

**DEPARTMENT OF VETERANS AFFAIRS**  
**Justification and Approval**  
**For**  
**Other Than Full and Open Competition**  
**Transaction# 539-12-3-6043-0043**

**1. Contracting Activity:** Department of Veterans Affairs, VISN 10, Dayton VA Medical Center  
This acquisition is conducted under the authority of the Multiple Award Schedule Program. The material or service listed in par. 3 below is sole source, therefore, consideration of the number of contractors required by FAR Subpart 8.4 – Federal Supply Schedules, is precluded for the reasons indicated below.

**2. Nature and/or Description of the Action Being Processed:** There is a requirement to procure additional components for the current intrusion alarm system for the Cincinnati Campus. Additional intrusion detection devices are required to be installed in the warehouse and canteen areas.

**3. Description of Supplies/Services Required to Meet the Agency's Needs:** Eight (8) motion detection devices are need for the warehouse and canteen. The devices include keypad, sensor, door contact, and siren. The devices are to be connected to the existing intrusion alarm system.

**4. Statutory Authority Permitting Other than Full and Open Competition:** *41 USC §253(g), as implemented by FAR 6.302. The specific paragraph must be cited.*

- (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
- (2) Unusual and Compelling Urgency per FAR 6.302-2;
- (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
- (4) International Agreement per FAR 6.302-4
- (5) Authorized or Required by Statute FAR 6.302-5;
- (6) National Security per FAR 6.302-6;
- (7) Public Interest per FAR 6.302-7;

**5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):** VA Police is operating an intrusion motion alarm system previously installed by Abel Building Systems and each has been specifically built for this VAMC. Cincinnati VAMC had invested in this system as and it continues to grow with add-on devices to provide the necessary physical security as required in VA Handbook 0730. With the current monitoring alarms (Intrusion Motion) it will be unacceptable to invest into separate alarm systems or separate necessary add on devices to the current established monitoring package that other manufactures or installers are not familiar with. The current monitoring system was specifically built for this VAMC and are not fully generic, having specialize components that afford these devices to operate for this facility. Any separate systems will require additional space requirements, preventive maintenance standards, another annunciator to monitor, and an additional system for Police, Engineering or OIT to learn and support. The goal is to merge technology and functionality into existing monitoring systems. Since Abel Building Systems has built the current intrusion alarm system and is the vendor that provides local service support to maintain these systems, it will be hard to conceptualize

another vendor or contractor to have the knowledge and skill as Abel Building Systems to the current monitoring system and add-on devices.

Abel Building System supports the criteria needed for a fully functional and reliable Intrusion Motion alarm system. Add on devices to this system will occur as future projects to align the facility into full physical security requirements and standards. VA Handbook 0730 specifically establishes standards of what types of devices are acceptable any other types of devices would be a violation.

Accordingly, Abel Building System is the only firm capable of providing the supplies and services described in Section III above without the Veteran's Health Administration experiencing substantial duplication of cost that could not be expected to be recovered through competition.

**6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** The scope is not to operate and maintain another stand alone system or to have different types of devices attached to the current monitoring system but to tie into the existing intrusion motion alarm system all devices that this facility has previously selected as acceptable. No other vendor was sought other than the original vendor of the existing monitoring system for this purpose. This is introduced as the best option. No other vendor has the proprietary data necessary to successfully interact with the existing intrusion alarm system.

**7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** Abel Building Systems offers the products described above to the general public. As the items are available on a commercial basis the Contracting officer is confident the contract will be awarded at a fair and reasonable price to the Government.

**8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** Market research was conducted in the form of discussions with Eric Ruffin of Abel Building Systems. Mr. Ruffin indicated the components to the alarm system are commercial-off-the-shelf item, but configured according the Abel specification. These specification preclude another vendor from being able to attach intrusion detection equipment to the existing system. As such there is no reasonable expectation of finding another intrusion alarm manufacturer or installer capable of meeting the needs of the Cincinnati VA.

**9. Any Other Facts Supporting the Use of Other than Full and Open Competition:** All systems and components must work in synchronization with each other without interference to assure constant physical security protection. Users must be familiar with one system and not be subjected to learning different types that they are required to operate, maintain and monitor.

**10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** See Section VI above.

**11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** The agency will continue to monitor the alarm intrusion industry for indications of other vendors Capable of providing equipment compatible with the current intrusion alarm system.

**12. Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

[REDACTED]  
Name: David Bartos  
Title: Chief  
Facility: Cincinnati-539

Sept 5, 2012

Date

**13. Approvals in accordance with FAR 6.304**

**a. Contracting Officer's Certification: (required)** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

[REDACTED]  
BOB IVEY  
CONTRACTING OFFICER  
NETWORK 10 CONTRACTING OFFICE

SEPT 5, 2012

Date

**b. NCM/PCM:** I certify the justification meets requirements for other than full and open competition.

[REDACTED]  
TERRY SPITZMILLER  
NETWORK CONTRACT MANAGER  
VISN 10

9/6/12

Date