs set forth in Section 2 of the Lease.

G. Offerors are advised that doing business with the Government carries special responsibilities with respect to sustainability, fire protection and life safety, and security, as well as other requirements not typically found in private commercial leases. These are set forth both in the lease form and in the GSA Form 3517B, which will be part of the Lease.

#### **1.09 RELATIONSHIP OF RLP BUILDING MINIMUM REQUIREMENTS AND LEASE OBLIGATIONS (OCT 2016)**

The Lease establishes various requirements relating to the Building shell. Such requirements are not deemed TIs. There are certain Building requirements that are established as minimum requirements in this RLP. If the Lessor's Building does not meet the

requirements at the time of award, the Lessor may still be awarded the Lease. However, as a condition of award, the Government will require Lessor to identify those Building improvements that will bring the Building into compliance with RLP requirements. Upon award of the Lease, completion of those Building improvements will become Lease obligations.

#### **1.10 PRICING OF SECURITY REQUIREMENTS (OCT 2016)**

A. The proposed Lease contains an attachment with the security requirements and obligations for the Building, which are based on the facility security level (FSL). The Federal Government determines the facility's FSL rating, which ranges from FSL I to FSL IV. The FSL is based on client agency mix, required size of space, number of employees, use of the space, location, configuration of the site and lot, and public access into and around the facility.

B. The security requirements attached to this Lease includes a general list of countermeasures that may be installed in the leased Space as part of the Building Specific Amortized Capital (BSAC) or as part of a Physical Security lump-sum payment. The final list of security countermeasures will be determined during the design phase and identified in the design intent drawings and construction documents. After completing the construction documents, the Lessor shall submit a list of the itemized costs. Such costs shall be subject to negotiation.

C. There shall be no charge to the Government for any items that already exist in the offered Building or facility.

#### **1.11 SECURITY LEVEL DETERMINATION FOR FACILITY HOUSING OTHER FEDERAL TENANTS (APR 2011)**

If an Offeror is offering Space in a facility currently housing a Federal agency, the security requirements of the facility may be increased and the Offeror may be required to adhere to a higher security standard than other Offerors competing for the same space requirement. If two or more Federal space requirements are being competed at the same time, an Offeror submitting on both or more space requirements may be subject to a higher security standard if the Offeror is determined to be the successful Offeror on more than one space requirement. It is incumbent upon the Offeror to prepare the Offeror's proposal accordingly.

#### **1.12 INSPECTION—RIGHT OF ENTRY (JUN 2012)**

A. At any time and from time to time after receipt of an offer (until the same has been duly withdrawn or rejected), the agents, employees and contractors of the Government may, upon reasonable prior notice to Offeror, enter upon the offered Space or the Premises, and all other areas of the Building access to which is necessary to accomplish the purposes of entry, to determine the potential or actual compliance by the Offeror with the requirements of the RLP and its attachments, which purposes shall include, but not be limited to:

1. Inspecting, sampling, and analyzing of suspected asbestos-containing materials and air monitoring for asbestos fibers.
2. Inspecting the heating, ventilation and air conditioning system, maintenance records, and mechanical rooms for the offered Space or the Premises.
3. Inspecting for any leaks, spills, or other potentially hazardous conditions which may involve tenant exposure to hazardous or toxic substances.
4. Inspecting for any current or past hazardous waste operations, to ensure that appropriate actions were taken to alleviate any environmentally unsound activities in accordance with Federal, state, and local law.

B. Nothing in this paragraph shall be construed to create a Government duty to inspect for toxic materials or to impose a higher standard of care on the Government than on other lessees. The purpose of this paragraph is to promote the ease with which the Government may inspect the Building. Nothing in this paragraph shall act to relieve the Offeror of any duty to inspect or liability which might arise because of Offeror's failure to inspect for or correct a hazardous condition.

#### **1.13 AUTHORIZED REPRESENTATIVES (JUN 2012)**

With respect to all matters relating to this RLP, only the Government's LCO designated below shall have the authority to amend the RLP and award a Lease. The Government shall have the right to substitute its LCO by notice, without an express delegation by the prior LCO.

##### **Lease LCO:**

Anntwinette Dupree-Hart  
425 Eye Street, NW  
Washington, DC 20001  
(202) 480-7483

ANNTWINETTE.DUPREE-HART@VA.GOV



As to all other matters, Offerors may contact the Alternate Government Contact designated below.

**Alternate Government Contact:**

Kelli Witt  
425 Eye Street, NW  
Washington, DC 20001  
(202) 632-5706

KELLY.WITT@VA.GOV

**VA Broker Representative Contact:**

Timothy J. Pavek  
Carpenter/Robbins Commercial Real Estate, Inc.  
2000 Crow Canyon Place, Suite 130  
San Ramon, CA 94583  
(925) 790-2134 Office/Direct  
(925) 594-1814 Cellular  
(925) 866-1300 Office/Main  
TPAVEK@CRCRE.COM

**1.14 LEASE ACQUISITION FEE**

The Lessor shall be responsible for paying all real estate commissions due in connection with the consummation of this Lease.

For purposes of this RLP, the real estate firm of Carpenter/Robbins Commercial Real Estate, Inc., as an Agent for the US Department of Veterans Affairs ("Broker") is the authorized representative of the U.S. Department of Veterans Affairs ("VA") and is providing Lease Acquisition Services to VA in connection with this transaction. It is understood between Lessor and VA that Carpenter/Robbins Commercial Real Estate, Inc., as an Agent for the US Department of Veterans Affairs, has provided Lease Acquisition Services on behalf of VA to assist in the completion of this transaction.

In connection with the provisions of such Lease Acquisition Services and in the event of consummation of a Lease Agreement between Lessor and VA, Lessor will pay a commission or lease acquisition fee to Carpenter / Robbins Commercial Real Estate, Inc., in the amount of a percentage equal to **three percent (3.0%)** of the total contract value of the lease term to include, but not be limited to, base rent (including fixed rental increases or as annualized), other rental income, operating expenses (base year), real estate taxes (base year), and tenant improvement allowance (or applicable amortization). The total contract value that will be used to determine the three percent (3.0%) commission will be established based on the final Lease documents upon lease execution or as amended thereof. Such commission or lease acquisition fee shall be due and payable, as follows:

1. Seventy-five percent (75%) of commission or lease acquisition fee shall be paid to Carpenter/Robbins Commercial Real Estate, Inc., as an Agent for the US Department of Veterans Affairs, within thirty (30) calendar days following lease execution between Lessor and VA; and
2. The remaining twenty-five percent (25%) of commission or lease acquisition fee shall be paid to Carpenter/Robbins Commercial Real Estate, Inc., as an Agent for the US Department of Veterans Affairs, within thirty (30) calendar days following the earlier to occur of VA's acceptance of space or commencement of rent payments.

The Lessor's responsibilities to pay the commission(s) or lease acquisition fee is independent of any other Lessor financial responsibilities of this Lease and shall not be used to negotiate or offset any credits owed VA by the Lessor. However, in the event Lessor shall fail to pay the commission(s) or lease acquisition fee amount owed to Broker, pursuant to the compensation schedule outlined herein, VA, at VA's sole option, shall pay the commission(s) or lease acquisition fee on behalf of Lessor to Broker, out of rent payments and/or any lump-sum payments owed or to-be-owed to Lessor for reimbursement(s) of Tenant Improvement costs or payment(s) for services/work provided by Lessor. The Lease Acquisition Fee shall not exceed One Million Five Hundred Thousand Dollars (\$1,500,000.00).

**1.15 NORTH AMERICAN INDUSTRY CLASSIFICATION SYSTEM (NAICS) CODE AND SMALL BUSINESS SIZE STANDARD (OCT 2017)**

1. The North American Industry Classification System (NAICS) code for this acquisition is 531120, unless the real property is self-storage (#531130), land (#531190), or residential (#531110).
2. The small business size standard is 38.5 Million in annual average gross revenue of the concern for the last 3 fiscal years.
3. The small business size standard for a concern which submits an offer in its own name, other than on a construction or service contract, but which proposes to furnish a product which it did not itself manufacture, is 500 employees.

**1.16 DUNS NUMBER (OCT 2017)**

An offeror may obtain a DUNS number (i) via the Internet at <http://fedgov.dnb.com/webform> or if the offeror does not have internet access, it may call Dun and Bradstreet at 1-866-705-5711 if located within the United States; or (ii) If located outside the United States, by contacting the local Dun and Bradstreet office. The offeror should indicate that it is an offeror for a U.S. Government contract when contacting the local Dun and Bradstreet office.

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## SECTION 2 ELIGIBILITY AND PREFERENCES FOR AWARD

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### 2.01 EFFICIENCY OF LAYOUT (AUG 2011)

- A. In order to be acceptable for award, the offered Space must provide for an efficient layout as determined by the LCO.
- B. To demonstrate potential for efficient layout, VA may request the Offeror to provide a test fit layout at the Offeror's expense. The Government will advise the Offeror if the test fit layout demonstrates that the Government's requirement cannot be accommodated within the Space offered. The Offeror will have the option of increasing the ABOA square footage offered, if it does not exceed the maximum ABOA square footage in this RLP offer package. If the Offeror is already providing the maximum ABOA square footage and cannot house the Government's space requirements efficiently, then the Government will advise the Offeror that the offer is unacceptable.

### 2.02 FLOOD PLAINS (OCT 2017)

A Lease will not be awarded for any offered Property located within a 100-year floodplain unless the Government has determined that there is no practicable alternative. An Offeror may offer less than its entire site in order to exclude a portion of the site that falls within a floodplain, so long as the portion offered meets all the requirements of this RLP and does not impact the Government's full use and enjoyment of the Premises. If an Offeror intends that the offered Property that will become the Premises for purposes of this Lease will be something other than the entire site as recorded in tax or other property records the Offeror shall clearly demarcate the offered Property on its site plan/map submissions and shall propose an adjustment to property taxes on an appropriate pro rata basis. For such an offer, the LCO may, in his or her sole discretion, determine that the offered Property does not adequately avoid development in a 100-year floodplain.

In addition, a Lease will not be awarded for any offered Property adjacent to 100-year floodplain, where such an adjacency would, as determined by the LCO, in his or her sole discretion, restrict ingress or egress to the Premises in the event of a flood, unless there is no practicable alternative.

### 2.03 INTENTIONALLY DELETED

### 2.04 INTENTIONALLY DELETED

### 2.05 HISTORIC PREFERENCE (SEP 2013)

A. The Government will give preference to offers of Space in Historic Properties and/or Historic Districts following this hierarchy of consideration:

1. Historic Properties within Historic Districts.
2. Non-historic developed sites and non-historic undeveloped sites within Historic Districts.
3. Historic Properties outside of Historic Districts.

B. Definitions:

1. Determination of eligibility means a decision by the Department of the Interior that a district, site, Building, structure or object meets the National Register criteria for evaluation although the Property is not formally listed in the National Register (36 CFR 60.3(c)).
2. Historic District means a geographically definable area, urban or rural, possessing a significant concentration, linkage, or continuity of sites, Buildings, structures, or objects united by past events or aesthetically by plan or physical development. A district may also comprise individual elements separated geographically but linked by association or history (36 CFR 60.3(d)). The Historic District must be included in or be determined eligible for inclusion in the National Register of Historic Places (NRHP).
3. Historic Property means any prehistoric or Historic District, site, building, structure, or object included in or been determined eligible for inclusion in the NRHP maintained by the Secretary of the Interior (36 CFR 800.16(l)).
4. National Register of Historic Places means the National Register of districts, sites, buildings, structures and objects significant in American history, architecture, archeology, engineering and culture that the Secretary of the Interior is authorized to expand and maintain under the National Historic Preservation Act (36 CFR 60.1).

C. The offer of Space must meet the terms and conditions of this RLP package and its attachments. The LCO has discretion to accept alternatives to certain architectural characteristics and safety features defined elsewhere in this RLP package to maintain the historical integrity of an Historic Building, such as high ceilings and wooden floors, or to maintain the integrity of an Historic District, such as setbacks, floor-to-ceiling heights, and location and appearance of parking.

D. When award will be based on the lowest price technically acceptable source selection process, the Government will give a price evaluation preference, based on the total annual ABOA SF present value cost to the Government, to Historic Properties as follows:

1. First to suitable Historic Properties within Historic Districts, a 10 percent price preference.
2. If no suitable Historic Property within an Historic District is offered, or the 10 percent preference does not result in such property being the lowest price technically acceptable offer, the Government will give a 2.5 percent price preference to suitable non-historic developed or undeveloped sites within Historic Districts.
3. If no suitable, non-historic, developed, or undeveloped site within a Historic District is offered, or the 2.5 percent preference does not result in such property being the lowest price technically acceptable offer, the Government will give a 10 percent price preference to suitable Historic Properties outside of Historic Districts.
4. Finally, if no suitable Historic Property outside of Historic Districts is offered, no historic price preference will be given to any property offered.

E. When award will be based on the best value tradeoff source selection process, which permits tradeoffs among price and non-price factors, the Government will give a price evaluation preference, based on the total annual ABOA SF present value cost to the Government, to Historic Properties as follows:

1. First, to suitable Historic Properties within Historic Districts, a 10 percent price preference.
2. If no suitable Historic Property within a Historic District is offered or remains in the competition, the Government will give a 2.5 percent price preference to suitable non-historic developed or undeveloped sites within Historic Districts.
3. If no suitable, non-historic developed or undeveloped site within an Historic District is offered or remains in the competition, the Government will give a 10 percent price preference to suitable Historic Properties outside of Historic Districts.
4. Finally, if no suitable Historic Property outside of Historic Districts is offered, no historic price preference will be given to any property offered.

F. The Government will compute price evaluation preferences by reducing the price(s) of the Offerors qualifying for a price evaluation preference by the applicable percentage provided in this provision. The price evaluation preference will be used for price evaluation purposes only. The Government will award a Lease for the actual prices proposed by the successful Offeror and accepted by the Government.

G. To qualify for a price evaluation preference, Offeror must provide satisfactory documentation in their offer that their property qualifies as one of the following:

1. A Historic Property within a Historic District.
2. A non-historic developed or undeveloped site within a Historic District.
3. A Historic Property outside of a Historic District.

## **2.06 ASBESTOS (JUN 2012)**

A. Government requests space with no asbestos-containing materials (ACM), or with ACM in a stable, solid matrix (e.g., asbestos flooring or asbestos cement panels), which is not damaged or subject to damage by routine operations. For purposes of this paragraph, "space" includes the 1) space offered for lease; 2) common building area; 3) ventilation systems and zones serving the space offered; and 4) the area above suspended ceilings and engineering space in the same ventilation zone as the space offered. If no offers are received for such space, the Government may consider space with thermal system insulation ACM (e.g., wrapped pipe or boiler lagging), which is not damaged or subject to damage by routine operations.

B. ACM is defined as any materials with a concentration of greater than 1 percent by dry weight of asbestos.

C. Space with ACM of any type or condition may be upgraded by the Offeror to meet conditions described in sub-paragraph A by abatement (removal, enclosure, encapsulation, or repair) of ACM not meeting those conditions. If any offer involving abatement of ACM is accepted by the Government, the successful Offeror will be required to successfully complete the abatement in accordance with OSHA, EPA, Department of Transportation (DOT), state, and local regulations and guidance prior to occupancy.

D. Management Plan. If space is offered which contains ACM, the Offeror shall submit an asbestos-related management plan for acceptance by the Government prior to lease award. This plan shall conform to EPA guidance.

## **2.07 ACCESSIBILITY (SEP 2013)**

The Lease contemplated by this RLP contains requirements for Accessibility. In order to be eligible for award, Offeror must either:

A. Verify in the Lease proposal that the Building, offered Space, and areas serving the offered Space meet the Lease accessibility requirements, or

B. Include as a specific obligation in its Lease proposal that improvements to bring the Building, offered Space, and areas serving the offered Space into compliance with Lease accessibility requirements will be completed prior to acceptance of the Space.

## **2.08 FIRE PROTECTION AND LIFE SAFETY (SEP 2013)**

The Lease contemplated by this RLP contains Building requirements for Means of Egress, Automatic Fire Sprinkler System, and Fire Alarm System. In order to be eligible for award, Offeror must either:

A. Verify in the Lease proposal that the Building in which Space is offered meets the Means of Egress, Automatic Fire Sprinkler System, and Fire Alarm System requirements of the Lease; or

B. Include as a specific obligation in its Lease proposal that improvements to bring the Building into compliance with Lease requirements will be completed prior to acceptance of the Space.

## **2.09 ENERGY INDEPENDENCE AND SECURITY ACT (OCT 2016)**

A. The Energy Independence and Security Act (EISA) establishes requirements for Government leases relating to energy efficiency standards and potential cost effective energy efficiency and conservation improvements.

B. Unless one of the statutory exceptions listed in sub-paragraph C below applies, VA may award a lease for a Building only if the Building has earned the ENERGY STAR® label conferred by the U.S. Environmental Protection Agency (EPA) within the most recent year prior to the due date for final proposal revisions. The term "most recent year" means that the date of award of the ENERGY STAR® label by EPA must not be more than 1 year prior to the due date of final proposal revisions. For example, an ENERGY STAR® label awarded by EPA on October 1, 2010, is valid for all lease procurements where final proposal revisions are due on or before September 30, 2011. In lieu of the above, all new Buildings being specifically constructed for the Government must achieve an ENERGY STAR® label within 18 months after occupancy by the Government. In addition, Offerors of the following Buildings shall also have up to 18 months after occupancy by the Government, or as soon thereafter as the Building is eligible for Energy Star® consideration, to achieve an Energy Star® label: 1) All existing Buildings that have had an Energy Star® label but are unable to obtain a label in the most recent year (i.e., within 12 months prior to the due date for final proposal revisions) because of insufficient occupancy; 2) Newly built Buildings that have used Energy® Star's Target Finder tool and either achieved a "Designed to Earn the Energy Star®" certification or received an unofficial score (in strict adherence to Target Finder's usage instructions, including the use of required energy modeling) of 75 or higher prior to the due date for final proposal revisions and who are unable to obtain a label in the most recent year because of insufficient occupancy; 3) An existing Building that is unable to obtain a label because of insufficient occupancy but that can produce an indication, through the use of energy modeling or past utility and occupancy data input into Energy Star's® Portfolio Manager tool or Target Finder, that it can receive an unofficial score of 75 or higher using all other requirements of Target Finder or Portfolio Manager, except for actual data from the most recent year. ENERGY STAR® tools and resources can be found at [HTTPS://WWW.ENERGYSTAR.GOV/](https://www.energystar.gov/).

C. EISA allows a Federal agency to lease Space in a Building that does not have an ENERGY STAR® Label if:

1. No Space is offered in a Building with an ENERGY STAR® Label that meets RLP requirements, including locational needs;
2. The agency will remain in a Building it currently occupies;
3. The Lease will be in a Building of historical, architectural, or cultural significance listed or eligible to be listed on the National Register of Historic Places; or
4. The Lease is for 10,000 RSF or less.

D. If one or more of the statutory exceptions applies, and the offered Space is not in a Building that has earned the ENERGY STAR® Label within one year prior to the due date for final proposal revisions, Offerors are required to include in their lease proposal an agreement to renovate the Building for all energy efficiency and conservation improvements that it has determined would be cost effective over the Firm Term of the Lease, if any, prior to acceptance of the Space (or not later than one year after the Lease Award Date of a succeeding or superseding lease). Such improvements may consist of, but are not limited to, the following:

1. Heating, Ventilating, and Air Conditioning (HVAC) upgrades, including boilers, chillers, and Building Automation System (BAS)/Monitoring/Control System (EMCS).
2. Lighting Improvements.
3. Building Envelope Modifications.

**NOTE:** Additional information can be found on <http://www.gsa.gov/leasing> under "Green Leasing."

E. The term "cost effective" means an improvement that will result in substantial operational cost savings to the landlord by reducing electricity or fossil fuel consumption, water, or other utility costs. The term "operational cost savings" means a reduction in operational costs to the landlord through the application of Building improvements that achieve cost savings over the Firm Term of the Lease sufficient to pay the incremental additional costs of making the Building improvements.

F. Instructions for obtaining an ENERGY STAR® Label are provided at <http://www.energystar.gov/buildings/facility-owners-and-managers/existing-buildings/earn-recognition/energy-star-certification> (use "Portfolio Manager" to apply). ENERGY STAR® tools and resources can be found at [HTTPS://WWW.ENERGYSTAR.GOV/](https://www.energystar.gov/). The ENERGY STAR® Building Upgrade Manual (<http://www.energystar.gov/buildings/facility-owners-and-managers/existing-buildings/save-energy/comprehensive-approach/energy-star>) and Building Upgrade Value Calculator (<http://www.energystar.gov/buildings/tools-and-resources/building-upgrade-value-calculator>) are tools which can be useful in considering energy efficiency and conservation improvements to Buildings.

G. If one or more of the statutory exceptions applies, and the offered Space is not in a Building that has earned the ENERGY STAR® Label within one year prior to the due date for final proposal revisions, the successful Offeror will be excused from performing any agreed-to energy efficiency and conservation renovations, and benchmarking with public disclosure (as provided in (I) below, if it obtains the ENERGY STAR® Label prior to the Government's acceptance of the Space (or not later than one year after the Lease Award Date for succeeding and superseding leases).

H. If no improvements are proposed, the Offeror must demonstrate to the Government using the ENERGY STAR® Online Tools why no energy efficiency and conservation improvements are cost effective. If such explanation is unreasonable, the offer may be rejected.

I. As described in Section 3 of the Lease, successful Offerors meeting one of the statutory exceptions above must agree to benchmark and publicly disclose the Building's current ENERGY STAR® score, using EPA's Portfolio Manager online software application. See the Lease for additional details.

J. All new Buildings being specifically constructed for the Government must achieve the ENERGY STAR® Label within 18 months after occupancy by the Government.

K. As part of the cost effective upgrades specified under sub-paragraph D above, existing lighting systems must be upgraded to meet or exceed the stated lighting specifications in the Lease unless, with respect to upgrades otherwise in excess of the minimum stated requirements, Offeror can demonstrate, using the Building Upgrade Value Calculator discussed above, that such additional upgrades are not cost effective over the Firm Term of the Lease.

## **2.10 ENVIRONMENTAL CONSIDERATIONS (SEP 2013)**

A. The Government requests space with no known hazardous conditions or recognized environmental conditions that would pose a health and safety risk or environmental liability to the Government.

B. Upon request by the Government, Offeror must provide all known previous use of the Building.

C. Offeror must indicate in its written offer any known hazardous conditions or environmental releases with/from the offered Space, Building or Property.

## **2.11 DUE DILIGENCE AND NATIONAL ENVIRONMENTAL POLICY ACT REQUIREMENTS - RLP (SEP 2014)**

### **A. Environmental Due Diligence**

1. At the direction of the LCO, the Offeror must provide, at the Offeror's sole cost and expense, a current Phase I Environmental Site Assessment (ESA), using the American Society for Testing and Materials (ASTM) Standard E1527-13 and timeline, as such standard may be revised from time to time. In accordance with ASTM standards, the study must be performed by an environmental professional with qualifications that meet ASTM standards. This Phase I ESA must be prepared with a focus on the Government being the "user" of the Phase I, as the term "user" is defined in E1527-13. Failure to submit the required study may result in dismissal from consideration.

2. If the Phase I ESA identifies any recognized environmental conditions (RECs), the Offeror will be responsible for addressing such RECs, at its sole cost and expense, including performing any necessary Phase II ESA (using ASTM Standard E1903-11), performing any necessary cleanup actions in accordance with federal and state standards and requirements and submitting a proposed schedule for complying with these obligations. The Government will evaluate whether the nature of any of the RECs, the results of the Phase II, any completed cleanup, and the proposed schedule meet the Government's needs.

### **B. National Environmental Policy Act**

1. While the Offeror is responsible for performing all environmental due diligence studies of the offered Property, the Government is responsible for compliance with NEPA, whether in whole or in part, on its own or with the assistance of the Offerors. NEPA requires federal agencies to consider the effects of their actions on the quality of the human environment

as part of the federal decision making process and, to that end, the Government's obligations may, and in some cases will, be augmented by the Offerors as described in greater detail in the RLP.

2. The Government may either request information from the Offerors to help it meet its obligations under NEPA or share information provided in response to this provision with federal, state and local regulatory agencies as part of its compliance responsibilities under NEPA and other applicable federal, state and local environmental laws and regulations. Further consultation with these regulatory agencies may be necessary as part of the NEPA process.

3. The Offerors are advised that the Government may be required to release the location of each offered site and other building specific information in public hearings or in public NEPA documents. By submitting an offer in response to this RLP and without the need for any further documentation, the Offeror acknowledges and consents to such release.

4. The Government reserves the right to reject any offer where (i) the NEPA-related documentation provided by the Offeror for the offered Property is inadequate, (ii) the offer entails unacceptably adverse impacts on the human environment, (iii) the identified adverse impacts cannot be readily mitigated, or (iv) the level of NEPA analysis is more extensive than is acceptable to the Government (e.g., offers must be of a nature that would allow NEPA to be satisfied by preparation of a Categorical Exclusion (CATEX) NEPA study or an Environmental Assessment (EA) with or without mandatory mitigation).

5. An Offeror must allow the Government access to the offered Property to conduct studies in furtherance of NEPA compliance. This requires research and field surveys to assess the potential impacts to the natural, social and cultural environments. Any recent studies previously conducted by the Offeror may be submitted to be included in the NEPA process.

6. The Government will not proceed with Lease award until the NEPA process is complete as evidenced by the Government's issuance of a completed CATEX, EA or Environmental Impact Statement. Upon Lease award, any mitigation measures, whether optional or mandatory, identified and adopted by the Government will become Lease obligations. All costs and expenses for development of design alternatives, mitigation measures and review submittals for work to be performed under the Lease will be the sole responsibility of Lessor.

## **2.12 NATIONAL HISTORIC PRESERVATION ACT REQUIREMENTS - RLP (OCT 2016)**

A. The Government is responsible for complying with section 106 of the National Historic Preservation Act of 1966, as amended, 54 U.S.C. § 306108 (Section 106). Section 106 requires federal agencies to consider the effects of their actions on historic properties prior to expending any federal funds on the undertaking. The Government is responsible for identifying whether any historic properties exist in, on, under, or near the offered Property that could be affected by the leasing action. Historic properties include both above-grade (*i.e.*, buildings and historic districts) and below-grade (*i.e.*, archeological sites) resources. The Government is responsible for assessing effects to identified historic properties and for consulting with the State Historic Preservation Officer (SHPO), the Tribal Historic Preservation Officer (THPO), if applicable, any local Historic Preservation or Landmarks Commission, and other interested parties, if applicable, in accordance with the implementing regulations set forth at 36 C.F.R. part 800 (Protection of Historic Properties).

B. An Offeror must allow the Government access to the offered Property to conduct studies in furtherance of the Section 106 compliance. This requires research and field surveys to assess the potential presence of historic properties that may be affected by construction activity, both above- and below-grade. Compliance also may require below-grade testing to determine the presence of archeological resources and possible artifact recovery, recordation and interpretation mitigation measures.

C. Demolition or destruction of a historic property by an Offeror in anticipation of an award of a Government lease may disqualify the Offeror from further consideration.

D. The Government reserves the right to reject any offer where documentation for the offered Property is inadequate or otherwise indicates preservation concerns or adverse effects to historic properties that cannot be reasonably mitigated.

E. If the Government determines that the leasing action could affect historic property, the Offeror of any Property that the Government determines could affect historic property will be required to retain, at its sole cost and expense, the services of a preservation architect who meets or exceeds the *Secretary of the Interior's Professional Qualifications Standards for Historic Architecture*, as amended and annotated and previously published in the Code of Federal Regulations, 36 C.F.R. part 61, and the *GSA Qualifications Standards for Preservation Architects*. These standards are available at: [HTTP://WWW.GSA.GOV/HISTORICPRESERVATION](http://www.gsa.gov/historicpreservation)>Project Management Tools> Qualification Requirements for Preservation Architects. The preservation architect will be responsible for developing preservation design solutions and project documentation required for review by the Government, the SHPO, the THPO, if applicable, and other consulting parties in accordance with Section 106. For Tenant Improvements and other tenant-driven alterations within an existing historic building, the preservation architect must develop context-sensitive design options consistent with the *Secretary of the Interior's Standards for the Treatment of Historic Properties*. Where new construction or exterior alterations, or both, are located within a historic district, may be visible from historic properties or may affect archeological resources, compliance may require tailoring the design of the improvements to be compatible with the surrounding area. Design review may require multiple revised submissions, depending on the complexity of the project and potential for adverse effects to historic properties, to respond to comments from the Government and the other consulting parties. All design costs and expenses relating to satisfying the requirements of this paragraph will be borne solely by the Offeror.

## 2.13 CULTURAL RESOURCES STUDY (VA JUL 2018)

A Cultural Resources Study is required with initial offers. The Government has determined that it requires a brief preliminary study to predict the likelihood of the Lease Acquisition's impacts on cultural resources. The Cultural Resources Study shall include the following work:

A. **Background Research** – The Offeror will examine readily available data pertinent to the history, prehistory, ethnography, and environment of the study area, including but not necessarily limited to State Historic Preservation Officer (SHPO), local public library, historical society, or local university to develop a general understanding of the proposed site/building and how it may have changed through time, to identify previously recorded historic resources, and to generate the information and perspectives needed to predict the likely presence or absence of resources and the likely character of impacts, if any.

B. **Identification and Initial Outreach of Experts and Interested Parties** – The Offeror will identify experts and others likely to be interested in and knowledgeable about the history, archaeology, and culture of the area, including but not limited to relevant local government officials and offices, Indian tribal governments, academic interests, and state, local, and other historical, architectural, and archaeological organizations. Offeror will document initial outreach to experts and interested parties.

C. **Fieldwork** – The Offeror will inspect the study area and immediate surrounding areas to the extent feasible from areas normally open to the public, and without conducting excavations or other modifications of the land, landscaping, buildings, or structures, to document the general character of each area and its buildings, structures, and other cultural features. The Offeror will inform VA immediately if there are any access issues that may hinder their capacity to gather this information for discussion and assist VA in the development of alternative mechanisms for gathering this important information.

D. **Report** – The Offeror will prepare and provide to VA a report addressing the following questions with respect to the study area, and including all pertinent supporting documentation:

1. Determine and define, based on the RLP, pre-bid conference, and the Offeror's proposed space solution, what the Undertaking is.
2. Determine and define what the Area of Potential Effect (APE) for the Undertaking is. Provide geographic materials (i.e. USGS maps, aerial images, etc.) delineating the exact dimensions of the APE.
3. Determine and define if there are districts, sites, buildings, structures, or objects wholly or partly within the APE that are on or may be eligible for the National Register of Historic Places.
4. Determine and define what the likelihood that other kinds of cultural resources (e.g. significant local sociocultural groups or activities, religious practices, cultural institutions, documents, artifacts, etc.) exist or occur in the APE, particularly any resources associated with federally recognized tribes.
5. Determine and define if such listed or eligible historic properties or other cultural resources are likely to exist in the APE, and what potential adverse would the Undertaking have on the historic resources.
6. What recommendations do you have for further study or other actions, if any, including minimizing or mitigating any potentially negative impacts?



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## SECTION 3 HOW TO OFFER

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### 3.01 GENERAL INSTRUCTIONS (JUN 2012)

Offeror shall prepare a complete offer, using the forms provided with this RLP, and submit the completed lease proposal package to the Government as indicated below.

### 3.02 RECEIPT OF LEASE PROPOSALS (VA JUL 2018)

A. Offer must be received at the locations stated below, no later than 4:00 PM ET on the date specified on the Cover Page. Interested parties will be responsible to submit initial questions by 4:00 PM ET, October 30, 2018. All questions must reference the associated section of the RLP and be emailed to VA's Broker at [TPAVEK@CRCRE.COM](mailto:TPAVEK@CRCRE.COM). VA intends to schedule a Pre-Bid conference during the last two weeks of October, at a time and place to be determined. Parties interested in attending are required to pre-register by submitting a completed registration table (see in list of RLP documents) to Timothy Pavek at [TPAVEK@CRCRE.COM](mailto:TPAVEK@CRCRE.COM) no later than 4:00 PM ET, October 26, 2018.

**FedEx, UPS, or Hand Delivered:**

U.S. Department of Veterans Affairs  
Office of Construction & Facilities Management (CFM)  
Attn: Anntwinette Dupree-Hart  
425 "Eye" Street, NW, Room 6W115  
Washington, DC 20001

**With copies to:**

Carpenter/Robbins Commercial Real Estate, Inc.  
Attn: Timothy Pavek  
2000 Crow Canyon Place, Suite 130  
San Ramon, CA 94583

VA currently anticipates award on or before Fall 2019. Offers must remain open, and pricing must remain valid, until 90 calendar days following award date.

B. Offers shall be submitted to VA at the above referenced location in two (2) separate Volumes. Offers shall be properly signed, initialed, converted to a PDF file and indexed with bookmarks, and submitted on compact discs. Each compact disc shall be marked appropriately: Volume 1-Technical Proposal and Volume 2-Price Proposal. The technical proposal shall not contain any pricing information. Offerors shall only submit one electronic copy (Compact Discs) of each Volume to the Contracting Officer at the address above. **NO hard copies, of any kind, will be accepted by VA. Offeror may not submit offers via electronic mail.**

C. In addition to the requested number of submission packages listed above, Offerors will submit six (6) compact discs of Volume 1 – Technical Proposal, one (1) compact disc of Volume 2 – Price Proposal to Carpenter/Robbins Commercial Real Estate, Inc. at the above address. **No hard copies of materials shall be submitted to broker.**

Offers shall consist of the following documents, organized as set forth in this subsection and adhering to a reasonable, efficient page limit. To the extent items are missing, not adequately addressed, or page limits are unreasonable in a proposal, the Contracting Officer may determine the proposal to be non-responsive and therefore excluded from the competition, at the sole discretion of the Contracting Officer. Items must be provided in the order set forth below, and each Header and Sub-header (bold text) shall be treated as a bookmarked chapter with relevant information contained therein.

Each CD cover/sleeve/holder as well as the actual CD shall be marked appropriately with the following information in type size and color that is clearly readable:

- Name of Offering Entity
- RLP No. 36C10F19R0004, Texarkana, TX - CBOC
- Initial Offer Volume 1-Technical Proposal or Initial Offer Volume 2-Price Proposal
- Date of Submission

Offers shall consist of the following documents **at a minimum**:

Volume	Proposal Section Header	Sub-headers - Required Document/Response
1	Proposal Compliance Matrix	<b>Proposal Compliance Matrix:</b> Microsoft Word Version
		<b>Offering Entity Acknowledgement Form</b>
		<b>GSA Form 3518-SAM</b>
1	Offering Entity Forms	<b>SAM Printout:</b> System for Award Management (SAM) electronic printout demonstrating applicable size standard and associated North American Industry Classification System (NAICS) code. To be considered for the small business evaluation criteria, small businesses must have an active registration in the System for Award Management (SAM) System, available at <a href="http://WWW.SAM.GOV">WWW.SAM.GOV</a> , at the time of initial offer submission. In addition, the small

		<p>business must be registered with the Small Business Administration (SBA). Provide proof of verification with offer. System for Award Management (SAM) electronic printout demonstrating applicable size standard and associated North American Industry Classification System (NAICS) code</p> <p><b>VETBIZ Printout:</b> To be considered as SDVOSB or VOSB, an offeror must be registered and verified in Vendor Information Pages (VIP) database. (<a href="http://www.vetbiz.gov">HTTP://WWW.VETBIZ.GOV</a>). Provide proof of verification with offer</p> <p><b>Conditional Commitment of Funds</b></p> <p><b>Operating Agreement:</b> Must define individual authorized to represent the entity, which aligns with Offering Entity Acknowledgment Form</p>
1	Technical Response	<p><b>Building Design:</b> Plans, written narratives, design concept, calculations, mechanical and electrical systems, and energy efficiency of the proposed building</p> <p><b>Building Drawings:</b> All applicable drawings to include floor plan, adjacencies and existing ABOA and rentable square footage of proposed space</p> <p><b>Site Plans:</b> Site plan depicting the property boundaries, building, landscaping, parking, ingress/egress and pedestrian circulation</p> <p><b>Project Management Plan</b></p> <p><b>Schedule</b></p> <p><b>Detailed Operations and Maintenance Plan</b></p> <p><b>Building Operating Plan</b></p> <p><b>Additional Submittals:</b> Any additional applicable technical submittal requirements which are listed in Sections 1.06 and 3.06 of the RLP</p> <p><b>Green Globes Scoresheet &amp; Sustainability Approach Narrative</b></p>
1	Site Information	<p><b>FEMA Map:</b> FEMA map, clearly illustrating the specific site location, and evidencing that the property lies outside the 100-year floodplain</p> <p><b>Location Map:</b> Location on map, demonstrating the building or land lies within the delineated area</p> <p><b>Public Transportation:</b> Narrative and map describing proximity of the building or land to the nearest bus and/or train stop, and major transportation routes</p> <p><b>Adjacent Uses:</b> Description of the uses of adjacent property(ies)</p> <p><b>Ownership/Control:</b> Documentation of ownership or control of the property and evidence of signature authority of the party(ies) who will sign and lease documents and ability to meet the minimum site requirements (addressed to and signed by Offering Entity)</p> <p><b>Current Title:</b> A current title report for each property or properties being offered which should include a chain of title including all deeds referenced in the chain of title (current within 60 days). Copies of all instruments associated with the title commitment, which created rights, interests or encumbrances on the proposed easement property, and disclose the names of each person with the interest in the property</p> <p><b>Zoning:</b> A letter/letters from the AHJ providing evidence of current zoning of the property/properties being offered at time of initial proposal submission that the property/properties as zoned meets VA's intended use</p> <p><b>Utilities &amp; Emergency Services:</b> A letter/letters from the local Authority Having Jurisdiction (AHJ) and/or local utilities indicating that there are adequate public services - fire, police, emergency services – serving the subject property to support VA's proposed use</p> <p><b>Phase I:</b> Phase I Environmental Site Assessment &amp; any additional site due diligence</p> <p><b>Cultural Resources Study:</b> Provide required information per RLP Section 2.13.</p>
1	Past Performance	<p><b>Past Performance List</b></p> <p><b>Key Personnel Resumes</b></p>
1	Teaming Information	<p><b>Organizational Chart:</b> Organizational Chart Illustrating Key Personnel and Major Subcontractors</p> <p><b>Teaming Agreements:</b> Fully-executed Teaming Agreements with Architect/Engineering firm and General Contracting firm</p> <p><b>Joint Venture Eligibility:</b> Provide required information per RLP Section 4.04 if applicable</p> <p><b>Small Business Subcontracting Plan</b> (requirement for large businesses offerors)</p> <p><b>A/E Firm Experience Narrative</b></p> <p><b>Design Team Key Personnel Experience</b></p> <p><b>SF-330</b></p> <p><b>A/E State Licensure:</b> Proof of Architect/Engineering firm's state license</p>

		GC Experience Narrative
		GC Key Personnel Resumes
		GSA Form 527
		GC State Licensure: Proof of General Contracting firm's state license
1	Forms (Completed/Initialed/Signed)	VA Handbook 6500 (Appendix D) – VA Rules of Behavior
		VA Handbook 6500.6 – Information Security Program
		GSA Form 3516 – Solicitation Provisions
		GSA Form 3517B – General Clauses/Modified General Clauses
		GSA Form 12000 for Prelease Fire Protection and Life Safety Evaluation for an Office Building (Part A or Part B) (See Section 3.06J for applicable requirements)
		Certification of Building Energy Performance
		Contractor Confidentiality Certificate
		VETS – 4212: Provide a complete and initialed VETS-4212 Report, along with the email confirmation of filing. (Upon the successful submission of a VETS-4212 report(s), contractors will receive an email confirmation of receipt notification for their records.)
1	RLP Documents (Initialed/Signed)	RLP
		RLP Amendments
		RLP Clarifications
		Lease No. 36C10F19L0001 (Form L100)
		Appendix A.1 – Program for Design
		Appendix A.2 – Project Room Contents
		Appendix A.3 – Utility Legend
		Appendix B – Concept Layout and Floor Plan
		Appendix C.1 – Narrative
		Appendix C.2 – ASR – Agency Specific Requirements
		Appendix D – Lease Code Compliance
		Appendix D.2 – FSL II – Facility Security Level II (Security Requirements)
		Appendix E – CBOC IT Specifications
		Appendix F – Janitorial Services
		Labor Standards Provision
		Bowie County Wage Determination
Volume	Header	Required Document/Response
2	Pricing Forms	Offering Entity Acknowledgement Form
		GSA Form 1364 – Proposal to Lease Space
		Attachment No. 1 to GSA Form 1364 NOTE: Offerors shall provide Attachment No. 1 to GSA Form 1364 in the native Excel format, as well as PDF format
		GSA Form 1217 – Lessor's Annual Cost Statement
		Form VA 10091 – VA-FSC Vendor File Request Form
		Evidence of Historical Preference (See Section 2.05)

D. Offers sent by United States mail or hand delivered (including delivery by commercial carrier) shall be deemed late if delivered to the address of the office designated for receipt of offers after the date and time established for receipt of offers.

E. Offers delivered through any means authorized by the RLP may be also deemed timely if there is acceptable evidence to establish that it was received at the Government installation designated for receipt of proposals and was under the Government's control prior to the time set for receipt of proposals; or if it was the only proposal received.

F. There will be no public opening of offers, and all offers will be confidential until the Lease has been awarded. However, the Government may release proposals outside the Government such as to support contractors to assist in the evaluation of offers. Such Government contractors shall be required to protect the data from unauthorized disclosure.

### 3.03 PRICING TERMS (OCT 2017)

Offeror shall provide the following pricing information with its offer, along with any pricing associated with the attached Appendices.

A. GSA Form 1217, Lessor's Annual Cost Statement. Complete all sections of the 1217.

B. GSA Form 1364, Proposal to Lease Space. Complete all sections of the 1364, including, but not limited to:

1. A fully serviced Lease rate (gross rate) per ABOA and RSF, clearly itemizing the total Building shell rental, TI rate, Building Specific Amortized Capital (BSAC) rate, operating costs, and parking (itemizing all costs of parking above base local code requirements or otherwise already included in shell rent).

2. Improvements. All improvements in the base Building, lobbies, common areas, and core areas shall be provided by the Lessor, at the Lessor's expense. This Building shell rental rate shall also include, but is not limited to, property financing (exclusive of TIs and BSAC), insurance, taxes, management, profit, etc., for the Building. The Building shell rental rate shall also include all basic Building systems and common area buildout, including base Building lobbies, common areas, core areas, etc., exclusive of the ABOA Space offered as required in this RLP.
3. The annual cost per ABOA and rentable square foot (RSF) for the cost of services and utilities. This equals line 27 of GSA Form 1217, Lessor's Annual Cost Statement, divided by the Building size (shown on the top of both GSA Form 1364, Proposal to Lease Space, and Form 1217) for ABOA and RSF, respectively.
4. The annual rent to amortize the Tenant Improvements. Such amortization shall be expressed as a cost per ABOA and RSF per year. This shall be all alterations for the Space above the Building shell and BSAC build-out. Such alterations shall be described and identified in the drawings used to construct the Space. If the Offeror chooses to amortize the TI for a period exceeding the Firm Term of the Lease, the Offeror shall indicate the extended time in the offer. If the Government terminates the Lease after the Firm Term or does not otherwise renew or extend the term beyond the Firm Term, the Government shall not be liable for any unamortized TI costs resulting from an extended amortization period.
5. The annual rent to amortize the Building Specific Amortized Capital (BSAC) costs, if any. Such amortization shall be expressed as a rate per ABOA and RSF per year. Refer to the security requirements attached to the Lease.
6. A shell rate per ABOA and RSF for that portion of the lease term extending beyond the Firm Term. The rate proposed for this portion of the term shall not reflect any TIs or BSAC as they will have been fully amortized over the Firm Term.
7. An hourly overtime rate for overtime use of heating and cooling, and annual rate for areas requiring 24/7 HVAC. **NOTE:** Refer to the Lease document for additional guidance.
8. Adjustment for Vacant Leased Premises. **NOTE:** Refer to the Lease document for additional guidance.
9. Lessor's Fees to complete Tenant Improvements. Provide a listing of proposed (i) Lessor's Project Management fee and (ii) Lessor's A/E design costs to prepare construction documents, to complete the Tenant Improvements. State the basis for determining each component, (e.g. flat fee, cost per ABOA SF, etc.). State any assumptions used to compute the dollar costs for each fee component.
10. Rent concessions being offered. Indicate either on the GSA Form 1364 Proposal to Lease Space or in separate correspondence.
11. Compensation (expressed as either % or \$) to Offeror's broker and/or representative arising from an agreement between the Offeror and the Offeror's representative, agent(s), broker(s), property manager, developer, employee, or any other agent or representative in connection with the Lease contemplated herein shall be entered in block 25.b., and if GSA is using a Tenant Representative Broker, compensation (expressed as either % or \$) to GSA's Broker reflecting the agreement between Offeror and GSA's Broker, shall be entered in block 25.a.

### **3.04 BUDGET SCOREKEEPING; OPERATING LEASE TREATMENT (APR 2011)**

The Government will award a Lease pursuant to this RLP only if the Lease will score as an operating lease under Office of Management and Budget Circular A-11, Appendix B. Only offers that are compliant with operating lease limitations will be eligible for award. Offerors are obligated to provide supporting documentation at the request of the LCO to facilitate the Government's determination in this regard.

### **3.05 PROSPECTUS LEASE (OCT 2016)**

This RLP is subject to the Prospectus threshold set forth in 40 USC § 3307. The Government will award a Lease pursuant to this RLP only if the offered rental rate does not exceed the then current rent threshold.

### **3.06 ADDITIONAL SUBMITTALS (OCT 2016)**

Offeror shall also submit with its offer the following:

- A. If the offeror is not the owner of the Property, authorization from the ownership entity to submit an offer on the ownership entity's behalf.
- B. Satisfactory evidence of at least a conditional commitment of funds in an amount necessary to prepare the Space. Such commitments shall be signed by an authorized bank officer, or other legally authorized financing official, and at a minimum shall state: amount of loan, term in years, annual percentage rate, and length of loan commitment.

C. Evidence that the Property is zoned in compliance with local zoning laws, including evidence of variances, if any, approved by the proper local authority, or the Offeror's plan and schedule to obtain all necessary zoning approvals prior to performance if the same have not been received at the time of submission of offers.

D. Evidence of ownership or control of Building.. If the Offeror owns the Property being offered or has a long-term leasehold interest, documentation satisfactory to the LCO evidencing the Offeror's stated interest in the Property and any encumbrances on the Property, shall be submitted.

E. Site Submission Requirements

The following items must be submitted with the Offeror's proposal.

1. Offeror must submit written evidence that it is authorized by the owner of the site to present the site. In addition, Offeror must provide evidence of site control for longer than the duration of the lease term required in this RLP, including the post-award design and construction phase as well as all renewal options. Documentation that constitutes evidence of control includes, but is not limited to, the following fully-executed documents:
    - An option to purchase;
    - A sales contract;
    - A deed showing fee simple ownership; or
    - An option to lease the site for longer than the lease term plus the post-award design and construction phase and any renewal options.
  2. Except for a deed evidencing fee simple ownership, any evidence of owner's consent or site control submitted by the Offeror must be signed by both the landowner and the Offeror and notarized.
  3. Provide a title report dated no fewer than sixty (60) calendar days prior to the due date for initial offers that shows the record owner of the offered site, and all liens, encumbrances, conditions, restrictions, and documents of record that affect the offered site. In addition, provide a certification from the Offeror to VA that the state of title on the offered site is free of covenants, conditions, restrictions, liens, or other items that could prevent or restrict the Offeror fulfilling the terms of the Lease or VA utilizing the property as a health care facility as set forth in the Lease. If any title issues do exist, state the Offeror's plan for remedying the issues with a completion date no later than lease award.
  4. Provide evidence of compliance with local zoning requirements as necessary in order to develop the site for VA's intended use.
- F. If the Offeror does not yet have a vested interest in the Property, but rather has a written agreement to acquire an interest, then the Offeror shall submit a fully executed copy of the written agreement with its offer, together with a statement from the current owner that the agreement is in full force and effect and that the Offeror has performed all conditions precedent to closing, or other form of documentation satisfactory to the LCO. These submittals must remain current. The Offeror is required to submit updated documents as required.
- G. If claiming an historic preference in accordance with the Historic Preference paragraph in RLP Section 2, Eligibility and Preferences for Award, Offeror must submit one of the following as documentation that the Property is historic or the site of the offered Property is within a Historic District: a letter from the National Park Service stating that the Property is listed in the National Register of Historic Places (NRHP) or eligible for listing, with a date of the listing/decision; a letter from the State Historic Preservation Office stating that the Property is listed in the NRHP, or on a statewide register, or eligible for inclusion, with a date of the listing/decision; or, the NRHP Identification Number and date of listing available from the NRHP Database found at [www.nps.gov/nr](http://www.nps.gov/nr).
- H. If there is a potential for conflict of interest because of a single agent representing multiple owners, present evidence that the agent disclosed the multiple representation to each entity and has authorization from each ownership entity offering in response to this RLP package. Owners and agents in conflicting interest situations are advised to exercise due diligence with regard to ethics, independent pricing, and Government procurement integrity requirements. In such cases, the Government reserves the right to negotiate with the owner directly.
- I. The Offeror must have an active registration in the System for Award Management (SAM), via the Internet at [HTTPS://WWW.ACQUISITION.GOV](https://www.acquisition.gov), prior to final proposal revisions. This registration service is free of charge.
- J. The Offeror must submit the Fire Protection and Life Safety (FPLS) Information in J.1, unless the Building meets either exemption in J.2 or J.3 below.
1. FPLS Submittal Information
    - Completed GSA Form 12000, Prelease Fire Protection and Life Safety Evaluation for an Office Building (Part A or Part B, as applicable).
    - A copy of the previous year's fire alarm system maintenance record showing compliance with the requirements in NFPA 72 (if a system is installed in the Building).
    - A copy of the previous year's automatic fire sprinkler system maintenance record showing compliance with the requirements in NFPA 25 (if a system is installed in the Building).
    - A valid Building Certificate of Occupancy (C of O) issued by the local jurisdiction. If the Building C of O is not available or the local jurisdiction does not issue a Building C of O, a report prepared by a licensed fire

protection engineer with their assessment of the offered Space regarding compliance with all applicable local Fire Protection and Life Safety-related codes and ordinances must be provided.

2. If the Space offered is 10,000 RSF or less in area and is located on the 1st floor of the Building, Offeror is not required to submit to VA the Fire Protection and Life Safety (FPLS) Submittal Information listed in I.1.a through I.1.d above.
  3. If the Offeror provides a Building C of O obtained under any edition of the International Building Code (IBC), and the offered Space meets or will meet all the requirements of the Lease with regard to Means of Egress, Automatic Fire Sprinkler System, and Fire Alarm System prior to occupancy, then the Offeror is not required to submit to VA the FPLS Submittal Information listed in I.1 above.
- K. The legal description of the Property and tax ID number associated with the Property, copies of prior year tax notices and prior year tax bills, as well as any other information (such as a fact sheet, 5" wide x 3" high or larger color photograph, site plan, location map, and tax parcel map) in case of multiple tax parcels for an offered Building, and any other information that may affect the assessed value, in order for the Government to perform a complete and adequate analysis of the offered Property. The Offeror is to provide a detailed overview and documentation of any Tax Abatements on the Property as outlined in the "Real Estate Tax Adjustment" paragraph of the Lease.
- L. A plan and short narrative as necessary to explain how the Offeror will meet the parking requirements.
- M. The architectural plans for modernization, if the offered Building is not a modern office Building.
- N. An asbestos management plan, if the offered Building contains asbestos-containing materials.
- O. First generation plans scaled at a minimum of 1/8" = 1'-0" (preferred) shall be submitted for review and consideration and meet O.1 through O.5 noted below.
1. All plans submitted for consideration shall include floor plan(s) for which Space is being offered and floor plan(s) of the floor(s) of exit discharge (e.g., street level(s)). Each plan submitted shall include the locations of all exit stairs, elevators, and the Space(s) being offered to the Government. In addition, where Building exit stairs are interrupted or discontinued before the level of exit discharge, additional floor plans for the level(s) where exit stairs are interrupted or discontinued must also be provided.
  2. All plans submitted for consideration shall have been generated by a Computer Aided Design (CAD) program which is compatible with the latest release of AutoCAD. The required file extension is .DWG. Clean and purged files shall be submitted on CD-ROM. Plans shall include a proposed corridor pattern for typical floors and/or partial floors. The CAD file showing the offered Space should show the Poly-Line utilized to determine the square footage on a separate and unique layer. All submissions shall be accompanied with a written matrix indicating the layering standard to verify that all information is recoverable. All architectural features of the Space shall be accurately shown.
  3. Photostatic copies are not acceptable. All architectural features of the Space shall be accurately shown. If conversion or renovation of the Building is planned, alterations to meet this RLP shall be indicated.
  4. Plans shall reflect corridors in place or the proposed corridor pattern for both a typical full (single-tenant) floor and/or partial (multi-tenant) floor. The corridors in place or proposed corridors shall meet local code requirements for issuance of occupancy permits.
  5. VA will review all plans submitted to determine if an acceptable level of safety is provided. In addition, VA will review the common corridors in place and/or proposed corridor pattern to determine whether these achieve an acceptable level of safety as well as to verify that the corridors provide public access to all essential Building elements. The Offeror will be advised of any adjustments that are required to the corridors for determining the ABOA Space. The required corridors may or may not be defined by ceiling-high partitions. Actual corridors in the approved layout for the successful Offeror's Space may differ from the corridors used in determining the ABOA square footage for the lease award. Additional egress corridors required by the tenant agency's design intent drawings will not be deducted from the ABOA square footage that the most efficient corridor pattern would have yielded.
- P. As provided in the "Amount and Type of Space, Lease Term, and Occupancy Date" paragraph in the RLP, advise whether there are existing vending facilities in the offered Building which have exclusive rights in the Building.
- Q. Provide evidence demonstrating amenities do or will exist by the Government's required occupancy date. Such evidence shall include copies of signed leases, construction contracts, or other documentation as deemed acceptable by the LCO.
- R. No later than the due date for final proposal revisions, the Offeror must submit to the LCO:
1. Evidence of an Energy Star® label obtained within the 12 months prior to the due date of final proposal revisions,
  2. Offerors falling under a statutory exception must also indicate by the due date for final proposal revisions what cost effective energy efficiency and conservation improvements they are proposing to make.

3. If no cost-effective improvements can be made, the Offeror must demonstrate to the Government using the ENERGY STAR® Online Tools referenced in the RLP paragraph, entitled "ENERGY INDEPENDENCE AND SECURITY ACT," why no energy efficiency and conservation improvements are cost effective. This explanation will be subject to review by the LCO. If the explanation is considered unreasonable, the offer may be considered technically unacceptable.
4. If the Offeror is claiming eligibility for additional time to obtain the Energy Star® label per sub-paragraph B of the RLP paragraph entitled "Energy Independence and Security Act," then the Offeror shall provide such indication with its initial offer and also must provide by the due date for final proposal revisions evidence substantiating their claim for additional time to obtain the Energy Star® label and substantiating their capability of earning the Energy Star®.
5. For new construction, the Offeror need not submit anything regarding compliance with EISA by the date of final proposal revisions, but shall be required to produce prior to the issuance of a permit for building construction a Statement of Energy Design Intent (SEDI) using Energy Star's® Target Finder online tool reflecting an Energy Star® benchmark score of 75 or higher and a certification from EPA of being Designed to Earn the Energy Star®.

S. For projects 10,000 RSF and above, the Offeror must provide documentation of the proposed GREEN GLOBES® FOR NEW CONSTRUCTION (GG®-NC) credits for Two Green Globes level certification. If pursuing Green Globes®-NC, the Offeror may add GBI Green Globes®Professionals (GGPs) to the project team, but it is not required. If one or more GGPs are added, the Offeror must identify any GGPs as team members, including their roles throughout the project.

T. The Offeror must provide a Green Globes® for ® Along with the proposed Green Globes® SI checklist, the Offeror shall submit a brief statement outlining how each of the Credits proposed on the scorecard or checklist will be achieved. The Offeror may add GBI Green Globes®Professionals (GGPs) to the project team, but it is not required. If one or more GGPs are added, the Offeror must identify any GGPs as team members, including their roles throughout the project. Evidence of seismic safety compliance as required in Section 2 of this RLP.

U. Intentionally Deleted.

V. Information required under paragraph entitled "DUE DILIGENCE AND NATIONAL ENVIRONMENTAL POLICY ACT REQUIREMENTS - RLP."

W. Information required under paragraph entitled "NATIONAL HISTORIC PRESERVATION ACT REQUIREMENTS - RLP."

X. If the Offeror requests any deviations, all deviations must be documented on Form 1364 in block labeled "Additional Remarks or Conditions with Respect to this Offer." VA at its sole discretion will make the decision whether or not to accept the deviation. Any deviations must be requested prior to the request for final proposal revisions. If the Offeror requests any deviations, VA at its sole discretion will make the decision whether to accept the deviation.

Y. If more than 5,000 square feet of land area is to be disturbed in order to meet the Government's requirements, (as more fully described in the lease paragraph named ENERGY INDEPENDENCE AND SECURITY ACT, sub-paragraph (B)(1)(b)), a statement from Offeror that the Offeror is aware of and will comply with the specific lease requirements concerning maintenance and restoration of the real property's hydrology.

Z. Intentionally Deleted.

### 3.07 TENANT IMPROVEMENTS INCLUDED IN OFFER (SEP 2015)

#### A. TENANT IMPROVEMENT ALLOWANCE PRICING:

The TI Allowance is **\$134.00** per ABOA SF (TIs are the finishes and fixtures that typically take Space from the shell condition to a finished, usable condition.) The TI Allowance shall be used for the build-out of the Space in accordance with the Government approved design intent drawings. All TIs required by the Government for occupancy shall be performed by the successful Offeror as part of the rental consideration, and all improvements shall meet the quality standards and requirements of this RLP package and its attachments. The Government reserves the right to amortize any portion of the TI Allowance at the amortization rate proposed by the Offeror on Attachment 1 to GSA Form 1364. Amortization of the TI Allowance will be over the firm term of the lease. The unamortized portion of the TI Allowance will be paid by the Government in lump sum upon acceptance of the space by the Government. The decision by the Government on whether or not to amortize the TI Allowance, and/or what portion of the allowance is to be amortized, is solely that of the Government.

B. The Government may elect to make lump sum payments for any or all work covered by the TIA. That part of the TIA amortized in the rent shall be reduced accordingly. At any time after occupancy and during the Firm Term of the Lease, the Government, at its sole discretion, may elect to pay lump sum for any part or all of the remaining unpaid amortized balance of the TIA. If the Government elects to make a lump sum payment for the TIA after occupancy, the payment of the TIA by the Government will result in a decrease in the rent according to the amortization rate over the Firm Term of the Lease.

C. The Tenant Improvements shall include all the Offeror's administrative costs, general contractor fees, subcontractor's profit and overhead costs, Offeror's Project Management fee, design costs, and other associated project fees necessary to prepare construction documents and to complete the TIs. It is the successful Offeror's responsibility to prepare all documentation (working/construction drawings, etc.) required to receive construction permits. NO COSTS ASSOCIATED WITH THE

BUILDING SHELL SHALL BE INCLUDED IN THE TI PRICING.

**3.08 INTENTIONALLY DELETED**

**3.09 INTENTIONALLY DELETED**

**3.10 GREEN BUILDING RATING CERTIFICATION FOR TENANT INTERIORS (OCT 2016)**

The project TIs shall incorporate any necessary design parameters for the Space to meet Green Globes® for Sustainable Interiors (GG®-SI) requirements into the Design Intent Drawings (DIDs), if applicable, or Construction Drawings. The Lessor must coordinate TI and shell requirements (at the minimum One Green Globes level) as necessary to meet the certification.

**3.11 OPERATING COSTS REQUIREMENTS INCLUDED IN OFFER (JUN 2012)**

The Government requires a fully serviced Lease as part of the rental consideration. The base for the operating costs adjustment will be established during negotiations based upon rentable SF. The proposed methodology for operating costs adjustment shall include all items specified in the attached Lease document. The minimum requirements for normal hours, utilities, and janitorial services are specified in the attached Lease document. The offer shall clearly state whether the rental is firm throughout the term of the Lease or if it is subject to annual adjustment of operating costs as indicated above. If operating costs will be subject to adjustment, those costs shall be specified in the proposal.

**3.12 UTILITIES SEPARATE FROM RENTAL / BUILDING OPERATING PLAN (JUN 2012)**

The Offeror shall specify which utilities, if any, are excluded from the rental consideration. If any such utilities are excluded, the Offeror shall obtain a statement from a registered professional engineer stating that all HVAC, plumbing, and other energy intensive Building systems can operate under the control conditions stated in the Lease. The statement shall also identify all Building systems that do not conform to the system performance values, including the "recommended" or "suggested" values of ANSI/ASHRAE Standard 90.1, "Energy Efficient Design of New Buildings Except Low Rise Residential Buildings," or more restrictive state and local codes.

The Offeror shall submit a building operating plan with the offer. Such plan shall include a schedule of startup and shutdown times for operation of each building system, such as lighting, HVAC, and plumbing. Such plan shall be in effect on the Lease Term Commencement Date.



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## SECTION 4 METHOD OF AWARD

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### 4.01 NEGOTIATIONS (JUN 2012)

Negotiations may be conducted on behalf of the Government by the VA LCO or designated representative. When negotiations are conducted, VA will negotiate the rental price for the initial term, any renewal periods, and any other aspect of the offer as deemed necessary. The Offeror shall not enter into negotiations concerning the Space leased or to be leased with representatives of Federal agencies other than the LCO or their designee. The LCO or their designated representative will conduct oral or written negotiations with all Offerors that are within the competitive range. The competitive range will be established by the LCO based on cost or price and other factors (if any) that are stated in this RLP and will include all of the most highly rated proposals, unless the range is further reduced for purposes of efficiency. Prior to eliminating an Offeror that is a HUBZone small business concern (SBC) and which has not waived its entitlement to a price evaluation preference from the competitive range, the LCO shall adjust the evaluated prices of all non-small business Offerors proposed for inclusion in the competitive range by increasing the prices by ten (10) percent, solely for the purpose of determining whether the HUBZone SBC Offeror should be included or excluded from the competitive range. Offerors who are not included in the competitive range will be notified in writing.

All Offerors within the competitive range will be provided a reasonable opportunity to submit revisions to their initial offer including any cost or price, technical, or other revisions that may result from the negotiations. Negotiations will be closed with submission of final proposal revisions.

### 4.02 HUBZONE SMALL BUSINESS CONCERN ADDITIONAL PERFORMANCE REQUIREMENTS (SEP 2015)

A HUBZone small business concern (SBC) Offeror may elect to waive the price evaluation preference provided in the "Award Based On Price" paragraph or the "Other Award Factors" paragraph of the RLP by so indicating on the GSA Form 1364, Proposal to Lease Space. In such a case, no price evaluation preference shall apply to the evaluation of the HUBZone SBC, and the performance of work requirements set forth in Section 1 of the Lease shall not be applicable should the HUBZone SBC be awarded the Lease. A HUBZone SBC Offeror acknowledges that a prospective HUBZone SBC awardee must be a qualified HUBZone SBC at the time of award of this contract in order to be eligible for the price evaluation preference. The HUBZone SBC Offeror shall provide the LCO a copy of the notice required by 13 CFR 126.501 if material changes occur before contract award that could affect its HUBZone eligibility. If it is determined, prior to award, that the apparently successful HUBZone SBC Offeror is not an eligible HUBZone SBC, the LCO will reevaluate proposals without regard to any price preference provided for the previously identified HUBZone SBC Offeror, and make an award consistent with the solicitation and the evaluation factors set forth herein.

If a HUBZone SBC that has not waived the price preference is awarded the Lease, the certification required by the "Additional Financial and Technical Capability" paragraph of the Lease must be provided within 10 days of award. If it is determined within 20 days of award that a HUBZone SBC Offeror that has been awarded the Lease was not an eligible HUBZone SBC at the time of award, and the HUBZone SBC Lessor failed to provide the LCO with information regarding a change to its HUBZone eligibility prior to award, then the Lease shall be subject, at the LCO's discretion, to termination, and the Government will be relieved of all obligations to the Lessor in such an event and not be liable to the Lessor for any costs, claims or damages of any nature whatsoever.

### 4.03 INTENTIONALLY DELETED

### 4.04 AWARD BASED ON BEST VALUE

In accordance with FAR Part 15.101, competitively negotiated best value trade off source selection procedures will be used to evaluate proposals, and award will be made to the responsible Offeror offering the best value to the Government after evaluation of both the total evaluated contract price and non-priced technical factors.

A. The Government intends to evaluate proposals and award a contract without discussions with the Offeror (except clarifications as described in FAR 15.306(a)). Therefore, the Offeror's initial proposal should contain the Offeror's best terms from a cost or price and technical standpoint. The Government reserves the right to conduct discussions if the Contracting Officer later determines them to be necessary. If the Contracting Officer determines that the number of proposals that would otherwise be in the competitive range exceeds the number at which an efficient competition can be conducted, the Contracting Officer may limit the number of proposals in the competitive range to the greatest number that will permit an efficient competition among the most highly rated proposals.

B. All technical non-price factors when combined are **approximately equal in importance to price**, but, as proposals become more equal in their technical merit, the evaluated price becomes comparatively more important. The Government may make trade-offs between price and technical merit when determining if the increased technical merit is worth the increased price. The Contracting Officer will evaluate all aspects of the proposal to assess the Offeror's ability to perform the contract successfully. The evaluation will be conducted on the factors specified in this RLP.

## **TECHNICAL EVALUATION FACTORS**

The technical factors are listed in descending order of importance and listed below. Areas of Consideration are not listed in order of importance and are not assigned a specific rating. Minimum submission requirements are listed in Section 3.02 of the RLP.

### **A. FACTOR 1: TECHNICAL QUALITY**

Areas of Consideration
A. Architectural Concept & Building Design
B. Quality of Site Characteristics & Development
C. Sustainable Design and Energy Efficiency

#### **1. EVALUATION**

This factor and the corresponding areas of consideration consider the building design, all functional, programmatic, and spatial relationships shown in the Offeror's conceptual design and floor plan and how well the Offeror has accommodated VA's adjacencies, conceptual prototypes, and space program. This factor also considers how effectively the Offeror has implemented VA's aesthetic concept and programmatic requirements. This factor also considers the inherent characteristics, functionality, and quality of development of the site offered. VA will evaluate the quality of the site based on how the Offeror's development of the site accommodates VA's conceptual design, building footprint, parking, and physical security requirements. This includes suitable ingress and egress to and from the main (public) roadway(s), emergency vehicle access, public and staff entrances, and loading dock and service entrances. Parking lots and walkways are accessible, and traffic patterns efficiently manage the flow of vehicles while ensuring pedestrian safety. Stormwater management and landscaping best practices are narratively and graphically addressed in sufficient detail and compliant with local code and any covenants or use restrictions on the site.

The Offeror's response shall:

- Provide sufficient evidence that all minimum requirements within the RLP are met;
- Provide detailed narratives and clear, detailed drawings/renderings illustrating the proposed building/design/architectural concept, with specific emphasis on shell-related considerations;
- Demonstrate an understanding of VA's mission, Patient Aligned Care Team (PACT) design, and the specific facility use;
- Demonstrate an understanding of the design requirements in VA's Basis of Design in Appendix C.1 (Agency Specific Requirements) and C.2 (FSL II)
- Optimize patient-centric design;
- Demonstrate that column placement, shape of footprint, circulation systems, and placement of mechanical, plumbing, and electrical service spaces optimize efficiency and functionality of the building and space;
- Optimize circulation, way-finding, privacy, security;
- Clearly describe specifications/calculations for building and/or systems, to include, but not limited to structural; HVAC; electrical; building physical security;
- Clearly illustrate and describe any proposed enhancements/value-added design that are useful to patients, visitors, and/or staff.
- Ensure proposed facility is constructed of permanent materials and is compatible with its surroundings; provide detailed narratives and illustrations defining construction materials, to include qualities and/or value-add considerations.
- Provide sufficient evidence that Section 1.04 requirements and all other minimum site requirements within the RLP are met;
- Use innovative design to manage site and structures, parking, vehicular and pedestrian circulation, visual elements, and open and screened areas to enhance VA's conceptual building footprint in a way that optimizes the efficiency, functionality, and/or aesthetic quality of the site;
- Landscaping is integrated with the site design and building aesthetics, and Offeror has optimized the landscaping opportunities to provide a welcoming, pleasant environment;
- Provide detailed drawings/renderings illustrating the proposed quality of site development;
- Clearly illustrate and describe any proposed enhancements/value-add offered that are useful to patients, visitors, and/or staff;
- Clearly illustrate and describe site advantages, to include, but not limited to: proximity to amenities, accessibility from major thoroughfares; visibility, proximity to emergency services; etc.
- Provide detailed narratives and clear, detailed drawings/renderings illustrating the proposed site physical security considerations and threat mitigation plan.
- Provide detailed narratives demonstrating approach to achieve proposed levels of sustainable design/energy efficiency.

## 2. SUBMISSION INSTRUCTIONS

The Government has included an adjacency matrix for the facility as well as conceptual prototypes in Appendix B. The Offeror shall expound on the Government's concepts and provide sufficient narrative detail and drawings (as described above), to present a facility with shape and dimensions, and access and adjacencies, that optimize the space program and all functional requirements of the facility. The Offeror should address functional as well as aesthetic components of the facility in sufficient detail so that the Government may conduct a comprehensive evaluation of the healing and working environments being proposed. The Offeror shall submit evidence that all Facility requirements within the RLP are met.

The Offeror shall provide a conceptual design and provide sufficient narrative detail and drawings, to present a site that accommodates VA's conceptual design, building footprint, parking and physical security requirements. The Offeror should address functional as well as aesthetic components of the site in sufficient detail so that the Government may conduct a comprehensive evaluation of the environments being proposed. The Offeror shall submit evidence that all Site requirements within the RLP are met.

## B. FACTOR 2: OFFEROR'S QUALIFICATIONS AND PAST PERFORMANCE

Areas of Consideration
A. Offeror Past Performance
B. Design Team & General Contractor Qualifications
C. Financial Resources
D. Project Management Plan

### Offeror's Past Performance

#### 1. EVALUATION

Past performance will be evaluated in compliance with FAR Part 15.305(a)(2) in a holistic manner, considering multiple aspects of the Offeror's previous projects. Past Performance will be considered for the **Offeror** (inclusive of the offering entity, predecessor companies, and key personnel). Offerors may provide up to five (5) examples of and references for past performance as a prime contractor, where construction has been completed during the past five (5) years. The relevancy of the projects and the Offeror's performance on the projects, for which Past Performance is provided, will be evaluated.

**Relevancy.** Medical facility projects that are comparable in size and complexity or exceed the size and complexity of this project will be considered more relevant than those that are smaller in size and less complex than this project. In the context of the above, VA projects are more relevant than non-VA federal government projects, which are more relevant than non-federal government projects. Non-medical facility projects will be considered the least relevant. The relevancy of the Offeror's role in the projects for which Past Performance is provided will also be evaluated. Roles listed in order of most to least relevant are: developer, lessor, general contractor, and design team. The relevancy of projects and role will provide the Government with a level of confidence in the following evaluations of the Offeror.

**Performance.** The Past Performance Questionnaire (PPQ) ratings, submitted directly from the Offeror's references, shall help develop a Performance Confidence Assessment. The Offeror is capable of performing under the lease contract in a timely manner and within budget. The Offeror has effectively managed its project teams and the project itself to ensure customer satisfaction and project success. The facilities produced by the Offeror are of high quality as may be evidenced by awards or accolades. Additionally, the Offeror has engaged in upstanding business practices, including subcontracting to Veteran-owned small businesses and other small businesses, making timely payments to subcontractors, and operating within legal and ethical standards.

VA will evaluate most favorably Offerors who demonstrate past successes, as a prime contractor, with relevant, similar projects, completed on time and within budget, to the satisfaction of their customers and corroborated by positive feedback through the PPQ.

In the case of an Offeror without a record of relevant past performance or for whom information on past performance is not available, the Offeror may not be evaluated favorably or unfavorably on past performance. Offerors must either provide the above information or affirmatively state that it possesses no relevant, directly related, or similar past performance.

#### 2. SUBMISSION INSTRUCTIONS

The Offeror shall:

- Affirmatively state whether the offering entity has a record of relevant past performance.
- Identify key personnel that are to be committed to the project and provide corresponding resumes.
- Provide evidence of past performance, in accordance with FAR 15.305(2), contained in PPQs and from Government systems and records. Templates of the PPQ template are attached with this RLP and must be submitted using this format. Any other forms or questionnaires will not be considered.
- Provide a list (in the format below) of up to five (5) of the most relevant contracts, **where construction has been completed during the past five (5) years**. The Past Performance List must be included as part of the Offeror's Volume I Proposal in accordance with Section 3.02.

Project Reference No.	RLP No. XXX Offering Entity	Past Performance Entity	Past Performance Entity DUNS	Past Performance Reference Name/Title	Reference Email	Reference Phone No.	Date Submitted to Reference
Reference No. 1	ABC, LLC.	ABC, LLC	12345678910	Joe Smith, VA Contracting Officer	joe.smith99@va.gov	202.555.5555	[xx/xx/xxxx]
Reference No. 2	ABC, LLC.	XYZ, Inc.	09876543210	Sally Smith, VA SRE	sandra.smith47@va.gov	202.555.5556	[xx/xx/xxxx]
Reference No. 3	ABC, LLC.	XYZ, Inc.	09876543210	Sally Smith, VA SRE	sandra.smith47@va.gov	202.555.5556	[xx/xx/xxxx]
Reference No. 4	ABC, LLC.	XYZ, Inc.	09876543210	Sally Smith, VA SRE	sandra.smith47@va.gov	202.555.5556	[xx/xx/xxxx]
Reference No. 5	ABC, LLC.	XYZ, Inc.	09876543210	Sally Smith, VA SRE	sandra.smith47@va.gov	202.555.5556	[xx/xx/xxxx]

This information will be supported by PPQs that are filled out by the Offeror's references and submitted directly to the Contracting Officer, with a copy to VA's real estate broker representative, on or before the due date for initial offers. Completion and submission of PPQs by the Offeror's references is solely the responsibility of the Offeror and its references to provide to the Government in accordance with this RLP. The Offeror is advised that VA will validate the information provided in all PPQs and **will not** accept questionnaires provided by an Offeror as opposed to the reference. A corresponding Past Performance Questionnaire must be received for each Past Performance Reference (up to five (5) projects) for the project to be considered and evaluated for this Past Performance factor.

The Offeror may include letters of recommendation or commendation, awards, or certifications that indicate Offeror possesses a high-quality process for developing and providing the final project or service, as each relates back to the Offeror's PPQs. **However, Offerors shall not provide project examples, profiles or references of any kind outside of the no greater than five (5) PPQs.**

PPQs must be submitted to VA's broker at tpavek@crcre.com, with a subject line that reads:

"VA-Texarkana, RLP#36C10F19R0004, [Name of Offeror], Completed Past Performance Questionnaire"

The Contracting Officer will not provide information to the Offeror as to whether or not a PPQ was or was not received. The Offeror should allow adequate time for its references to complete the Past Performance Questionnaires and for them to be sent to the appropriate recipients within the allocated timeframe.

#### **Design Team & General Contractor Qualifications**

##### **1. EVALUATION**

VA will evaluate the offer based on the experience of the A/E firm and General Contractor with designing, constructing, and renovating facilities as demonstrated in an Experience Narrative and the qualifications of the A/E firm and Construction Contractor. VA will evaluate most favorably A/E firm and General Contractor qualifications and experience with facilities of similar or greater size and complexity as the facility required in this RLP (i.e., a build-to-suit medical outpatient facility for a Federal tenant). Medical facility projects that are comparable in size and complexity or exceed the size and complexity of this project will be considered more relevant than those that are smaller in size and less complex than this project. In the context of the above, VA projects are more relevant than non-VA federal government projects, which are more relevant than non-federal government projects. Non-medical facility projects will be considered the least relevant. VA will also favorably evaluate the Offeror's experience working together with the A/E firm or General Contractor on previous projects.

##### **2. SUBMISSION INSTRUCTIONS**

###### **a. Design Team Qualifications**

The Offeror shall:

- Provide an Experience Narrative for the A/E firm that describes its organizational and key personnel experience in successfully designing relevant facilities per the Evaluation paragraph above.
- Identify Design Team key personnel that are to be committed to the project and provide descriptions of their experience with relevant projects.
- Provide a completed SF 330, "Architect-Engineer Qualifications" for each individual or firm on the Lessor's design team. In Part I, Section H of SF 330, provide a description of outstanding commitments for each firm and key personnel. As a minimum, the design team shall include licensed or registered professionals in good standing providing the following services: Architecture, Structural Engineering, Civil Engineering, Mechanical Engineering, Fire Protection, Electrical Engineering, Interior Design, and appropriate Low Voltage Engineering (Structured Telecommunications Cabling, Security, Audio Visual, Medical Equipment, and Special Systems and Physical Security personnel).
- Provide a copy of the license or certification of the future A/E of Record individual(s) and/or firm(s), providing architectural and engineering design services, proving their ability to practice in the State where the facility is to be located. Low-voltage designers shall be BICSI-certified for structural cabling.
- In the initial offer and prior to award, the Offeror shall provide evidence of a firm commitment of teaming arrangements with the architect firm(s) that are presented in the Lessor's proposal in the form of a letter on each company's letterhead addressed to the Contracting Officer from the principal(s) of each of the respective firms.

Design teams that demonstrate greater expertise and experience among key personnel and regarding successful, comparable projects will be more highly rated.

b. General Contractor Qualifications

The Offeror shall:

- Provide an Experience Narrative for the General Contractor that describes its organizational and key personnel experience in successfully constructing relevant facilities per the Evaluation paragraph above.
- Identify General Contractor key personnel that are to be committed to the project and provide corresponding resumes.
- Provide a completed GSA Form 527 (10/15), "Contractor's Qualifications and Financial Information" for the Offeror, the General Contractor, Mechanical Contractor, and Electrical Contractor; Section V needs to be completed for the Offeror but not any of the aforementioned parties. In Section VII of Form 527, the Offeror must provide a description of outstanding commitments, names, and qualifications of key personnel, and any other information related to experience, competency, and performance capabilities with construction projects similar in scope to the project described herein.
- Provide a copy of the license in the State where the facility is located for the individual(s) and/or firm(s) proposed as contractors. If the Lessor is also the contractor, information provided in response to paragraphs Past Performance and Financial Resources above need not be duplicated.
- In the initial offer and prior to award, the Offeror shall provide evidence of a firm commitment of teaming arrangements with the General Contractor that are presented in the Lessor's proposal in the form of a letter on each company's letterhead addressed to the Contracting Officer from the principal(s) of each of the respective firms.

Installers shall have OEM credentials for the Special Systems listed in this RLP. The Offeror shall provide contractor's past and present safety, performance on contracts, which reflect the Offeror's ability to perform on the proposed effort.

Contractors that demonstrate greater expertise and experience among key personnel and regarding successful, comparable projects and that demonstrate the financial resources to successfully execute this project will be more highly rated.

## **Financial Resources**

### **1. EVALUATION**

VA will evaluate the Offeror's financial plan and resources to reduce risk and meet contractual deliverables on time and on budget. VA will evaluate the Offeror's plan for funding the project including up-front costs, design, construction and operation of the facility. Consideration is given to the reliability of funding mechanisms, the risk associated with the Offeror's plan and the Offeror's financial resources to meet short and long-term funding needs of the project.

Offeror must clearly and specifically identify how it will meet the near-term funding requirements for the project including, but not limited to land acquisition, payment of commissions and professional fees and equity related to securing any debt funding, if any, anticipated for the project. The plan must specifically identify the amount of those costs, the timing of the costs and the sources of funding those costs.

This information MUST be included in the Offeror's initial technical proposal. All financial information is confidential and will not be shared. If requested by the Contracting Officer, additional or updated information must be provided.

Financial Resources Plans ("Plans") that present less risk of successful implementation will be rated more highly. Plans of Offerors who demonstrate greater financial strength, liquidity, credit availability and assets will be rated more highly. Plans that propose Offeror's own equity resources will be rated more highly than plans that propose the use of third-party equity. Plans that provide more alternative sources of financing and more certain and reliable sources of financing will be rated more highly.

If requested by the Contracting Officer, additional supporting more information may be required.

## 2. SUBMISSION INSTRUCTIONS

Offerors must provide a financial plan that clearly and specifically identifies how it will meet the near-term funding requirements for the project including, but not limited to land acquisition, payment of commissions and professional fees and long-term funding requirements. Offerors should clearly define equity related to securing any debt funding, if any, anticipated for the project. The plan must specifically identify the type of financing, the amount of financing, the timing of the costs and the sources of funding.

The Offeror must provide satisfactory evidence of two (2) conditional commitments of funds in an amount necessary to prepare and/or construct the space. Each commitment must be signed by an authorized bank officer or other financial institution and must state that the officer has reviewed the Offeror's project and terms of Offeror's cost proposal to VA. At a minimum, each conditional commitment of funds must state the following:

- Amount of Loan;
- Loan Term in Years;
- Annual Percentage Rate;
- Length of Loan Commitment;
- Amortization Period
- Name of the Principal(s) Involved;
- Type of Debt Funding – Bond vs. Traditional Amortizing Loan;
- Contact Information for Lender; and
- The Purpose of the Loan.

Offeror must also provide evidence of financial resources sufficient to prosecute the work. Such evidence must include:

- A Statement of Offeror's Financial Condition;
- Equity Source(s) for this project;
- Back-up Equity Source for this project;
- Financial Statements, Including Statement of Net Worth, Balance Sheets, and Profit and Loss Statements for the prior three years. The financial statements must include a certification or statement from a Certified Public Accountant (CPA) that the financial statements being presented to VA fairly present Offeror's financial condition.

If Offeror is an individual and personal financial information is being provided as evidence, the following is required:

- Personal Financial Statements, to include Income Statement for the preceding 12 months, Balance Sheet, a Statement of Net Worth. These financial statements must be prepared and include a certification or statement from a Certified Public Accountant (CPA) that the financial statements being presented to VA fairly present Offeror's financial condition.
- Individual tax returns for the prior three years,

Statements from banks or other financial institutions that provide an independent verification of the assets presented in the financial statements.

### **Project Management Plan**

## 1. EVALUATION

VA will evaluate the Offeror's demonstrated ability to fulfill the terms of the lease contract during post-award design, construction, and during the first year of the lease term as shown in a PMP. VA will evaluate the offer based on a PMP submitted by the Offeror and will consider most favorably Offerors who demonstrate that they are able to successfully complete this project, given other anticipated active projects, and who have a well thought-out and comprehensive PMP.

## 2. SUBMISSION INSTRUCTIONS

The Offeror shall submit a PMP that describes how the Offeror will reduce risk, meet deliverables, and keep the project within scope, on time, and on budget. The PMP shall include a narrative approach to the execution of this project from the point of lease award through the first year of the lease term. The narrative shall address the Offeror's approach to leadership, management, decision-making authority, communication, modifications, project schedule, and quality control.

The Offeror should provide a PMP that addresses, at minimum, the following information:

- a. Workload of its principals, key personnel, project team, and the project teams of the Offeror's A/E, construction contractor, and operations/management team at the anticipated date of lease award through completion of construction;
- b. List of projects on which the team is anticipated to be working at the time of lease award, including project location, size, and contract value;
- c. List of projects on which the offering entity and its key personnel and members are currently bidding, including project location, size, and estimated contract value; and
- d. A plan for how this project will be staffed, the roles and responsibilities of team members, particularly key personnel, and how the Offeror will approach the successful completion of the contract requirements.

**C. FACTOR 3: OPERATIONS & MAINTENANCE PLAN**

Areas of Consideration
A. Interior and Exterior Maintenance of Building and Grounds
B. Routine Emergency Calls - Procedure and Response Times
C. Staffing Plan, Administrative Procedures, & Quality Control Plan

**1. EVALUATION**

Operations and Maintenance Plans will be evaluated for the adequacy and efficiency of operations to maintain standards of cleanliness, orderliness, and repair for the entire proposed facility, pursuant to the size, scope and complexity of the facility's mission requirements. An Operations and Maintenance Plan that demonstrates that the Offeror will keep the facility and site in prime condition and operating order for the entire lease term, and that emergencies will be quickly and effectively addressed, will be evaluated most favorably. The Offeror's Operations and Maintenance Plan shall provide:

- Staffing plans indicating trades, number of personnel, experience levels and qualifications, and operating schedules;
- Evidence of conformance with requirements prescribed in Section 6 of the Lease Form L100;
- Operations and Maintenance Quality Control Plan;
- Detailed plan describing how the interior maintenance shall be scheduled, including all building systems, including but not limited to: HVAC; plumbing and electrical maintenance; and any janitorial maintenance associated with all services provided by the Lessor;
- A detailed chart and/or narrative has been provided that indicates an operating schedule for when certain systems and/or interior building areas will be cleaned and maintained. Interior maintenance will be proactive and preventive; and, at a minimum meeting industry and local standards;
- Detailed plan describing how the exterior maintenance of the building and grounds shall be scheduled and maintained, including landscaping, exterior lighting maintenance, parking lot maintenance, pest control, window washing and general litter pick-up;
- A detailed chart and/or narrative has been provided that indicates an operating schedule for when exterior building or ground areas will be cleaned and maintained. Exterior maintenance will be proactive and preventive; and, at a minimum meeting industry and local standards;
- Specific procedures are identified in detail on how the Lessor or his identified local property manager will handle both emergency and routine service calls in an expedited manner. Emergency calls shall be automatically responded to (on scene) within 60 minutes of receipt of call on a 24-hour, 7-days-per-week basis, with repair/neutralization of the problem occurring as soon as possible on the same day. Service calls will be classified as routine calls when the work does not qualify as an emergency call. Eighty-five (85%) of all routine calls shall be completed within five (5) working days after the receipt of the call, with remainder being completed within ten (10) working days.

**2. SUBMISSION INSTRUCTIONS**

The Offeror shall submit a detailed Operations and Maintenance Plan in accordance with the evaluation criteria above. The Offeror shall submit evidence that all Operations and Maintenance requirements within the RLP are met.

**D. FACTOR 4: SOCIO-ECONOMIC STATUS**

Areas of Consideration
A. Service Disabled Veteran Owned Small Business (SDVOSB)

B. Veteran Owned Small Business (VOSB)
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## 1. EVALUATION

This technical factor evaluates the socio-economic status of the Offering entity.

For the purposes of this solicitation and resultant contract (lease), North American Industry Classification System (NAICS) codes is 531120. The small business size standard is \$38.5 million. Under this classification, a concern is considered a small business if its average annual receipts for its preceding three (3) fiscal years do not exceed the size standard reflected. Prime and Joint Ventures submitting a proposal in response to this solicitation must meet the small business size standard.

Eligible Service-Disabled Veteran-Owned Small Businesses shall receive credit for their status. Service-Disabled Veteran-Owned Small Businesses will receive full credit for this evaluation criteria. This is a Veteran-Owned Small Business Set-Aside procurement. Veteran-Owned Small Business is a minimum requirement and will not receive additional credit.

## 2. SUBMISSION INSTRUCTIONS

### **SDVOSB and VOSB**

Status as a Service-Disabled Veteran-Owned Small Business is determined in accordance with 13 CFR Parts 125.8 through 125.13. Additionally, the SDVOSB or VOSB evaluation criteria, **the offeror MUST be registered and have an active status in the Vendor Information Pages (VIP) database at [HTTP://WWW.VIP.VETBIZ.VA.GOV/](http://www.vip.vetbiz.va.gov/)**. Offerors must provide a copy of the Center for Verification and Evaluation (CVE) Verification letter **at initial offer and with final revised proposals**. The Offeror's DUNS must correspond to the DUNS in SAM.GOV.

The core requirements for a company to become verified are:

- The Veteran owner(s) have direct, unconditional ownership of at least 51% of the company (38 CFR 74.3) and have full decision making authority (38 CFR 74.4 (g));
- The Veteran manages the company on both a strategic policy and a day-to-day basis (38 CFR 74.4);
- The Veteran holds the highest officer position (38 CFR 74.4(c)(2));
- The Veteran should be the highest compensated employee unless there is a logical explanation otherwise submitted by the Veteran as to how taking a lower salary than other employee(s) helps the business (38 CFR 74.4 (g) (3)); and
- The Veteran has the managerial experience of the extent and complexity needed to run the company.

### **JOINT VENTURES**

For purposes of this solicitation a Joint Venture (JV) is a Partnership. An Offeror may submit a proposal in the form of a Joint Venture only if the existing Joint Venture has a corresponding DUNS Number in [HTTPS://WWW.SAM.GOV](https://www.sam.gov) **and all the proposal submission documents are in the name of the existing Joint Venture, not the individual partners of the Joint Venture.**

These include, but are not limited to:

- GSA Form 3518
- GSA Form 1364A
- GSA Form 1217
- Financial Resource Commitment Letters

Offerors who are an existing Joint Venture may submit a proposal under this solicitation subject to the following conditions:

1. The Joint Venture is registered in SAM.GOV and has a corresponding DUNS Number;
2. The Joint Venture meets the definition of a Joint Venture for size determination purposes (FAR 19.101(7)(i));
3. The Joint Venture must meet the requirements of 13 CFR 125.15(b);
4. The Joint Venture fills out and submits the Representations and Certifications in Section K; and,
5. The Offeror must submit a complete copy of the Joint Venture agreement that established the relationship, disclosing the legal identity of each partner of the Joint Venture, the relationship between the partners, the form of ownership of each team member, any limitations on liability or authority for each partner, and a specific statement of what resources each partner provides the teaming arrangement. In addition, the existing Joint Venture must:
  - a. Clearly identify the entities which make up the Joint Venture relationship, including disclosure of the primary point of contact for each of the partners;
  - b. Disclose the member of the Joint Venture that is designated as the "team lead," and clearly explain the specific duties/responsibilities of the "team lead" relative to the other members of the team and to the Government;
  - c. Describe the specific duties/responsibilities of each partner of the team as they relate to each other and explain the specific duties/responsibilities that each team member will have for purposes of contract performance under this contract; and,
  - d. Address the duration of the Joint Venture, including when it became effective, when it expires, and the basis for determination.
6. If the Joint Venture meets the small business size determination (FAR19.101(7)(i)), each Joint Venture partner must be registered in SAM.GOV, have a corresponding DUNS Number, and provide the SAM.GOV print out verifying each entities status for NAICS 531120.



7. A joint venture may be considered a Service-Disabled Veteran-Owned Small Business if:
  - a. The Joint Venture is registered and verified in the Vendor Information Pages (VIP) database at [HTTP://WWW.VA.GOV/OSDBU/](http://www.va.gov/osdbu/). Offerors must provide a copy of the Center for Veterans Enterprises (CVE) Verification letter. The Offeror's DUNS must correspond to the DUNS in SAM.GOV.
  - b. Each other concern is small under the size standard corresponding to the NAICS code assigned to the procurement
  - c. The Joint Venture meets the requirements of paragraph 7 of the explanation of Affiliates in 19.101; and
  - d. The Joint Venture meets the requirements of 13 CFR 125.15(b)

#### 4.05 PRESENT VALUE PRICE EVALUATION (OCT 2016)

A. If annual CPI adjustments in operating expenses are included, the Offeror shall be required to submit the offer with the total "gross" annual price per RSF and per ABOA SF and a breakout of the "base" price per RSF and ABOA SF for services and utilities (operating expenses) to be provided by the Lessor. The "gross" price shall include the "base" price. The base price per ABOA SF from which adjustments are made will be the base price for the term of the Lease, including any option periods.

B. The Offeror must submit plans and any other information to demonstrate that the Rentable Space yields ABOA space within the required ABOA range. The Government will verify the amount of ABOA SF and will convert the rentable prices offered to ABOA prices, which will subsequently be used in the price evaluation.

C. Evaluation of offered prices will be based on the annual price per ABOA SF, including all required option periods. The Government will perform present value price evaluation by reducing the prices per ABOA SF to a composite annual ABOA SF price, as follows:

1. Parking and wareyard areas will be excluded from the total square footage but not from the price. For different types of space, the gross annual per ABOA SF price will be determined by dividing the total annual rental by the total ABOA square footage excluding these areas.
2. Free rent will be evaluated in the year in which it is offered. The gross annual price is adjusted to reflect free rent.
3. Prior to the discounting procedure below, the total dollar amount of the Commission Credit (if applicable) will be subtracted from the first year's gross annual rent, unless the provision of free rent causes the credit to apply against rent beyond the first year's term, in which case the Commission Credit will be allocated proportionately against the appropriate year's gross rent.
4. Also as stated in the "Broker Commission and Commission Credit" paragraph, the amount of any commission paid to VA's Broker will not be considered separately as part of this price evaluation since the value of the commission is subsumed in the gross rent rate.
5. If annual adjustments in operating expenses will not be made, the gross annual price, minus the Commission Credit (if applicable), will be discounted annually at 5 percent to yield a gross present value cost (PVC).
6. If annual adjustments in operating expenses will be made, the annual price, minus the Commission Credit (if applicable) and minus the base cost of operating expenses, will be discounted annually at 5 percent to yield net PVC. The operating expenses will be both escalated at 2.5 percent compounded annually and discounted annually at 5 percent, then added to the net PVC to yield the gross PVC.
7. To the gross PVC will be added:

For lease acquisitions where the Government is considering less than fully-serviced offers, the cost of Government-provided services (e.g., utilities, janitorial) not included in the rental escalated at 2.5 percent compounded annually and discounted annually at 5 percent.

The annualized (over the full term) cost of any items, which are to be reimbursed in a lump sum payment. (The cost of these items is present value; therefore, it will not be discounted.)

The annual price for parking to accommodate the minimum number of spaces required for government vehicles, if not included in the shell rent and charged separately. The price will be discounted annually at 5 percent.

The fees for architectural and engineering design (A/E) services and the Offeror's project management fees associated with Tenant Improvements. The Offeror is required as part of their offer to identify on GSA Form 1364 any and all fees to complete the tenant improvements, broken down into two components: (1) Fees for architectural and engineering design services (A/E fees), which may be offered as a rate per ABOA SF, percentage rate, or flat fee, and (2) Lessor's overhead, administrative costs, profit, and fees associated with Tenant Improvements (Lessor's PM fees), which may be only offered as a percentage rate. These fees will be evaluated in a multi-step process, as follows.

- The A/E fees are assumed to consume a portion of the total tenant improvement allowance (TIA), thus reducing the amount available for actual construction. The percentage is not a percentage of the TIA, but a percentage of the underlying costs, which together with the A/E fee

equals the TIA. The following example is used to illustrate the calculations, and assumes the following: An allowance of \$30 per square foot for 10,000 ABOA square feet, which is \$300,000, and A/E fees of 5%.

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- The underlying costs equals the TIA divided by (1 + A/E fee percentage)
- $\$300,000 / 1.05 = \$285,714.29$
- 
- A/E fees at 5% of the underlying costs are  $.05 \times \$285,714.29 = \$14,285.71$
- 
- Underlying costs of \$285,714.29 plus 5% A/E fees of \$14,285.71 = TIA of \$300,000
- 
- The Lessor's PM fees are presumed to be in addition to the TIA and calculated as a percentage of the full TIA. Using the same example, if Lessor's PM fees are offered at 5%, the fees are calculated as  $\$300,000 \times .05 = \$15,000$ .
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- The sum of these fees is then computed as a percentage of the total TIA. Following the example, A/E fees of \$14,285.71 plus Lessor's PM fees of \$15,000 (total fees of \$29,285.71) ÷ \$300,000 TIA = 9.762%. The amortized rental rate for the tenant improvement allowance is increased by this percentage for purposes of price evaluation.

The annual cost of overtime HVAC based on the offered hourly overtime rate and an estimated usage of 0 hours of overtime HVAC per year for the Space. This cost will be discounted annually at 5 percent.

8. The sum of either sub-paragraphs 5 and 7 or sub-paragraphs 6 and 7, divided by the ABOA SF will be the present value cost per ABOA SF of the offer for price evaluation purposes.

#### **4.06 AWARD (OCT 2017)**

A. To document the agreement between the parties, the successful Offeror and the GSA LCO will execute a Lease prepared by GSA, which incorporates the agreement of the parties. The Lease shall consist of the following:

1. Lease No. **36C10F19L0001** and any associated Lease amendments.
2. GSA Form 3517B, General Clauses.
3. The pertinent provisions of the offer.
4. Floor plans of the offered Space.
4. Approved DIDs.

B. The acceptance of the offer and award of the Lease by the Government occurs upon execution of the Lease by the LCO and mailing or otherwise furnishing written notification of the executed Lease to the successful Offeror.

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## SECTION 5 ADDITIONAL TERMS AND CONDITIONS

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### 5.01 OFF-SITE IMPROVEMENTS

**The cost of off-site improvements will be borne by the Lessor. The Lessor is responsible for determining the cost of off-site improvements prior to lease award, and including the costs of off-site improvements in the proposed rent.**

The LESSOR, at its own cost, shall perform and complete all off-site work and improvements which may consist of, but are not limited to, streets, street name signs, traffic signs, sewers, water systems, fire hydrants, curbs, gutters, sidewalks, street lighting, driveways, drainage facilities, accesses, survey monuments, etc., hereinafter referred to as off-site improvements, and said off-site improvements shall be constructed in accordance with applicable Federal, State, and local laws, regulations, standards, and specifications. Lessor is responsible for obtaining all permits and required approvals of the off-site improvement plan. Lessor is required to obtain all permits and approvals, prior to commencing work. Lessor is solely responsible for initiating and completing any related hazardous material abatement, remediation, removal, or other environmental cleanup actions related to the off-site work and improvements that may be necessary or required pursuant to Federal, State and local laws, regulations, ordinances, codes or other requirements.

"Hazardous materials" shall mean any substance which is or contains: (i) any "hazardous substance" as now or hereafter defined in Section 101(14) of the Comprehensive Environmental Response, Compensation and Liability Act of 1980, as amended (42 U.S.C. Section 9601 et seq.) ("CERCLA") or any regulations promulgated under CERCLA; (ii) any "hazardous waste" as now or hereafter defined the Resource Conservation and Recovery Act (42 U.S.C. Section 6901 et seq.) ("RCRA") or regulations promulgated under RCRA; (iii) any substance regulated by the Toxic Substances Control Act (15 U.S.C. Section 2601 et seq.); (iv) gasoline, diesel fuel or other petroleum hydrocarbons; (v) asbestos and asbestos containing materials, in any form, whether friable or non-friable; (vi) polychlorinated biphenyls; and (vii) any additional substances or materials which are now or hereafter classified or considered to be hazardous or toxic under any laws, ordinances, statutes, codes, rules, regulations, agreements, judgments, orders and decrees now or hereafter enacted, promulgated, or amended, of the United States, the state, the county, the city or any other political subdivision in which the Property is located and any other political subdivision, agency or instrumentality exercising jurisdiction over Lessor.

The Lessor is responsible for proper construction, maintenance, and compliance with all federal, state, and local laws and regulations of all required off-site improvements through the duration of the lease. At completion or termination of the lease, the Lessor, and not the Government, is responsible for any restoration or removal of the off-site improvements, including, but not limited to, the removal of any environmental, safety, and hazardous materials.

### 5.02 DUE DILIGENCE

The LESSOR acknowledges its duty to conduct reasonable site inspections for the proposed site. The LESSOR warrants that it has considered all factors which a prudent, experienced bidder customarily uses in making judgments about site conditions, quantity, quality and methods of performing the particular work. The LESSOR acknowledges that it has taken steps reasonably necessary to ascertain the nature and location of the work, and that it has investigated and satisfied itself as to the general and local conditions which can affect the work or its cost, including but not limited to the conformation and conditions of the ground. The LESSOR also acknowledges that it has satisfied itself as to the character, quality and quantity of surface and subsurface materials or obstacles to be encountered insofar as this information is reasonably ascertainable from inspection of the site.

### 5.03 APPLICABLE LAW

Any provision in this Lease that purports to assign liability or require expenditure of funds to the Lessor shall be governed by the provisions of the Contract Disputes Act of 1978, 41 U.S.C 601-613, Anti-Deficiency Act, 31 U.S.C. 1341, and the Federal Tort Claims Act, 28 U.S.C. 2671 et seq.

### 5.04 PARTNERING

In order to accomplish this contract effectively, the Government proposes to form a cohesive partnership with the successful Offeror and its subcontractors. This partnership would strive to draw on the strengths of each organization in an effort to achieve a quality project, executed correctly the first time, within the budget, and on schedule. This partnership will be totally voluntary. The focus of partnering is to build a cooperative relationship with the private sector and avoid or minimize disputes, and to nurture a more collaborative ethic characterized by trust, cooperation, and teamwork. Partnering is defined as the creation of a relationship between the Government and the successful Offeror that promotes mutual and beneficial goals. It is a non-contractual, but formally structured, agreement formation of a "we" mentality for the benefit of the project. Any cost associated with developing this partnership will be agreed to by both parties after contract award, and will be shared equally.

### 5.05 TEAMING ARRANGEMENT

The Offeror must provide evidence of teaming arrangements with both the General Contractor and the Design Team that are presented in the Offeror's proposal. This evidence shall be in the form of a letter from the principal(s) of each of the respective

firms, on the firm's letterhead, confirming the teaming arrangement and setting forth the roles and responsibilities of the parties thereto. Such letters must be addressed to the Contracting Officer.