

JUSTIFICATION AND APPROVAL  
FOR A LIMITED SOURCE AWARD UNDER A FEDERAL SUPPLY SCHEDULE

1. Contracting Activity: Department of Veterans Affairs (VA)  
Office of Acquisition Operations  
Technology Acquisition Center  
260 Industrial Way West  
Eatontown, NJ 07724
  
2. Description of Action: The proposed action is for a two month firm-fixed price (FFP) modification to Contract Number GS-06F-0529Z Task Order Number VA118-10-F-0004 with Innovative Management Concepts, Inc. (IMC), for Independent Validation and Verification (IV&V) support services on all projects that are supported by Benefits Gateway Services (BGS).
  
3. Description of the Supplies or Services: This proposed action is to provide all resources necessary to provide IV&V services for all projects that are supported by BGS. The contractor shall be responsible for planning, monitoring and managing the IV&V tasks outlined in the PWS. The contractor shall perform IV&V services which include the review of all project artifacts, analysis of product development processes, code review, gate reviews, meeting support, and all testing as required for BGS. The contractor shall perform integration testing and end-to-end testing of the BGS web services in different environments. The total estimated value of the proposed action is \$836,089.
  
4. Authority: Federal Acquisition Regulation (FAR) Part 8.405-6(a)(1)(i)(B), Only one source is capable of providing the supplies or services required at the level of quality required because the supplies or services are unique or highly specialized.
  
5. Rationale Supporting Use of Authority Cited Above: The proposed source for this action is IMC, 21400 Ridgeway Circle, Suite 210, Sterling, Virginia 20166. IMC has been performing the required IV&V services under contract GS-06F-0529Z VA118-10-F-0004 since April 15, 2010. VA is planning to award a new contract for fiscal year 2013 (FY13) in the coming months for IV&V services for all projects that are supported by BGS. An extension to the current task order with IMC needs to be executed to ensure there is no disruption to the service prior to the new contract. IMC is uniquely qualified as it is currently performing this support with fully trained staff in place. If VA solicits other contractors for this task order extension, the project "ramp up" time for onboarding and knowledge transfer will exceed the two month extension period. VA would lose the contractor knowledge that IMC has built over the past several years. Also, if another vendor is selected, additional risk would be incurred as the new contractor's staff will not fully understand the intent and context of the complex requirements included in this service task order. Based on the Government's experience with these requirements it typically takes at least two months to

transition from one contractor to another. An attempt to transition to a new contractor in less than two months will jeopardize the expected transition to the new FY13 contract and would potentially result in the disruption of service to BGS.

6. Efforts to Obtain Competition: Market research was conducted, details of which are in the market research section of this document. This effort did not yield any additional sources that can meet the Government's requirements for a two month firm-fixed price task order extension.

7. Actions to Increase Competition: No barriers to future competition are anticipated. A competitive task order is anticipated to be awarded in May 2013 and future acquisitions will be awarded on a competitive basis.

8. Market Research: Market research was conducted in March 2013 via vendor websites to determine if competition was viable for this action. While other sources had the general capabilities needed to perform the proposed effort, market research indicated that there is no other source capable of providing uninterrupted support for IV&V services for all projects that are supported by BGS. If VA solicits other contractors for this task order extension, the project "ramp up" time for onboarding and knowledge transfer will exceed the two month extension period, however IMC possesses the technical expertise and experience with all BGS projects and is the only source capable of providing the services required for this two month FFP task order extension.

9. Other Facts: Not applicable.

10. Technical and Requirements Certification: I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.

Bret Meyer

Date: 3/28/13



VETSNET Program Manager

Signature: \_\_\_\_\_

11. Determination of Best Value: I hereby determine that the proposed contract action will represent the best value to the Government. GSA has already determined that the prices on the Federal Supply Schedule (FSS) contract are fair and reasonable. Further price analysis, to include an analysis of proposed level of effort and mix of labor, will be conducted and subsequent negotiations held as necessary. Additionally, price discounts will be sought. :

David Nostrant

Date: 3/28/2013

Procuring Contracting Officer

Signature:  \_\_\_\_\_

Digitally signed by Nostrant, David K.  
DN: cn=Nostrant, David K.,  
email=David.Nostrant@va.gov,  
o=Dept. of Veterans Affairs  
Date: 2013.03.28 17:19:21 -0400

12. Procuring Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.

David Nostrant

Date: 3/28/2013

Procuring Contracting Officer

Signature:  \_\_\_\_\_

Digitally signed by Nostrant, David K.  
DN: cn=Nostrant, David K.,  
email=David.Nostrant@va.gov,  
o=Dept. of Veterans Affairs  
Date: 2013.03.28 17:19:27 -0400

13. Legal Sufficiency Certification: I have reviewed this justification and find it adequate to support a limited source award and deem it legally sufficient.

John Reynolds

Date: 3/29/13

Legal Counsel

Signature:  \_\_\_\_\_

Approval

In my role as Head of the Contracting Activity based on the foregoing justification, I hereby approve the acquisition of IV&V support services, pursuant to the authority cited in paragraph 4 above, subject to availability of funds, and provided that the services herein described have otherwise been authorized for acquisition.

Date: \_\_\_\_\_

Signature: \_\_\_\_\_

Iris B. Cooper  
Head of the Contracting Activity