

JUSTIFICATION AND APPROVAL
FOR OTHER THAN FULL AND OPEN COMPETITION

1. Contracting Activity: Department of Veterans Affairs
Office of Acquisition Operations
Technology Acquisition Center
260 Industrial Way West
Eatontown, NJ 07724
2. Description of Action: The proposed sole source action is for management, business, functional and technical services required to help the VA Government team provide programmatic oversight on the Virtual Lifetime Electronic Record (VLER) Initiative programs and projects. The anticipated period of performance is six months. The Contractor is BNL, Inc., 11760 Armistead Filler Lane, Lovettsville, Virginia 20180.
3. Description of Supplies or Services: The proposed acquisition is for management, business, functional and technical services in support of VLER Initiative programs and projects. The Contractor shall provide services to support the VLER Program Management Office (PMO) in its programmatic oversight responsibilities on multiple complex information technology development, modernization and enhancement programs and projects. The functional areas of expertise required include: program management (PM) support, project management, administrative/meeting support, program documentation support, strategic planning and analysis, fiscal management, schedule management, risk management, communications support, requirements development and management, business analysis, configuration management, architecture support and security management. Projects that are currently expected to require programmatic support are: VLER Core, VLER Benefits, and VLER Memorials. As the program evolves additional programs may fall under VLER. The total estimated value of the proposed action is [REDACTED]
4. Statutory Authority: The statutory authority permitting other than full and open competition for this acquisition is 41 U.S.C.3304(a)(5), "Authorized or Required by Statute", as implemented by FAR 6.302-5. For this action, 38 U.S.C. 8127(c), known as the Veterans First Contracting Program provides the authority to directly contract with a Service-Disabled Veteran-Owned Small Business (SDVOSB).
5. Rationale Supporting Use of Authority Cited Above: The proposed source for this acquisition is BNL, Inc. 11760 Armistead Filler Lane, Lovettsville, Virginia 20180. BNL is a certified SDVOSB and is technically qualified to provide the required VLER PMO support. BNL has performed similar support services for Federal Agencies previously and has proven that it has the required capabilities to meet all of the Government's requirements. BNL possesses a combination of the program management and technical skills necessary to complete this project. Based on the above, the Government's technical experts have determined that BNL is capable of meeting all of the Government's requirements.

6. Efforts to Obtain Competition: Market research was conducted, details of which are in the market research section of this document. Consistent with the guidelines of the Veterans First Contracting Program, the proposed action described herein will be synopsisized on the Federal Business Opportunities Page in accordance with FAR Part 5.

7. Actions to Increase Competition: This 6-month directed acquisition is being placed to avoid a gap in services until a planned long-term competitive award can be made under General Services Administration (GSA) Federal Supply Schedule (FSS) contract via a set-aside to SDVOSBs.

8. Market Research: Market research was conducted by searching the VetBiz.gov database on January 10, 2013 to determine if BNL is a SDVOSB. This search concluded that BNL is registered and certified and qualifies as a SDVOSB in accordance with the federal small business size standard for the applicable North American Industry Classification System Code 541611. It was verified on January 10, 2013 that BNL is registered in the Central Contractor Registration database and is eligible to receive a Government contract. The technical experts from VLER have determined that BNL is technically capable of meeting the Government's requirements for this effort.

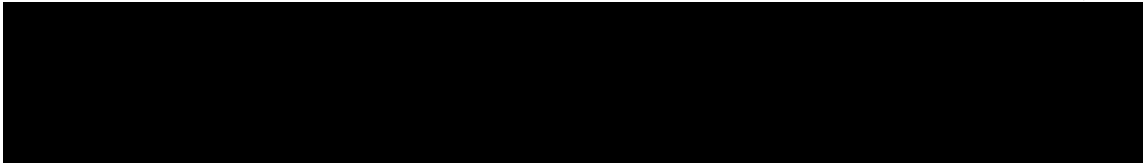
9. Other Facts: The Procuring Contracting Officer has determined that this proposed action meets all the requirements of 38 U.S.C. 8127(c). This acquisition is below the \$5,000,000.00 threshold, BNL is a responsible SDVOSB for performance of the services herein, and the proposed contract can be awarded at a fair and reasonable price.

VLER PMO Support Services

10. Technical and Requirements Certification: I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.



11. Fair and Reasonable Cost Determination: I hereby determine that the anticipated price to the Government for this contract action will be fair and reasonable based on comparison with the Independent Government Cost Estimate and price analysis.



12. Procuring Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief. As this contract action does not exceed \$650,000, the certification below required by FAR 6.303-2(b)(12) serves as approval.

