



DEPARTMENT OF VETERANS AFFAIRS
Office of Procurement, Acquisition and Logistics (OPAL)
Strategic Acquisition Center (SAC)
5202 Presidents Court, Suite 103
Frederick, MD 21703

Justification and Approval for Other than Full and Open Competition

6.302-5 -- Authorized or required by statute

1. Identification of the agency and the contracting activity.

This Justification and Approval (J&A) for Other Than Full and Open Competition is executed by the Strategic Acquisition Center (SAC), on behalf of the Department of Veterans Affairs (VA) Office of Enterprise Integration (OEI).

2. Nature and/or description of the action being approved.

This activity proposes to negotiate a non-competitive award (sole-source) with Trilogy Federal LLC., a Service-Disabled Veteran-Owned Small Business (SDVOSB), for the procurement of Professional Services. The total estimated value for this acquisition is \$2,000,000. The Period of Performance is one 12-month base, plus one 12-month option period, November 6, 2019 through November 5, 2021.

3. A description of the supplies or services required to meet the agency's needs (including the estimated value).

This contract is to provide OEI with all professional services support comprised of analysis and recommendations regarding integration of "as is" and "to be" VA IT systems, in the context of the Department's Business and Enterprise Architectures.

4. An identification of the statutory authority permitting other than full and open competition.

The statutory authority permitting other than full and open competition is 41 U.S.C. § 3304(a)(5) as implemented by the Federal Acquisition Regulation (FAR) Subpart 6.302-5 entitled, "Authorized or required by statute". The applicable statute is Public Law 109- 461: "Veterans Benefits, Health Care, and Information Technology Act of 2006" specifically, the "Veterans First Contracting Program" outlined in 38 USC § 8127(c).

5. A demonstration that the proposed contractor's unique qualifications or the nature of the acquisition requires use of the authority cited.

Trilogy Federal LLC. is a Vendor Information Pages (VIP) registered and verified SDVOSB who, as a responsible source, has successfully performed requirements of similar scope and complexity for other Government agencies, as well as the Department



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of Veterans Affairs. Trilogy is also the incumbent contract holder for VA's current Business Architecture contract.

6. A description of efforts made to ensure that offers are solicited from as many potential sources as is practicable, including whether a notice was or will be publicized as required by Subpart 5.2 and, if not, which exception under 5.202 applies.

IAW VAAR § 819.7007 Sole source awards to service-disabled veteran-owned small business concerns (b), "The contracting officer's determination whether to make a sole source award is a business decision wholly within the discretion of the contracting officer. A determination that only one SDVOSB concern is available to meet the requirement is not required."

A notice will be publicized as required by Subpart 5.2.

7. A determination by the Contracting Officer that the anticipated cost to the Government will be fair and reasonable.

No award shall be made until the Contracting Officer determines the cost to the Government to be fair and reasonable. This determination will be based on a comparison of current contract pricing, past proposal submissions (if available), other information made available, and an Independent Government Cost Estimate.

8. A description of the market research conducted (see Part 10) and the results or a statement of the reason market research was not conducted.

Market research was conducted and Trilogy Federal LLC has been determined to be a responsible source with respect to performance. It is registered and certified in VetBiz.gov as a SDVOSB with the NAICS code for this requirement which, in accordance with Public Law 109-461 Section 502(c), meets the requirements of this statute to sole source to a SDVOSB. In addition, a review of their Representations and Certifications was conducted in the System for Award Management (SAM) and Trilogy Federal LLC represented that they are a SDVOSB.

In addition, the Federal Awardee Performance and Integrity Information System (FAPIS) was reviewed and FAPIS shows no reports for Trilogy Federal LLC, Inc that would indicate defective pricing, instances of contractor fault or recipient not-qualified, terminations for cause, default or material failure to comply, or non-responsibility of the contractor.



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9. Any other facts supporting the use of other than full and open competition.

In accordance with Public Law 109-461, codified at 38 USC § 8127, in order to increase contracting opportunities for small business concerns owned and controlled by veterans and small business concerns owned and controlled by veterans with service-connected disabilities, contracting officers of the VA are given specific statutory authority to award a contract to a small business concern owned and controlled by veterans using procedures other than competitive procedures (i.e. a "sole source" contract). The contracting officer may do so if:

- (1) such concern is determined to be a responsible source with respect to performance of such contract opportunity;
- (2) the anticipated award price of the contract (including options) will exceed the simplified acquisition threshold (as defined in section 134 of title 41) but will not exceed \$2,000,000; and
- (3) in the estimation of the contracting officer, the contract award can be made at a fair and reasonable price that offers best value to the United States.

This procurement meets all of these conditions.

10. A listing of the sources, if any, that expressed, in writing, an interest in the acquisition.

Trilogy Federal LLC.
1100 Wilson Blvd, Suite 1100
Arlington, VA 22209
(703) 589-9029
info@trilogyfederal.com

11. A statement of the actions, if any, the agency may take to remove or overcome any barriers to competition before any subsequent acquisition for the supplies or services required.

All future requirements will be handled on a case-by-case basis. Toward the expiration of this contract, consideration will be given as to whether the future acquisition should be competitive.



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12. Certifications / Signatures.

(1) Technical Representative Certification:

I certify that the foregoing justification is complete and accurate to the best of my knowledge and belief.

Richard P. Colombo 298318

Digitally signed by Richard P. Colombo

298318

Date: 2019.10.23 14:19:32 -04'00'

Richard Colombo
Management Analyst
Office of Enterprise Integration

Date

(2) Contracting Officer Certification:

Pursuant to (FAR 6.303-2(a)(12)), I certify that this justification is accurate and complete to the best of my knowledge and belief.

Carey Kauzlarich 1058862

Digitally signed by Carey Kauzlarich 1058862

Date: 2019.10.23 14:23:37 -04'00'

Carey M. Kauzlarich
Contracting Officer
Strategic Acquisition Center –Frederick (SAC-F)

Date

(3) Competition Advocate Approval:

Upon the basis of the above justification, I hereby approve, as advocate for competition for the procuring activity, the solicitation of the proposed procurements described herein using other than full and open competition, pursuant to the authority of 38 U.S. Code § 8127(c).

Donald Jones
Competition Advocate
Strategic Acquisition Center

10/23/2019

Date
Competition Advocate
Tracking number DJ002